Michigan Deptartment of Treasury 496 (2-04)

|                      | nment Type                 |        |                             |                             | Local Government                         |  |                                      | County<br>Kalama  | 3700               |
|----------------------|----------------------------|--------|-----------------------------|-----------------------------|--|--|--------------------------------------|-------------------|--------------------|
| ✓ City<br>Audit Date | Town                       | ship   | Village<br>Opinion          |                             | City of Port                             | ate Accountant Report Subr   | nitted to State:                     | Talam             |                    |
| ccordano<br>inancial | ce with the Statement      | e Sta  | atements of                 | nents of thi<br>the Gover   | nmental Account                          | vernment and rendere<br>ring Standards Board<br>in Michigan by the Mic       | (GASB) and the                       | e Uniform Re      | porting Format     |
| Ve affirm<br>L. We h |                            | ied w  | ith the <i>Bulle</i>        | tin for the A               | Audits of Local Un                       | its of Government in N   | <i>lichigan</i> as revised           | <b>d</b> .        |                    |
|                      |                            |        |                             |                             | ed to practice in N                      |  |                                      |                   |                    |
|                      | r affirm the<br>s and reco |        |                             | responses                   | have been disclo                         | sed in the financial sta   | tements, includin                    | g the notes, o    | r in the report of |
| ou must              | check the                  |        | cable box fo                |                             |  |  |                                      |                   |                    |
| Yes                  | <b>√</b> No                | 1.     | Certain com                 | ponent unit                 | s/funds/agencies                         | of the local unit are ex   | cluded from the f                    | inancial state    | ments.             |
| Yes                  | <b>√</b> No                |        | There are a<br>275 of 1980) |                             | I deficits in one o                      | or more of this unit's u   | unreserved fund b                    | oalances/retai    | ned earnings (P    |
| Yes                  | <b>√</b> No                |        | There are ir amended).      | nstances o                  | f non-compliance                         | with the Uniform Ac  | counting and Bu                      | dgeting Act (     | P.A. 2 of 1968,    |
| Yes                  | ✓ No                       | 4.     | The local u requirement     | nit has vio<br>s, or an ord | lated the condition                      | ons of either an orde<br>he Emergency Munici                                 | r issued under to<br>bal Loan Act.   | he Municipal      | Finance Act or     |
| Yes                  | ✓ No                       | 5.     | The local ur<br>as amended  | nit holds de<br>I [MCL 129  | eposits/investmer<br>.91], or P.A. 55 of | nts which do not comp<br>1982, as amended [N                                 | oly with statutory<br>ICL 38.1132]). | requirements      | . (P.A. 20 of 19   |
| Yes                  | <b>√</b> No                | 6.     | The local un                | nit has been                | delinquent in dis                        | tributing tax revenues   | that were collecte                   | d for another     | taxing unit.       |
| Yes                  | ✓ No                       | 7.     | pension ber                 | nefits (norm                | nal costs) in the o                      | utional requirement (A<br>current year. If the pla<br>quirement, no contribu | n is more than 1                     | 00% funded a      | and the overfund   |
| Yes                  | ✓ No                       | 8.     | The local u                 |                             | edit cards and h                         | as not adopted an a  | oplicable policy a                   | is required by    | / P.A. 266 of 19   |
| Yes                  | ✓ No                       | 9.     | The local ur                | nit has not a               | adopted an invest                        | ment policy as require   | d by P.A. 196 of 1                   | 1997 (MCL 12      | 9.95).             |
| We have              | e enclosed                 | i the  | following:                  |                             |  |  | Enclosed                             | To Be<br>Forwarde | Not<br>d Required  |
| The lette            | er of comm                 | ents   | and recomm                  | nendations.                 |  |  |                                      |                   | ✓                  |
| Reports              | on individu                | ual fe | deral financi               | al assistan                 | ce programs (prog                        | gram audits).  |                                      |                   | ✓                  |
| Single A             | udit Repor                 | ts (A  | SLGU).                      |                             |  |  |                                      |                   | ✓                  |
|                      | Public Accoun              |        |                             |                             |  |  |                                      |                   |                    |
| Street Add           | ress                       |        | t, Suite 300                | )                           |  | City<br><b>Kalanazo</b>  | 0                                    | State<br>MI       | ZIP.<br>49007      |
|                      |                            | 4.00   | .,                          |                             |  | 1  |                                      | Date              |                    |





# Comprehensive Annual Financial Report

of the City of Portage, Michigan

For Fiscal Year Ending June 30, 2005

# City of Portage, Michigan Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2005

Prepared by:

Finance Department

#### CITY OF PORTAGE, MICHIGAN Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2005

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December 6, 2005

To the Honorable Mayor, members of the City Council, and the Citizens of the City of Portage:

The comprehensive annual financial report of the City of Portage for the fiscal year ended June 30, 2005 has been completed. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the city. To the best of our knowledge and belief the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds and component units of the city. All disclosures necessary to enable the reader to gain an understanding of the financial activities of the city have been included.

The comprehensive annual financial report is presented in three sections: introductory, financial, and statistical. The introductory section includes this transmittal letter, the city organizational chart and a list of principal officials. The financial section includes the management's discussion and analysis, the financial statements and the combining and individual fund financial statements and schedules, as well as the auditors' report on the financial statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

This report includes all funds and account groups of the city. The city provides a full range of municipal services. These services include police and fire protection; water and wastewater services; the construction and maintenance of highways, streets, and other infrastructure; recreation activities and cultural events. In addition to the general activities of the city, the Building Authority, the Downtown Development Authority, and the Local Finance Development Authority are blended into the reporting entity. This report also presents the Economic Development Corporation as a discrete component unit.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to compliment the MD&A and should be read in conjunction with it. The City of Portage's MD&A can be found immediately following the report of the independent auditors.

#### **LOCATION AND CHARACTER**

The City of Portage, which is situated in the southwest part of the State of Michigan, and located halfway between Chicago and Detroit, covers an area of 35.2125 square miles. Almost 31 percent of the area within the city is used for residential purposes, with most of this developed property devoted to single family dwellings. Based upon the volume of building permits issued, the city has the fastest growing residential sector in Kalamazoo County, Michigan.

#### **ECONOMIC CONDITION AND OUTLOOK**

The City of Portage is the unit of government in Kalamazoo County with the largest Assessed Value (regular tax roll). The state equalized value of real and personal property including tax abatements has increased from \$348,055,600 in 1980, to \$799,757,900 in 1990, to \$2,076,202,500 for the fiscal year ended June 30, 2005. The taxable value for the year beginning July 1, 2005 increased approximately 5 percent over the prior year. The City of Portage unemployment rate for September 2005 was 3.6 percent, while the September unemployment rate for Kalamazoo County as a whole was 4.7 percent.

Portage has a well-balanced and diversified economy. Residential use accounts for 54 percent of the property value, industrial 22 percent and commercial 24 percent. Employment is also well balanced which is characterized by a high degree of manufacturing (21.3 percent of total employment), wholesale and retail trade (16.7 percent), and service activity (40.1 percent). Based on the 2002 census, the number of employed Portage residents was 23,566, yet 35,192 jobs existed within Portage, making Portage a net importer of jobs for residents from Kalamazoo County and beyond. By the year 2025, the number of jobs offered in the City of Portage is expected to increase to 37,928 (2002 Portage Comprehensive Plan).

The Pfizer Corporation has manufacturing, packaging and office facilities located in the City of Portage. Pfizer employs 6,000 persons in Kalamazoo County (of which 4,000 are in Portage) and about 120,000 worldwide. In addition to the development of a fine chemical processing facility at a cost of \$65,000,000 in 1992, a program of \$250,000,000 in improvements to the main manufacturing plant (Building #41) in Portage continues with \$160 million spent to date on this renovation since the program was announced in 1992.

Stryker Corporation constructed a 433,000 square-foot medical-products manufacturing facility in the City of Portage which was completed in 2005. This new facility, at the corner of Sprinkle Road and East Centre Avenue, will be the Stryker Medical Division manufacturing facility. The current medical-products activities located at 420 Alcott Street in Kalamazoo will be relocated to the new facility. Announced in December 2003, the manufacturing facility has an estimated value of \$33 million and will result in the retention of 80 existing jobs at the company and the addition of approximately 65 new jobs upon completion according to Stryker Corporation representatives. The Stryker Medical division focuses on the production of hospital and emergency service beds and stretchers.

In October 2004, the City of Portage Planning Commission approved the site plan for an estimated \$30 million dollar expansion at the Stryker Instruments facility located at 4100 East Milham Avenue. The new approximate 200,000 square foot manufacturing facility at the southeast corner of East Milham Avenue and South Sprinkle Road will build upon the success of the surgical instruments division. The Stryker Instruments division is the company's primary location for the production of replacement hips and joints, along with orthopedic surgical instruments such as medical drills, saws and micro-powered tools. These facilities located in Portage are part of a total facilities expansion and renovation project with a total estimated investment of \$62 million and an estimated total of 225 new jobs and 1,600 jobs retained according to communication from Stryker.

The continued diversification and growth of the local economy and tax base is viewed as essential to the community. In an effort to ensure a healthy economy, the City of Portage announced and implemented four major initiatives during the past ten years. These four initiatives are listed below:

- 1. 1996 Industrial Development Initiative: an investment of nearly \$2 million in public infrastructure improvements to open up more than 100 acres of land for full-service industrial sites within industrial park settings. Several industrial facilities including Federal Express, Summit Polymers, Business Cards Plus, Avtech Laboratories, Idea, Inc., Kalamazoo Machine Tool, Quality Air Service, among others have constructed new facilities as a direct result of this city initiative. Private investment totals \$27 million to date.
- 2. 1998 Community Investment Initiative: the combined investment of almost \$7 million from local, state and federal sources in important infrastructure projects within the first city Downtown Development Authority (DDA) district, development of the 50 acre Milham Business/Technology Park and the reconstruction of Shaver Road as a boulevard. Businesses including Gander Mountain, Meijer, Inc., Bennigan's Restaurant, Lowe's Home Improvement Center and Hooters Restaurant have also constructed new facilities as a result of the Community Investment Initiative. Businesses have invested approximately \$73.4 million to date.
- 3. 1999 Commerce Square Enhancement Initiative: focused on enhancements to the South Westnedge Avenue commercial corridor including roadway improvements to South Westnedge Avenue, Mall Drive and Romence Road/Romence Road Parkway. These major roadway improvement projects will ensure the continued success of the central business area by providing safe and convenient access for patrons and employees. The Commerce Square Enhancement Initiative stimulated redevelopment of the northwest corner of South Westnedge Avenue and West Milham Avenue. Several aging and vacant buildings previously occupied this area, one of the busiest intersections in Kalamazoo County. These aging and vacant buildings have been razed and replaced with new facilities for Bed Bath and Beyond, Panera Bread and Consumers Credit Union. Babies'R'Us, a 25,000 square foot retail facility, opened in November 2003 at this location. The Commerce Square Enhancement Initiative also included a major project to improve water quality associated with local wetlands and Consolidated Drain No. 1 and, at the same time, reclaim land for development that was previously used for storm water retention. The total level of public investment amounted to more than \$9 million. The Shoppes at Romence Village, an approximate 150,000 square foot retail center anchored by D&W Food Center and Stein Mart has been constructed, with additional retailers Mr. Cody's Buffet, Great Clips, Renaissance Home & Garden, Candies Workout Express and Heritage Tanning completed in subsequent phases of this development project. To date, approximately \$61.5 million in private investment has occurred.
- 4. The South Westnedge Avenue Enhancement Project: a major corridor improvement program from Milham Avenue to Kilgore Road. The project is being initiated in 2004/2005 to coordinate with and facilitate the improvement of the I-94/South Westnedge Avenue interchange and associated widening of South Westnedge Avenue from Dawnlee Avenue to Trade Center Way by the Michigan Department of Transportation. The project includes street widening, new street construction and property acquisition.

South Westnedge Avenue is the most important north-south major street in Kalamazoo County and provides access to the major shopping areas in the city. Considerable new development and redevelopment is occurring on the South Westnedge Avenue corridor especially between Kilgore Road and Milham Avenue. The planned MDOT improvement to

the I-94/South Westnedge Avenue interchange and related freeway improvements will necessitate associated widening from Kilgore Road to Milham Avenue.

The success of these economic development initiatives is significant. Sixty-one businesses and industries have either expanded existing facilities in Portage, have been retained within Portage or have established new facilities within the community. In total to date, the level of investment is approaching \$174.5 million in estimated market value, with an estimated 3,258 added jobs. Although the City of Portage allocated significant local resources to ensure the success of these important economic development initiatives, the return on investment is significant.

The initial economic impacts associated with the private sector projects are very good news for the community in terms of diversifying the tax base and adding job opportunities for area residents. It is also important to underscore that these initiatives were accomplished without a tax increase and with a combination of local tax resources, private sector participation as well as state and federal funds.

The continued expansion of existing industrial facilities within the Sprinkle Road Industrial Corridor has also been significant. Major building renovations and/or additions are currently underway or have been announced by the Stryker Corporation, among others. The continued investment in the improvement of existing industrial facilities further indicates a healthy and growing economy.

Portage is also a major retail center for Southwest Michigan. The Crossroads Mall, a regional shopping center of more than 800,000 square feet, has approximately 100 tenants including Marshall-Fields Company, J.C. Penney & Company, Sears Roebuck & Company, and Mervyn's Department Store. Southland Mall is another major retail mall in the city. The nearly 300,000 square foot retail center includes Old Navy Apparel, Circuit City, Kohl's Department Store, Barnes & Noble Book Store, J.C. Penney Home Store and T.J. Maxx, among other stores. Several additional major retailers are located within Portage including: Meijer, Inc., Home Depot, Lowe's, Target, Best Buy, K-Mart Corporation, and Menards Home Improvement Center. Two other retail shopping centers, the Portage Crossings and the Carillon Center, have a combined building area of 308,000 square feet. Additionally, Sam's Club, a wholesale club, is also located within the city. Sam's Club wholesale club is constructing a new, larger (135,000 square foot) facility on S. Westnedge Avenue at Romence Road with an anticipated opening date in early 2006. The estimated employment of Portage retail trade establishments in 2002 was 9,500. The total retail area in the main South Westnedge commercial corridor is approximately 4 million square feet with a 98 percent occupancy rate as of November 2005.

Other projects which have had a positive impact on the local economy include the extension of the Romence Parkway to Portage Road in 2000, the creation of a Brownfield Redevelopment Authority in 2001 and several quality of life enhancements. The extension of Romence Parkway to Portage Road had a major impact on traffic flow in the community by providing an essential east-west link in the major thoroughfare system with improved access to the commercial corridor and to industrial centers in the community. East Milham Avenue from Oakland Drive to Lover's Lane, and Centre Avenue from Portage Road to Sprinkle Road have been widened. These improvements afford numerous economic development benefits, and provide improved roadway access and city utilities to Pfizer, Inc.

The creation of a Brownfield Redevelopment Authority in 2001 has provided an important economic incentive for the environmental clean-up and redevelopment of the former Portage Steel site located on West Centre Avenue. Redevelopment of this property, which was abandoned for several years, with an approximate \$10 million retail and office complex is a significant benefit to the city and to the other taxing jurisdictions. This ongoing redevelopment

project provides an expanded tax base and additional job opportunities (estimated to be 200-250) for area residents and is a significant economic development initiative within the area.

Several quality of life enhancement projects for area residents were also undertaken during the recent past. Community park enhancements recently included second phase completion of Harbors West Park with the addition of trails, in-line hockey facilities and playfield areas and the completion of the Bicentennial Park Trailhead at Kilgore Road with a creative fountain, landscaping, restrooms and pavilion. All park tennis and basketball courts were also resurfaced in 2003. The Lovers Lane Bikeway between Romence Road Parkway and Milham Avenue Boulevard was recently completed and provides a critical non-motorized trail link to other community trails. New bikeways were also incorporated into the East Milham Avenue and East Centre Avenue reconstruction projects. The Ice Rink at Millennium Park continues to be a major community recreational feature. This "state of the art" skating rink is the original outdoor-refrigerated ice surface in southwest Michigan.

There are several area and regional commercial bank branches and thrift institutions within the city, which serve the banking needs of the community and its residents. These include: Comerica, Bank One, National City, Fifth Third Bank, Flagstar Bank, LaSalle Bank, Huntington Bank, Portage Commerce Bank (headquartered in Portage), Keystone Community Bank and Chemical Bank - Shoreline.

Transportation needs are served by United, American and Northwest airlines through the Kalamazoo-Battle Creek International Airport; several bus services; and railroads. Two major highways, Interstate 94 and U.S. 131 intersect within the City of Portage, providing a major "crossroads" which continues to promote growth and development. The Michigan Department of Transportation has initiated the design stage to widen I-94 through the City of Portage. Completion of this important highway improvement project is expected in 2015-17. The City of Portage is 152 miles from Detroit on I-94, 148 miles from Chicago on I-94, and 245 miles from Indianapolis via I-94 and I-69, and so has access to 65 percent of the market population of the U.S. within 500 miles.

#### **MAJOR INITIATIVES**

For the Year.

The 2004/2005 budget emphasizes the areas of Transportation, Community Development, and Quality of the Environment.

Transportation - Oakland Drive from Romence Road to West Centre Avenue expansion and rebuilding will improve the safety and traffic flow on Oakland Drive by adding an optional center left turn lane. Additional laneage is to be provided at the Romence Road and West Centre Avenue intersections to facilitate traffic movements. This project will include new curbs and gutters, new asphalt pavement, bike lanes, storm drainage and landscaping/restoration. Shaver Road/West Centre Avenue intersection will be improved by widening eastbound Centre Avenue and southbound Shaver Road by adding separate right turn lanes to accommodate right turn movements. Pavement widening and new curbs and gutters will be installed. This project includes property acquisition, traffic signal modifications, storm sewer adjustments and pavement markings. Engineering and design are completed with construction planned for the spring of 2006.

- Quality of Life Initiatives Bicentennial Park Livery improvements include the purchase of canoes, kayaks, tubing rafts, bicycle surrey and related equipment, and a vehicle and trailer for expansion of services at the city livery facility. Playground improvements by painting all play structures, renovating perimeters, surfacing and adding play equipment as required at Bicentennial, Oakland Drive, West Lake Nature Preserve, Lakeview and Central Parks. Property purchased at 8751 Waruf Drive for inclusion into Ramona Park.
- Quality of the Environment Sewer line additions on Ramona Avenue from Lovers Lane
  to Portage Road, and Charles Street from Portage Road to the east road end were added
  along with water mains. Expanded the existing stormwater retention basin in southeast
  quadrant on Oakland Drive near the intersection of Shuring Road. Continuing program to
  disconnect or improve direct stormwater discharges to the Portage Creek, Davis Creek,
  and Gourdneck Creek watershed.

#### FINANCIAL INFORMATION

The City Administration is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the city are protected from loss, theft or misuse, and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, though not absolute assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

<u>Budgeting Controls.</u> The city maintains budgetary controls through its financial management information system. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the governing body of the city. Activities of the General Fund, Special Revenue Funds, and Debt Service Funds are included in the annually appropriated budget. Project-length financial plans are adopted for the Capital Improvement Funds. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established by activity or project within the individual funds. The city also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

As demonstrated by the statements and schedules included in the financial section of this report, the city continues to meet its responsibility for sound financial management.

Please see the section titled Management's Discussion and Analysis which follows the auditor's opinion for additional information relating to fiscal year 2004/2005.

Tax collections were 98.5 percent of the tax levy. The County of Kalamazoo has established a Delinquent Tax Revolving Fund and pays the city for all real property taxes returned as delinquent to the County Treasurer as of March 1 of each year. Allocation of property tax by purpose for fiscal 2004/2005 and for the proceeding five fiscal years are as follows (amounts per \$1,000 taxable value):

| <u>PURPOSE</u>           | <u>2005</u>    | <u>2004</u>    | <u>2003</u> | <u>2002</u> | <u>2001</u> | <u>2000</u>    |
|--------------------------|----------------|----------------|-------------|-------------|-------------|----------------|
| General Fund             | 7.4712         | 7.3592         | 7.4672      | 7.1480      | 7.0849      | 7.1469         |
| Capital Improvements     | 2.0000         | 2.0000         | 2.0000      | 2.0000      | 2.0000      | 2.0000         |
| Debt Service             | 0.0000         | 0.0000         | 0.1575      | 0.1920      | 0.1931      | 0.1931         |
| Fall Leaf/Spring Cleanup | 0.3530         | 0.4000         | 0.3870      | 0.2870      | 0.2870      | 0.4000         |
| Curbside Recycling       | 0.3200         | <u>0.3850</u>  | 0.2900      | 0.3730      | 0.4350      | <u>0.3600</u>  |
|                          | <u>10.1442</u> | <u>10.1442</u> | 10.3017     | 10.0000     | 10.0000     | <u>10.1000</u> |

<u>General Fund Balance.</u> The total fund balance of the General Fund increased by \$346,719 in 2004/2005. In 1985 City Council established an intent that the General Fund fund balance be at least 13 percent of General Fund expenditures including transfers. The General Fund fund balance at June 30, 2005 was \$4,076,120 or 18.6 percent of actual 2004/2005 expenditures including transfers.

<u>Debt Administration.</u> The ratio of net general obligation debt to State Equalized Value and the amount of bonded debt per capita are useful indicators of the city debt position to municipal management, citizens and investors. These data for fiscal year 2004/2005 and previous fiscal years are as follows:

|                 |                    | Ratio of Net Bonded     |                 |
|-----------------|--------------------|-------------------------|-----------------|
|                 | Net General        | Debt to State Equalized |                 |
|                 | Obligation         | Value (50% of           | Net Bonded Debt |
| <u>June 30,</u> | <b>Bonded Debt</b> | Market Value)           | Per Capita*     |
| 2005            | \$65,323,948       | 3.15%                   | \$1,445*        |
| 2004            | 60,903,717         | 3.07                    | 1,339*          |
| 2003            | 50,011,743         | 2.66                    | 1,112*          |
| 2002            | 43,060,269         | 2.39                    | 963*            |
| 2001            | 34,456,844         | 2.07                    | 768*            |
| 2000            | 26,715,165         | 1.76                    | 595             |
| 1999            | 20,049,675         | 1.36                    | 452             |
| * based on es   | timated population |                         |                 |

In addition to general obligation bonded debt, the city has special assessment bonds with city commitment outstanding at June 30, 2005.

Tax supported debt continues to remain relatively stable as a percentage of the State Equalized Value of property in the city at 3.15 percent and is well under the 10 percent of state equalized value which is a benchmark used by credit rating agencies. The city debt load is manageable and will not adversely impact future operations.

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During the fiscal year ended June 30, 2005, the city issued the following bonds:

|             |  | Effective   |
|-------------|--|---|
| <u>Date</u> | <u>Amount</u>  | Interest Rate   |
| 02/01/2005  | 650,000  | 3.65%   |
| 02/03/2005  | 8.300,000  | 3.87%   |
| 02/03/2005  | 5,055,000  | 4.35%   |
|             |  |   |
| 06/14/2005  | 7,845,000  | 3.80%   |
| 02/01/2005  | 1,055,000  | 2.80%   |
|             | 02/01/2005<br>02/03/2005<br>02/03/2005<br>06/14/2005 | 02/01/2005     650,000       02/03/2005     8.300,000       02/03/2005     5,055,000       06/14/2005     7,845,000 |

The city's general obligation bond rating was raised to AA by Standard & Poor's effective November 20, 2003. This solid rating has the effect of reducing borrowing costs, and is another indicator of the financial viability of the city and community.

<u>Enterprise Operations.</u> The city enterprise operations are comprised of the Water and Sewer Funds. At June 30, 2005, the Sewer and Water Funds had net asset value balances of \$48,021,861 and \$17,998,254 respectively. Utility financial soundness is exemplified by a cash balance of \$2,544,225 at June 30, 2005. Annual rate reviews ensure continued financial soundness of the utility system.

<u>Cash Management.</u> Cash on hand is invested in obligations of the U.S. Government and its agencies, commercial paper, bankers' acceptances, certificates of deposit from banks and pooled cash and investment money market funds as permitted by State law and city policy. The investment policy was revised by City Council in January 2005 requiring benchmark comparisons for all investments and limiting the term of allowable investments. The average yield on investments for the year ended June 30, 2005, excluding the Pension Trust Fund, was 2.39 percent (compared to an average of 1.67 percent for the 2003/2004 fiscal year). Interest rates ranged between a monthly high of 3.05 percent in May 2005 to a low of 1.74 percent in September 2004.

<u>Risk Management.</u> As of June 30, 2005, the city participates in a public entity risk pool, the Michigan Municipal Risk Management Authority pool, for insurance coverage for liability, auto, crime and property damage risks.

#### OTHER INFORMATION

<u>Independent Audit.</u> State statutes require an annual audit by independent certified public accountants. The accounting firm of BDO Seidman was selected by the city. The auditors' report on the general purpose financial statements and combining and individual fund statements and schedules is included in the financial section of this report.

Awards. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the city for its comprehensive annual financial report for the fiscal year ended June 30, 2004. This was the nineteenth consecutive year that the city has received this award. The Certificate of Achievement recognizes conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, the City of Portage published an easily readable and organized comprehensive annual financial report that conforms to program standards. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. It is believed that the current comprehensive annual financial report continues to meet the Certificate of Achievement program requirements, and will be submitted to the GFOA to determine eligibility for another certificate.

In addition, the city also received the GFOA Award for Distinguished Budget Presentation for the annual budget for the fiscal year 2004/2005. In order to qualify for the Distinguished Budget Presentation Award, the city budget document was judged to be proficient as a policy document, a financial plan, an operations guide and a communication device. This was the eighteenth consecutive year the City of Portage received this award.

<u>Acknowledgments.</u> This comprehensive annual financial report indicates the excellent financial condition of the City of Portage at June 30, 2005. The preparation of this report could not have been accomplished without the dedicated services of the Finance Department staff. Credit also goes to the Portage City Council for interest and support in planning and conducting the operations of the government in a responsible and progressive manner.

Sincerely,

Maurice S. Evans City Manager Daniel S. Foecking Finance Director

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to City of Portage for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2004. This was the nineteenth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

> Certificate of Achievement for Excellence in Financial Reporting

> > Presented to

## City of Portage, Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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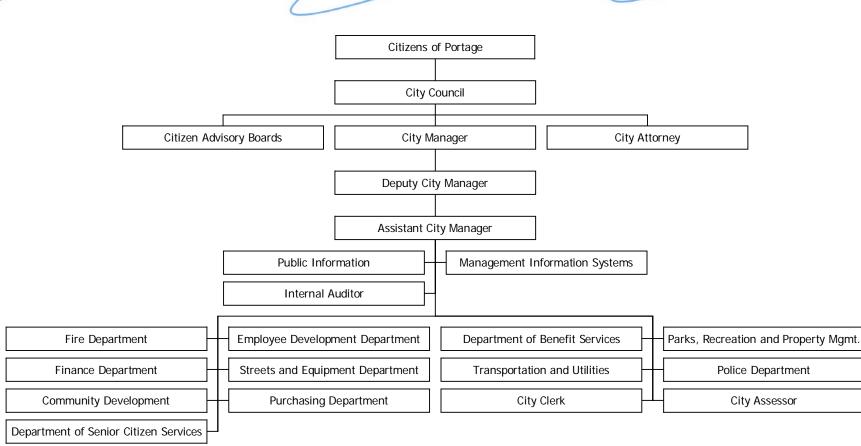
President

**Executive Director** 

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.



### City of Portage Organizational Chart



# CITY OF PORTAGE, MICHIGAN List of Elected and Appointed Officials June 30, 2005

#### Elected Officials

MayorJames GrahamMayor Pro TemporeTed W. Vliek, Sr.Council MemberLarry DeShazorCouncil MemberBetty Lee OngleyCouncil MemberPeter J. StrazdasCouncil MemberMargaret E. O'BrienCouncil MemberTerry R. Urban

#### **Appointed Officials**

City Manager Michael L. Stampfler **Deputy City Manager** Brian B. Bowling Assistant City Manager Sean P. McBride Assistant City Manager for Information Technology Devin C. Mackinder City Attorney Randall Brown City Clerk James R. Hudson Assessor James C. Bush Benefit Services Director Patricia Thompson Community Development Director Jeffery Erickson **Employee Development Director** John R. Boulis **Finance Director** Daniel S. Foecking Fire Chief Randolph B. Lawton Parks and Recreation Director William M. Deming Police Chief Richard J. White

**Robert Luders** 

Josephine Arnold

Jack G. Hartman

G. Dallas Williams

Senior Citizen Services Director Streets and Equipment Director Transportation and Utilities Director

**Purchasing Director** 



211 East Water Street, Suite 300 Kalamazoo, Michigan 49007 Telephone: (269) 382-0170 Fax: (269) 345-1666

#### **Independent Auditors' Report**

Honorable Mayor and
Members of the City Council and City Manager
City of Portage
Portage, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Portage (the City), as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements, as listed in the accompanying table of contents. These financial statements are the responsibility of the management of the City. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2005, and the respective changes in financial position and cash flows of its proprietary fund types thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated October 10, 2005, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting on compliance. That report is an integral part of an audit preformed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



Management's Discussion and Analysis on Pages 5 through 15 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section and combining and individual nonmajor fund financial statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City. Such information, except for the introductory section and portion marked "unaudited" on which we express no opinion, has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Certified Public Accountants

SDO Seidman, LLP

October 10, 2005

### Management's Discussion and Analysis June 30, 2005

This section of the City of Portage's (the City) Comprehensive Annual Financial Reports presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2005. We encourage readers to consider the information presented here in conjunction with additional information that has been furnished in the letter of transmittal, and the City's financial statements that follow this section.

#### **Financial Highlights**

The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$115,852,483 dollars (net assets). Of this amount, \$21,215,569 (unrestricted net assets) may be used to meet the government's ongoing obligations to its citizens. Unrestricted fund balances for the City as a whole total \$21,215,569 or 39.3% of primary government expenses, including transfers, of \$53,961,014.

At the close of the current fiscal year, the unrestricted fund balance for the general fund was \$3 million or 14% of total general fund expenditures, including transfers, of \$21,888,731, while undifferentiated fund balance is 19% of total expenditures.

The City's total long-term obligations increased by \$11,811,000 after scheduled payments, during the fiscal year ended June 30, 2005. Governmental debt increased by \$5,786,000 and business-type debt increased by \$6,025,000. Business-type debt is self-supporting and does not rely on tax revenues for repayment. The key factor in this increase is the issuance of new debt that was partially offset by payment of existing debt.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements, which consist of three components:

- Government-wide financial statements.
- Fund financial statements, and
- Notes to the financial statements.

#### a. Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner comparable to a private-sector business. The two government-wide financial statements are, as follows:

- The **statement of net assets** presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets.
- The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes of net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to future general obligation debt payments. The statement includes the annual depreciation for infrastructure and governmental assets.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, streets and highways, and parks and facility management. The business-type activities of the City include the water and sewer utilities.

#### b. Fund Financial Statements

The fund financial statements are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: governmental, proprietary and fiduciary funds. Within the governmental and proprietary categories, the emphasis is on the major funds.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are reported in governmental funds, which focus on how cash and other financial assets can readily be converted to available resources and on the available balances left at the year-end. This information may be useful in determining what financial resources are available in the near future to finance the City's programs. Other funds are referred to as nonmajor funds and are presented as summary data.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented in the government-wide statements. In addition to the governmental fund balance sheet and statement of revenues, expenditures, and changes in fund balance, separate statements are provided that reconcile between the government-wide and fund level statements.

The City's general fund is considered a major fund, and information is presented separately in the governmental fund balance sheet and statements of revenues, expenditures and changes in fund balances. In addition to the other major governmental funds (special assessment, capital improvement, major and local streets, revolving loan, and Local Development Finance Authority) the City maintains several individual governmental funds organized according to their type: special revenue funds, debt service funds, and permanent funds. Data from these governmental funds are combined into a single column labeled nonmajor governmental funds. Individual fund data for the funds are provided in the form of combining statements in the supplementary section of this report.

**Proprietary funds.** Proprietary funds are generally used to account for services for which the City charges customers -- either outside customers or internal units or departments of the City. Proprietary fund statements provide the same type of information as shown in the government-wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

- Enterprise funds are used to report the same functions presented as business-type activities
  in the government-wide financial statements. The City uses enterprise funds to account for
  the operations of the water and sewer utilities, each of which are major funds.
- Internal service funds are used to report activities that provide services for many City
  programs and activities. The City uses internal service funds to account for equipment and
  certain insurances. Because these services benefit governmental operations more than
  business-type functions, they have been included within governmental activities in the
  government-wide financial statements.

Individual fund data for the funds are provided in the form of combining statements in the supplementary section of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Since the resources of fiduciary funds are not available to support the City's own programs, they are not reflected in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Comparison of Government-wide and Fund Financial Components.** The following chart compares how the City's funds are included in the government-wide and fund financial statements:

| Fund Types                         | Government-   | Fund Financials         |
|------------------------------------|---------------|-------------------------|
|                                    | wide          |                         |
| General fund                       | Governmental  | Governmental            |
| Special assessment funds           | Governmental  | Governmental            |
| Capital projects funds             | Governmental  | Governmental            |
| Special revenue funds              | Governmental  | Governmental - nonmajor |
| Debt service funds                 | Governmental  | Governmental - nonmajor |
| Permanent funds                    | Governmental  | Governmental - nonmajor |
| Internal service funds             | Governmental  | Proprietary             |
| Assets previously reported in      | Governmental  | Excluded                |
| General fixed asset group          |               |                         |
| Infrastructure assets              | Governmental  | Excluded                |
| Liabilities previously reported in | Governmental  | Excluded                |
| general long-term debt group       |               |                         |
| Water fund                         | Business-type | Proprietary             |
| Sewer fund                         | Business-type | Proprietary             |
| Fiduciary funds                    | Excluded      | Fiduciary               |

**Basis of reporting.** The government-wide statements and fund-level proprietary statements are reported using the flow of economic resources measurement focus and on the full accrual basis of accounting. The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting.

#### c. Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Financial Analysis of the Government-wide Statements**

#### a. Net Assets

The combined net assets of the City were as follows:

# Net Assets (in thousands)

|                             | Governr<br>Activi |           | Busines<br>Activ | • •      | Total<br>Primary Government |           |  |  |
|-----------------------------|-------------------|-----------|------------------|----------|-----------------------------|-----------|--|--|
|                             | 2005              | 2004      | 2005             | 2004     | 2005                        | 2004      |  |  |
| Assets                      |                   |           |                  |          |                             |           |  |  |
| Current and other assets    | \$ 33,313         | \$ 23,881 | \$ 3,150         | \$ 2,869 | \$ 36,462                   | \$ 26,750 |  |  |
| Capital assets              | 92,093            | 104,291   | 92,771           | 90,621   | 184,864                     | 194,912   |  |  |
| Total assets                | 125,406           | 128,172   | 95,921           | 93,490   | 221,326                     | 221,662   |  |  |
| Liabilities                 |                   |           |                  |          |                             |           |  |  |
| Long-term debt outstanding  | 69,107            | 63,323    | 29,159           | 24,240   | 98,266                      | 87,563    |  |  |
| Other liabilities           | 6,466             | 5,631     | 742              | 959      | 7,208                       | 6,590     |  |  |
| Total liabilities           | 75,573            | 68,954    | 29,901           | 25,199   | 105,474                     | 94,153    |  |  |
| Net assets                  |                   |           |                  |          |                             |           |  |  |
| Invested in capital assets, |                   |           |                  |          |                             |           |  |  |
| net of related debt         | 22,986            | 34,207    | 63,612           | 66,221   | 86,598                      | 100,428   |  |  |
| Restricted                  | 7,840             | 9,244     | 200              | 700      | 8,040                       | 9,944     |  |  |
| Unrestricted                | 19,007            | 15,767    | 2,208            | 1,370    | 21,216                      | 17,137    |  |  |
| Total net assets            | \$49,832          | \$59,218  | \$66,020         | \$68,291 | \$115,852                   | \$127,509 |  |  |

As noted earlier, net assets may serve as a useful indicator of a government's financial position. For the City, assets exceeded liabilities by \$115.8 million at the close of the fiscal year, a decline of 9% over the prior year. This is attributable to the ongoing commitment to investing in capital improvements across the City. The largest portion of the City's net assets is restricted as to use, or is invested in capital assets (e.g. land, buildings, and equipment – 74.7%), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens: consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be liquidated for these liabilities.

An additional portion of the City's net assets, \$8.04 million (6.9%), represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$21.22 million (18.3%) may be used to meet the government's ongoing obligations to citizens and creditors.

The Government Finance Officers Association recommends that, at a minimum, a government, regardless of size, maintain an unreserved fund balance no less than 5 to 15 percent of regular general fund operating revenue, or no less than one to two months of regular fund expenditures. An adequate level of unreserved fund balance is necessary to mitigate current and future risks, and to ensure stable tax rates and service levels. The Portage City Council has indicated that it wished to see a 13% fund balance maintained as a guideline based on expenditures. At the end of the current fiscal year, the City is able to report positive balances in net assets for the government as a whole, as well as for business-type activities. It is also able to report an adequate level of fund balance at year-end.

#### b. Changes in Net Assets

Total net assets of the City decreased by \$11.7 million in the current year. Governmental net assets decreased \$9.4 million, which is attributable primarily to the interaction of depreciation expense, offset by an increase in new fixed assets, coupled with an increase in debt issues reducing the value of capital assets net of debt. The business-type net assets decreased by \$2.3 million for the same reasons. For both Governmental Activities and Business-Type Activities, increases in operating costs over fiscal 2004 are the result of wage and benefit cost increases for both union and non-union employees.

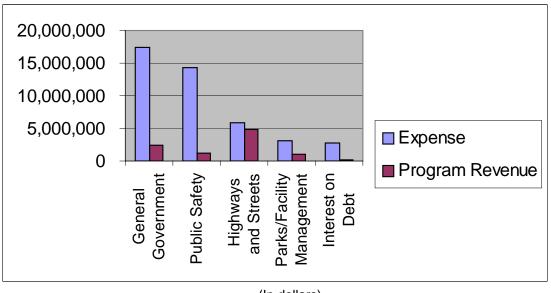
# Changes in Net Assets (in thousands)

|                            | Governmental Activities |           |    |         |    | Business-type Activities |             |         |      | Total<br>Primary Government |      |          |
|----------------------------|-------------------------|-----------|----|---------|----|--------------------------|-------------|---------|------|-----------------------------|------|----------|
| Revenues                   | 20                      | <u>05</u> |    | 2004    |    | 2005                     | <u>2004</u> |         |      | 2005                        | 2004 |          |
| Program revenues:          |                         |           |    |         |    |                          |             |         |      |                             |      |          |
| Charges for services       | \$                      | 2,475     | \$ | 2,313   | \$ | 7,972                    | \$          | 7,450   | \$   | 10,447                      | \$   | 9,763    |
| Capital grants             |                         | 2,311     |    | 2,468   |    | -                        |             | -       |      | 2,311                       |      | 2,468    |
| Operating grants           |                         | 4,992     |    | 4,650   |    | 98                       |             | 78      |      | 5,090                       |      | 4,728    |
| General revenues:          |                         |           |    |         |    |                          |             |         |      |                             |      |          |
| Property taxes             | 1                       | 17,928    |    | 16,583  |    | -                        |             | -       |      | 17,928                      |      | 16,583   |
| Interest revenue           |                         | 296       |    | 161     |    | -                        |             | -       |      | 296                         |      | 161      |
| Gain/(loss)                |                         | 26        |    | 3       |    | -                        |             | -       |      | 26                          |      | 3        |
| Other general revenues     |                         | 6,207     |    | 6,242   |    | -                        |             | 203     |      | 6,207                       |      | 6,445    |
| Total revenues             | 3                       | 34,235    |    | 32,420  |    | 8,070                    |             | 7,731   |      | 38,490                      |      | 40,151   |
| Program expenses           |                         |           |    |         |    |                          |             |         |      |                             |      |          |
| Legislative                |                         | 48        |    | 45      |    | -                        |             | -       |      | 48                          |      | 45       |
| Judicial                   |                         | 12        |    | 7       |    | -                        |             | -       |      | 12                          |      | 7        |
| General government         |                         | 6,014     |    | 5,873   |    | -                        |             | -       |      | 6,014                       |      | 5,873    |
| Public safety              | 1                       | 14,352    |    | 13,968  |    | -                        |             | -       |      | 14,352                      |      | 13,968   |
| Public works               |                         | 357       |    | 363     |    | -                        |             | -       |      | 357                         |      | 363      |
| Health and welfare         |                         | 1,714     |    | 1,469   |    | -                        |             | -       |      | 1,714                       |      | 1,469    |
| Economic development       |                         | 2,535     |    | -       |    | -                        |             | -       |      | 2,535                       |      | -        |
| Recreation and cultural    |                         | 3,125     |    | 3,159   |    | -                        |             | -       |      | 3,125                       |      | 3,159    |
| Public transportation      |                         | 118       |    | 112     |    | -                        |             | -       |      | 118                         |      | 112      |
| Highways and streets       |                         | 5,483     |    | 5,747   |    | -                        |             | -       |      | 5,483                       |      | 5,747    |
| Unallocated depreciation   |                         | 7,023     |    | 7,007   |    | -                        |             | -       |      | 7,023                       |      | 7,007    |
| Interest on long-term debt |                         | 2,739     |    | 3,016   |    | -                        |             | -       |      | 2,739                       |      | 3,016    |
| Sewer                      |                         | -         |    | -       |    | 5,472                    |             | 5,143   |      | 5,472                       |      | 5,143    |
| Water                      |                         | -         |    | -       |    | 4,969                    |             | 6,742   |      | 4,968                       |      | 6,742    |
| Total expenses             |                         | 13,520    |    | 40,767  |    | 10,441                   |             | 11,885  |      | 53,961                      |      | 52,653   |
| Excess (deficiency)        |                         |           |    |         |    |                          |             |         |      |                             |      |          |
| Before transfers           | (                       | 9,285)    |    | (8,347) |    | (2,371)                  |             | (4,154) | (    | (12,501)                    | (    | 12,501)  |
| Transfers                  |                         | (100)     |    | (442)   |    | 100                      |             | 239     |      | -                           |      | (203)    |
| Increase (decrease)        |                         |           |    |         |    |                          |             |         |      |                             |      |          |
| in net assets              | \$ (                    | 9,385)    | \$ | (8,789) | \$ | (2,271)                  | \$          | (3,915) | \$ ( | (11,656)                    | \$ ( | (12,704) |

#### c. Program Revenues and Expenses - Governmental Activities

The chart below illustrates the City's governmental expense and activity revenues by function: general government, public safety, highways and streets, parks and facility management, and interest on debt. This chart illustrates the degree to which the primary activities of the City are funded through fees, charges, restricted revenue sharing programs, restricted grant funding, and other revenue initiatives. It is clear that very few City services would be possible without tax revenue. Highway and street services appear closest to self-supporting although the revenue in this sector is provided by state of Michigan Act 51 funding derived from fuel taxes. A decline in that revenue has been experienced in recent years, which is of concern.

#### Government-wide Program Operating Expenses and Revenues - Governmental Activities



(In dollars)

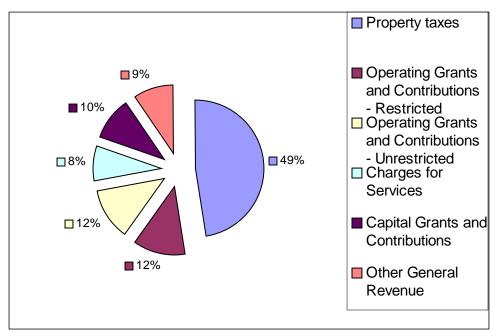
General revenues such as property taxes, fees and charges for services, and unrestricted grants and contributions are not shown by program, but are used to support program activities City-wide. For governmental activities, without regard to program, property taxes are the largest source of revenue, followed by restricted and unrestricted grant and contribution revenue, and charges for services.

# Governmental Activities (in thousands)

|                         | Total                   | Cost                                | Net C    | ost      |  |
|-------------------------|-------------------------|-------------------------------------|----------|----------|--|
|                         | of Services of Services |                                     |          |          |  |
|                         | <u>2005</u>             | <u>2004</u> <u>2005</u> <u>2004</u> |          |          |  |
| Public safety           | \$14,352                | \$13,968                            | \$13,143 | \$12,880 |  |
| General government      | 6,014                   | 5,873                               | 5,426    | 5,558    |  |
| Highways and streets    | 5,483                   | 5,747                               | 1,710    | 2,041    |  |
| Recreation and cultural | 3,125                   | 3,159                               | 2,023    | 2,057    |  |
| Health and welfare      | 1,714                   | 1,469                               | (65)     | (253)    |  |
| All others              | 12,832                  | 10,551                              | 11,506   | 9,053    |  |
| Total expenses          | \$43,520                | \$40,767                            | \$33,743 | \$31,336 |  |

The governmental activities chart above factors in general revenues from property taxes, fees and charges for services. It compares cost and net cost from 2003/2004 to 2004/2005. Costs increased primarily as a result of contractual increases, continued emphasis on street and highway infrastructure expenditure to attract economic development, and the non-cash impact of recognizing depreciation expense. Continued reductions in all intergovernmental revenues, and the continuing decline in the availability and amounts of grant funding are also behind the increase in the net cost of services.

#### Government-wide Total Revenues by Source - Governmental Activities

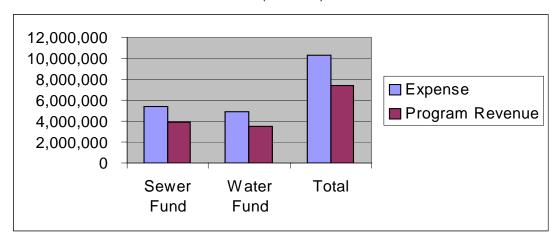


The above chart shows that each City revenue dollar consists of 49% property tax, 12% restricted purpose/use grant funding, 12% unrestricted grant funding, 8% charges for services, 10% capital grants and contributions, and 9% various types of other revenue.

#### d. Program Revenues and Expenses -- Business-type Activities

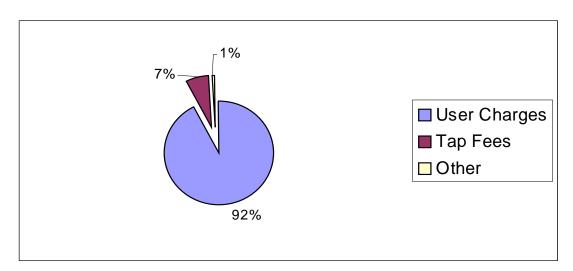
As shown in the following chart, combined operating expenditures exceeded combined operating revenues for the business-type activities. While leaving an adequate fund balance as directed by City Council, making use of fund balance rather than increasing user fees was the strategic direction implemented by City Administration to continue operations, maintenance and improvement of City water and sewer systems.

Government-wide Operating Expenses and Program Revenues - Business-type Activities (In dollars)



For business-type activities, charges for services provide the largest percentage of revenues (98.7%). Sewer tap fees (\$529,401) are treated as contributed capital for financial reporting purposes indicating continuing growth in utility infrastructure that will, in turn, produce additional recurring revenue in the form of utility bills.

#### Government-wide Operating Revenue by Source - Business-type Activities



#### Financial Analysis of the Government's Fund Level Statements

In comparison to the government-wide statements, the fund-level statements focus on the key funds of the City. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### a. Governmental funds

The City reports the following types of governmental funds: the general fund, special assessments fund, capital improvement fund, and permanent funds. The focus of the City's governmental funds is to provide information on the near-term inflows, outflows and balances of resources that are available for spending. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, the unrestricted fund balance of the general fund was \$3 million, while total fund balance was \$4 million. As a measure of the general fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total fund expenditures. Unrestricted fund balance represents 13.5% of total general fund expenditures (including transfers) of \$22 million, and total fund balance represents 19% of expenditures.

The fund balance in the general fund increased by \$346,719 during the fiscal year. The primary factor in the increase was prompt conservative action taken to control operating costs in light of continuing reductions in revenue from the state of Michigan and other governmental sources. Property tax revenues increased by 7.5% over fiscal 2003/2004, or approximately \$960,000, offsetting unavoidable cost increases. The increase in tax revenue is not a result of tax rate increases, in fact the 2004/2005 combined tax rate is the same as in 2003/2004. The increase in revenue is a direct result of growth in tax base.

The fund balance of the special assessment fund decreased on the basis of debt service in excess of current inflows. This utilization of fund balance mitigates the timing differences between the receipt of advance payoffs of assessments and the bond payment schedule.

The capital improvement fund balance decreased by \$2.3 million as the result of the completion of a number of capital projects in the City and their transition to fixed assets placed in service. The transition to completed improvements exceeded the amount of debt issued.

The Major and Local Streets funds are displayed as major funds in the financial statements at the direction of the State of Michigan. Major Streets showed a modest increase in fund balance, while Local Streets showed almost an equal and opposite decrease in fund balance. On the whole, these funds are in approximately the same position as in 2003/2004. Due to a decline in state of Michigan Act 51 funding that is derived from per gallon gasoline tax during 2004/2005, aggressive action was taken to reduce planned spending to match the decline in state revenue. Although actual combined expenditures increased by \$379,731 over 2003/2004 ((9%), and state source revenues decreased by \$88,000 (3%), prompt cost control was crucial in maintaining the target fund balances.

#### b. Proprietary funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

- Sewer fund net assets decreased by \$857,000 primarily due to a substantial retroactive cost adjustment billed by the Kalamazoo Department of Public Utilities for wastewater treatment, infrastructure expenditures for sewer line extensions, and other capital investment.
- Water fund net assets decreased by \$1.4 million as a result of increases in general and
  administrative costs, debt service cost, and depreciation in excess of the amount of increase
  in revenue. At the outset of the year, it was determined by City Administration that fund
  balance would be allowed to absorb cost increases to dampen the effect on consumer rate
  increases over the short term.

#### c. Fiduciary funds

The City is the trustee, or *fiduciary*, for certain of its employees pension plans. It is also responsible for other assets that - because of trust arrangements - can be used only for the trust beneficiaries. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets in the Supplemental. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### Other Information

#### a. General fund budgetary highlights

The final amended expenditure budget for the general fund was \$1,087,737 greater than the original budget. This increase was the result of encumbrances carried forward from previous budget year appropriations, and the receipt of a state grant by the City Assessors' office. The amended budget reflects the reallocation of resources within the fund during the year for cost controls initiated by the City Manager.

The amended revenue budget for the general fund was \$145,565 more than the original budget reflecting grants awarded that were not included in the original budget.

#### b. Capital assets

The City's capital assets for governmental and business-type activities as of June 30, 2005, amount to \$197,066,470 (net of accumulated depreciation). Capital assets include land, buildings and improvements, equipment, vehicles, and infrastructure. The total increase in the City's capital assets, before depreciation, for the current fiscal year was \$11,375,500. Capital asset balances are as follows:

# Capital Assets at Year-end (net of depreciation, in thousands)

|                         | (         | Governmental |      |             |    | <b>Busine</b> | ss-ty | /pe         | Total |                           |     |        |  |
|-------------------------|-----------|--------------|------|-------------|----|---------------|-------|-------------|-------|---------------------------|-----|--------|--|
|                         |           | Activities   |      |             |    | Activities    |       |             |       | <b>Primary Government</b> |     |        |  |
|                         | <u>20</u> | 2005         |      | <u>2004</u> |    | <u>2005</u>   |       | <u>2004</u> |       | <u>2005</u>               |     | 2004   |  |
| Land                    | \$        | 7,606        | \$   | 6,420       | \$ | 218           | \$    | 218         | \$    | 7,824                     | \$  | 6,638  |  |
| Land improvements       |           | 3,621        |      | 3,236       |    | 51            |       | 58          |       | 3,672                     |     | 3,294  |  |
| Buildings               |           | 9,459        |      | 7,821       |    | 499           |       | 534         |       | 9,958                     |     | 8,355  |  |
| Machinery and equipment |           | 1,201        |      | 1,214       |    | 259           |       | 319         |       | 1,460                     |     | 1,533  |  |
| Vehicles                |           | 2,834        |      | 2,170       |    | -             |       | -           |       | 2,834                     |     | 2,170  |  |
| Water / sewer system    |           | -            |      | -           |    | 91,962        | 89    | 9,492       |       | 91,962                    |     | 89,492 |  |
| Infrastructure          |           | 79,357       |      | 83,431      |    | -             |       | -           |       | 79,357                    |     | 83,431 |  |
| Totals                  | \$ 1      | 04,078       | \$ 1 | 04,290      | \$ | 92,989        | \$90  | 0,621       | \$1   | 97,067                    | \$1 | 94,912 |  |

Major capital asset events during the current fiscal year included the following:

- Governmental capital assets increased by \$8.9 million, \$2.9 million of which was due to the addition of infrastructure assets.
- Business-type activities purchased or completed construction on capital assets of \$3.7 million, consisting of the replacement and extension of sewer and water lines, and well renovation costs.

More detailed information regarding capital assets can be found in Note 6 to the financial statements.

#### c. Debt Administration

At the end of the current fiscal year, the City reported \$94 million in outstanding bonded debt. Of this amount, \$70 million is general obligation debt backed by the full faith and credit of the City, \$24 million is revenue bonds, and other bonded debt requiring varying levels of guarantee. In addition, the City reported other long-term obligations of \$3.9 million. At the end of the year, the City issued \$7.8 million in Capital Improvement Refunding bonds to defease seven bond issues (Series 1991 through 2000) in order to generate economic savings of approximately \$500,000 over the life of the debt. Additional information can be found in Note 7.

# Outstanding Obligations at Year-end (in thousands)

| General Obligation Bonds |
|--------------------------|
| (backed by the city)     |
| Revenue Bonds (backed    |
| By specific revenues)    |
| Totals                   |

| Governmental |             | Busine      |             | Total                     |            |  |  |
|--------------|-------------|-------------|-------------|---------------------------|------------|--|--|
| Activit      | ties        | Activ       | /ities      | <b>Primary Government</b> |            |  |  |
| <u>2005</u>  | <u>2004</u> | <u>2005</u> | <u>2004</u> | <u>2005</u>               | 2004       |  |  |
|              |             |             |             |                           |            |  |  |
| \$ 65,205    | \$ 60.809   | \$ 5,089    | \$ 4.685    | \$ 70,294                 | \$ 65.494  |  |  |
| Ψ 00,=00     | ψ 00,000    | φ 0,000     | ψ .,σσσ     | Ψ . σ,=σ .                | Ψ σσ, .σ . |  |  |
| -            | -           | 24,000      | 19.525      | 24,000                    | 19,525     |  |  |
| \$ 65,205    | \$ 60,809   | \$ 29,089   | \$ 24,210   | \$ 94,294                 | \$ 85,019  |  |  |
| Ψ 00,200     | Ψ 00,000    | Ψ 20,000    | Ψ 21,210    | Ψ 0 τ, 20 τ               | Ψ 00,010   |  |  |

During fiscal year 2005, the City's total long-term obligations increased by \$9.3 million, net of scheduled payments, The City issued new debt, and the issues included:

- Bonded debt for government functions increased by \$4.4 million, and was used primarily for the following: park and bikeway improvements, and police station renovation. Street projects included: Sprinkle Road at Romence Road improvements, railroad crossing upgrades, Oakland Drive from Romence Road to West Centre Avenue improvements, and major street resurfacing. Other obligations increased by \$1.4 million primarily due to issuance of a bond anticipation note (BAN).
- Bonded debt for business-type functions increased \$4.9 million, net of scheduled payments, and was used primarily for infrastructure extensions.

The City continues to maintain excellent credit ratings on debt issues, and in November, 2003, received and upgrade in rating from Standard and Poor's from AA- to AA.

#### d. Economic Factors and Next Year's Budget and Rates

The City Manager and the City's elected officials considered many factors when setting the fiscal year 2005/2006 budget. Promising signs of growth have resulted in initiatives such as the new Stryker facility, expected to commence operations in spring of 2006, and the Romence Road Sam's Club currently under construction. Employment has been relatively stable. In late 2002, the City began a savings plan to build reserves for 2002/2003 and beyond. This initiative has continued and the savings are smoothing the City's transition through the continuing decline in state source revenues. The City has continued aggressive cost containment measures, with City departments identifying one-time and on-going cost savings. City management has reduced costs through implementation of process improvements for greater efficiencies. The City has continued to pursue an aggressive course of economic diversification and development, as well as an emphasis on maintaining and improving its infrastructure, as a means to grow tax base and not rely solely on cost cutting to weather rough economic times. In late 2004, the City began planning for its 2005/2006 budget addressing slower growth in tax base, and continuing decline in all categories of state funding.

#### e. Requests for information

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the finance department of the City of Portage, 7900 South Westnedge Avenue, Portage, Michigan 49002, or 269-329-4456, or on the web at <a href="http://www.portagemi.gov">http://www.portagemi.gov</a>.

#### CITY OF PORTAGE, MICHIGAN Statement of Net Assets June 30, 2005

|   | Pr                         | Component<br>Unit           |  |           |
|---|----------------------------|-----------------------------|--|-----------|
|   | Governmental<br>Activities | Business-type<br>Activities | Economic<br>Development<br>Corporation |           |
| Assets  |                            |                             |  |           |
| Cash and equivalents                              | \$ 12,420,187              | \$ -                        | \$ 12,420,187                          | \$ 17,868 |
| Receivables, net                                  | 8,235,880                  | 2,370,593                   | 10,606,473                             | -         |
| Prepaid items and other assets                    | 671,969                    | 361,080                     | 1,033,049                              | _         |
| Restricted assets:                                | ,,,,,,                     | , , , , , , , , ,           | , , -                                  |           |
| Permanently retricted:                            |                            |                             |  |           |
| Cash  | -                          | 200,000                     | 200,000                                | -         |
| Land and rights of way                            | 11,984,642                 | 217,945                     | 12,202,587                             | -         |
| Capital assets, net of depreciation               | 92,092,879                 | 92,771,004                  | 184,863,883                            | -         |
|   |                            |                             |  |           |
| Total assets                                      | 125,405,557                | 95,920,622                  | 221,326,179                            | 17,868    |
| Link Water  |                            |                             |  |           |
| Liabilities                                       |                            |                             |  |           |
| Accounts payable and                              | 6 270 044                  | 400 EG4                     | 6 707 600                              |           |
| accrued expenses Checks issued on future deposits | 6,279,041                  | 428,561<br>256,998          | 6,707,602<br>256,998                   | -         |
| Unearned revenue                                  | 1,242,016                  | 55,890                      | 1,297,906                              | -         |
| Long-term liabilities:                            | 1,242,016                  | 55,690                      | 1,297,900                              | -         |
| Due within one year                               | 4,575,263                  | 1,584,853                   | 6,160,116                              | _         |
| Due in more than one year                         | 63,476,869                 | 27,574,205                  | 91,051,074                             |           |
| Due in more than one year                         | 03,470,009                 | 21,314,203                  | 91,031,074                             |           |
| Total liabilities                                 | 75,573,189                 | 29,900,507                  | 105,473,696                            |           |
| Net assets  |                            |                             |  |           |
| Invested in capital assets,                       |                            |                             |  |           |
| net of related debt                               | 24,040,747                 | 63,611,946                  | 87,652,693                             | _         |
| Restricted for:                                   | 24,040,141                 | 00,011,040                  | 07,002,000                             |           |
| Debt service                                      | 6,232,542                  | 200,000                     | 6,432,542                              | _         |
| Capital projects                                  | 933,169                    | 200,000                     | 933,169                                | _         |
| Nonexpendable trust                               | 673,511                    | _                           | 673,511                                | _         |
| Unrestricted                                      | 17,952,399                 | 2,208,169                   | 20,160,568                             | 17,868    |
|   | ,30=,000                   | _,,                         |  | ,000      |
| Total net assets                                  | \$ 49,832,368              | \$ 66,020,115               | \$ 115,852,483                         | \$ 17,868 |

The notes to the financial statements are an integral part of this statement.

# CITY OF PORTAGE, MICHIGAN Statement of Activities Fiscal Year Ended June 30, 2005

|                                  |                    | Program Revenues      |                     |                |               | let Assets       |              |                |
|----------------------------------|--------------------|-----------------------|---------------------|----------------|---------------|------------------|--------------|----------------|
|                                  |                    |                       | Operating           | Capital        |               | nary Government  |              | Component Unit |
|                                  |                    | Charges               | <b>Grants and</b>   | Grants and     | Governmental  | Business-type    |              | Economic       |
| Functions/Programs               | Expenses           | for Services          | Contributions       | Contributions  | Activities    | Activities       | Total        | Dev. Corp.     |
| Primary government               |                    |                       |                     |                |               |                  |              |                |
| Governmental activities:         |                    |                       |                     |                |               |                  |              |                |
| Legislative                      | \$ 48,359          | \$ -                  | \$ -                | \$ -           | \$ (48,359)   | \$ - \$          | (48,359)     | \$ -           |
| Judicial                         | 11,798             | 36,192                | =                   | -              | 24,394        | =                | 24,394       | -              |
| General government               | 6,013,970          | 171,103               | 416,701             | -              | (5,426,166)   | -                | (5,426,166)  | -              |
| Public safety                    | 14,351,727         | 1,067,565             | 141,607             | =              | (13,142,555)  | =                | (13,142,555) | =              |
| Public works                     | 357,212            | -                     | 61,500              | 978,291        | 682,579       | -                | 682,579      | -              |
| Health and welfare               | 1,713,796          | 158,829               | 438,051             | 1,182,292      | 65,376        | -                | 65,376       | -              |
| Economic development             | 2,535,253          | ,<br>-                | 13,639              | , , , <u>-</u> | (2,521,614)   | =                | (2,521,614)  | -              |
| Recreation and cultural          | 3,125,208          | 805,667               | 296,543             | 51             | (2,022,947)   | _                | (2,022,947)  | -              |
| Public transportation            | 118,499            | -                     | -                   | -              | (118,499)     | -                | (118,499)    | -              |
| Highways and streets             | 5,482,894          | -                     | 3,622,636           | 150,000        | (1,710,258)   | _                | (1,710,258)  | -              |
| Unallocated depreciation expense | 7,022,603          | _                     |                     | -              | (7,022,603)   | _                | (7,022,603)  | =              |
| Interest on long-term debt       | 2,738,858          | 235,353               | 1,158               | _              | (2,502,347)   | -                | (2,502,347)  | -              |
| Total governmental activities    | 43,520,177         | 2,474,709             | 4,991,835           | 2,310,634      | (33,742,999)  | _                | (33,742,999) | ·              |
| rotal governmental dotivities    | 40,020,177         | 2,414,100             | 4,001,000           | 2,010,004      | (00,142,000)  |                  | (00,142,000) |                |
| Business-type activities:        |                    |                       |                     |                |               |                  |              |                |
| Sewer                            | 5,472,065          | 4,432,321             | 65,477              | =              | =             | (974,267)        | (974,267)    | =              |
| Water                            | 4,968,772          | 3,539,546             | 32,349              | -              | -             | (1,396,877)      | (1,396,877)  | -              |
| Total business-type activities   | 10,440,837         | 7,971,867             | 97,826              | -              | -             | (2,371,144)      | (2,371,144)  | -              |
| Total primary government         | 53,961,014         | 10,446,576            | 5,089,661           | 2,310,634      | (33,742,999)  | (2,371,144)      | (36,114,143) | <u>-</u>       |
| Common and unit                  |                    |                       |                     |                |               |                  |              |                |
| Component unit                   |                    |                       |                     |                |               |                  |              |                |
| Economic Development             |                    |                       | 404                 |                |               |                  |              | 404            |
| Corporation                      | <u>-</u>           | <u>-</u>              | 101                 | <u>-</u>       | <del>-</del>  | -                | -            | 101            |
| Total component units            | <u>\$</u>          | \$ -                  | \$ 101              | \$ -           | <del>-</del>  | -                | -            | 101            |
|                                  |                    |                       |                     |                |               |                  |              |                |
|                                  | General revenues   | :                     |                     |                |               |                  |              |                |
|                                  | Property taxes     |                       |                     |                | 17,928,318    | -                | 17,928,318   | -              |
|                                  |                    | ibutions not restrict | ted to specific pro | grams          | 6,207,228     | -                | 6,207,228    | -              |
|                                  | Unrestricted inve  |                       |                     |                | 296,197       | =                | 296,197      | -              |
|                                  | Gain on sale of o  | capital assets        |                     |                | 26,355        | =                | 26,355       | =              |
|                                  | Transfers          |                       |                     |                | (100,000)     | 100,000          | -            | -              |
|                                  | Total general i    | revenues and trans    | fers                |                | 24,358,098    | 100,000          | 24,458,098   | <u> </u>       |
|                                  | Change in r        |                       |                     |                | (9,384,901)   | (2,271,144)      | (11,656,045) | 101            |
|                                  | Net assets - begin | nning                 |                     |                | 59,217,269    | 68,291,259       | 127,508,528  | 17,767         |
|                                  | Net assets - endin |                       |                     |                | \$ 49,832,368 | \$ 66,020,115 \$ | 115,852,483  | \$ 17,868      |

#### **CITY OF PORTAGE, MICHIGAN**

#### Balance Sheet Governmental Funds June 30, 2005

|   | General<br>Fund | Special<br>Assessments<br>Fund | Capital<br>Improvement<br>Fund | Major<br>Streets<br>Fund | Local<br>Streets<br>Fund | Nonmajor<br>Governmental<br>Funds | Total             |
|---|-----------------|--------------------------------|--------------------------------|--------------------------|--------------------------|-----------------------------------|-------------------|
| <u>ASSETS</u>                             |                 | <b>.</b>                       |                                | •                        |                          | <b>A</b>                          | <b>A</b> ======== |
| Cash and investments                      | \$ 3,724,662    | \$ 2,998,379                   | \$ 2,629,560                   | \$ -                     | \$ 146,426               | \$ 2,094,676                      | \$ 11,593,703     |
| Accounts receivable                       | 37,418          | -                              | 45,513                         | -                        | 2,198                    | 1,463,733                         | 1,548,862         |
| Delinquent taxes receivable               | 53,226          | 4 000 000                      | -                              | -                        | -                        | -                                 | 53,226            |
| Special assessments receivable            | 700.040         | 4,966,920                      | -                              | -                        | -                        | -                                 | 4,966,920         |
| Due from other governments                | 722,242         | 127,419                        | -                              | 596,143                  | 128,868                  | 91,569                            | 1,666,241         |
| Prepaid costs                             | 476,306         | \$ 8,092,718                   | \$ 2,675,073                   | 19,860                   | 14,793                   | 11,089<br>\$ 3,661,067            | 522,048           |
| Total assets                              | \$ 5,013,854    | \$ 8,092,718                   | \$ 2,075,073                   | \$ 616,003               | \$ 292,285               | \$ 3,661,067                      | \$ 20,351,000     |
| <u>LIABILITIES</u>                        |                 |                                |                                |                          |                          |                                   |                   |
| Accounts payable                          | \$ 237,727      | \$ -                           | \$ 636,414                     | \$ 34,362                | \$ 17,242                | \$ 56,346                         | \$ 982,091        |
| Checks issued against future deposits     | -               | -                              | -                              | 97,975                   | -                        | 66,144                            | 164,119           |
| Accrued compensation                      | 548,600         | -                              | -                              | 34,047                   | 15,129                   | 10,656                            | 608,432           |
| Interest payable                          | -               | -                              | 70                             | -                        | -                        | 5,287                             | 5,357             |
| Deferred revenue                          | 7,229           | 5,291,570                      | -                              | -                        | -                        | 1,234,788                         | 6,533,587         |
| Deposits payable                          | 144,178         | -                              | 50,420                         | -                        | 7,095                    | 25,000                            | 226,693           |
| Bond anticipation note                    |                 |                                | 1,055,000                      |                          | -                        |                                   | 1,055,000         |
| Total liabilities                         | 937,734         | 5,291,570                      | 1,741,904                      | 166,384                  | 39,466                   | 1,398,221                         | 9,575,279         |
| FUND BALANCE                              |                 |                                |                                |                          |                          |                                   |                   |
| Reserved for encumbrances                 | 586,224         | -                              | -                              | 34,572                   | 7,105                    | 68,858                            | 696,759           |
| Reserved for prepaid costs                | 476,306         | -                              | -                              | 19,860                   | 14,793                   | 11,089                            | 522,048           |
| Reserved for imprest cash funds           | 3,950           | -                              | -                              | -                        | -                        | -                                 | 3,950             |
| Reserved for emergency preparedness       | 1,000           | -                              | -                              | -                        | -                        | -                                 | 1,000             |
| Reserved for public safety training       | 42,004          | -                              | -                              | -                        | -                        | -                                 | 42,004            |
| Reserved for uncompleted projects         | -               | -                              | 933,169                        | -                        | -                        | 112,335                           | 1,045,504         |
| Reserved for debt service                 | -               | -                              | -                              | -                        | -                        | 935,685                           | 935,685           |
| Reserved for perpetual care               | -               | -                              | -                              | -                        | -                        | 673,511                           | 673,511           |
| Reserved for loans                        | -               | -                              | -                              | -                        | -                        | 6,660                             | 6,660             |
| Unreserved and undesignated, reported in: |                 |                                |                                |                          |                          |                                   |                   |
| General fund                              | 2,966,636       | -                              | -                              | -                        | -                        | -                                 | 2,966,636         |
| Debt service funds                        | -               | 2,801,148                      | -                              | -                        | -                        | -                                 | 2,801,148         |
| Special revenue funds                     | -               | -                              | -                              | 395,187                  | 230,921                  | -                                 | 626,108           |
| Permanent funds                           |                 |                                |                                |                          |                          | 454,708                           | 454,708           |
| Total fund balance                        | 4,076,120       | 2,801,148                      | 933,169                        | 449,619                  | 252,819                  | 2,262,846                         | 10,775,721        |
| Total liabilities and fund balance        | \$ 5,013,854    | \$ 8,092,718                   | \$ 2,675,073                   | \$ 616,003               | \$ 292,285               | \$ 3,661,067                      | \$ 20,351,000     |

The notes to the financial statements are an integral part of this statement.

# Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets June 30, 2005

Fund balances - total governmental funds

\$ 10,775,721

Amounts reported for *governmental activities* in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources, and therefore not reported in the funds.

Add: capital assets 212,551,802 Subtract: accumulated depreciation (110,619,850)

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred revenues in the governmental funds, and thus are not included in fund balance.

Add: deferred special assessments

5,291,570

Internal service funds are used by management to charge the costs of insurance and equipment to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.

Add: net assets of governmental activities accounted for in internal service funds

593,641

Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.

Subtract: bonds payable, net of internal service fund debt

(63,187,268)

Subtract: compensated absences and other long-term liabilities, net of

internal service fund compensated absences

(2,815,114)

Subtract: accrued interest on long-term liabilities

(2,758,134)

Net assets of governmental activities

\$ 49,832,368

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

# Fiscal Year Ended June 30, 2005

|                                    |               | Special      | Capital      | Major      | Local      | Nonmajor     | Total         |
|------------------------------------|---------------|--------------|--------------|------------|------------|--------------|---------------|
|                                    | General       | Assessments  | Improvement  | Streets    | Streets    | Governmental | Governmental  |
| REVENUES:                          | Fund          | Fund         | Fund         | Fund       | Fund       | Funds        | Funds         |
| Taxes and special assessments      | \$ 13,894,442 | \$ 626,428   | \$ 3,504,162 | \$ -       | \$ -       | \$ 1,712,057 | \$ 19,737,089 |
| Licenses and permits               | 767,866       | -            | -            | -          | -          | 503,063      | 1,270,929     |
| Intergovernmental                  | 4,177,649     | -            | 62,552       | 2,814,003  | 796,597    | 423,641      | 8,274,442     |
| Charges for services               | 2,772,430     | -            | -            | -          | -          | 81,428       | 2,853,858     |
| Fines and forfeits                 | 4,192         | -            | -            | -          | -          | -            | 4,192         |
| Interest and rents                 | 346,591       | 314,713      | 35           | 8,567      | 178        | 285,130      | 955,214       |
| Other                              | 263,779       |              | 464,252      | 1,062      | 2,229      | 266,748      | 998,070       |
| Total revenues                     | 22,226,949    | 941,141      | 4,031,001    | 2,823,632  | 799,004    | 3,272,067    | 34,093,794    |
| EXPENDITURES:                      |               |              |              |            |            |              |               |
| Current:                           |               |              |              |            |            |              |               |
| Legislative                        | 48,359        | -            | -            | -          | -          | -            | 48,359        |
| Judicial                           | 11,798        | -            | -            | -          | -          | -            | 11,798        |
| General government                 | 5,208,640     | -            | -            | -          | -          | 55,167       | 5,263,807     |
| Public safety                      | 13,212,000    | -            | -            | -          | -          | 65,987       | 13,277,987    |
| Public works                       | 339,243       | -            | -            | -          | -          | -            | 339,243       |
| Health and welfare                 | 127,516       | -            | -            | -          | -          | 1,566,814    | 1,694,330     |
| Recreation and cultural            | 2,124,099     | -            | -            | -          | -          | 575,336      | 2,699,435     |
| Public transportation              | 112,780       | -            | -            | -          | -          | -            | 112,780       |
| Highways and streets               | -             | -            | -            | 1,990,205  | 1,764,437  | -            | 3,754,642     |
| Development                        | -             | -            | -            | -          | -          | 2,535,253    | 2,535,253     |
| Capital outlay                     | -             | -            | 10,488,195   | -          | -          | -            | 10,488,195    |
| Debt service:                      |               |              |              |            |            |              |               |
| Principal                          | -             | 910,000      | -            | -          | -          | 2,456,328    | 3,366,328     |
| Interest and fiscal charges        | -             | 354,277      | -            | -          | -          | 2,236,341    | 2,590,618     |
| Total expenditures                 | 21,184,435    | 1,264,277    | 10,488,195   | 1,990,205  | 1,764,437  | 9,491,226    | 46,182,775    |
| Excess (deficiency) of revenues    |               |              |              |            |            |              |               |
| over (under) expenditures          | 1,042,514     | (323,136)    | (6,457,194)  | 833,427    | (965,433)  | (6,219,159)  | (12,088,981)  |
| OTHER FINANCING SOURCES (USES):    |               |              |              |            |            |              |               |
| Issuance of debt                   | -             | _            | 8,062,900    | -          | -          | -            | 8,062,900     |
| Transfers in                       | 8,500         | _            | 240,595      | 36,390     | 915,779    | 4,043,700    | 5,244,964     |
| Transfers out                      | (704,295)     | _            | (4,153,029)  | (803,051)  | (19,000)   | (32,589)     | (5,711,964)   |
| Net other financing sources (uses) | (695,795)     |              | 4,150,466    | (766,661)  | 896,779    | 4,011,111    | 7,595,900     |
|                                    |               |              |              |            |            |              |               |
| Net change in fund balances        | 346,719       | (323,136)    | (2,306,728)  | 66,766     | (68,654)   | (2,208,048)  | (4,493,081)   |
| Fund balances - beginning          | 3,729,401     | 3,124,284    | 3,239,897    | 382,853    | 321,473    | 4,470,894    | 15,268,802    |
| Fund balances - ending             | \$ 4,076,120  | \$ 2,801,148 | \$ 933,169   | \$ 449,619 | \$ 252,819 | \$ 2,262,846 | \$ 10,775,721 |

The notes to the financial statements are an integral part of this statement.

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Fiscal Year Ended June 30, 2005

| Amounts reported for governmental activities | in the statement of activities are different |
|--|--|

Amounts reported for *governmental activities* in the statement of activities are different because:

Net change in fund balances - total governmental funds

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

| Add: capital outlay            | 7,335,950   |
|--------------------------------|-------------|
| Subtract: depreciation expense | (7,588,111) |

\$ (4,493,081)

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long term liabilities in the statement of net assets.

| Add: principal payments on long-term liabilities | 3,366,328   |
|--|-------------|
| Add: change in Special Revenue deferred revenue  | 98,650      |
| Subtract: issuance of debt                       | (8,062,900) |

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

| Add: prior year accrued interest on bonds                 | 2,675,031   |
|---|-------------|
| Subtract: current year accrued interest on bonds          | (2,758,134) |
| Subtract: increase in the accrual of compensated absences | (338,510)   |

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.

| Add: interest revenue from governmental internal service funds               | 17,543   |
|--|----------|
| Add: gain on disposal of fixed assets in governmental internal service funds | 26,355   |
| Add: issued debt transferred to internal service fund                        | 367,000  |
| Subtract: interest expense from governmental internal service funds          | (65,137) |
| Add: net operating loss from governmental activities                         |          |
| accounted for in internal service funds                                      | 34,115   |

| Change in net assets of governmental activities | \$ (9,384,901) |
|---|----------------|
|---|----------------|

# General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual

# Fiscal Year Ended June 30, 2005

| Taxes:         \$ 13,121,100         \$ 13,171,208         \$ 13,079,648         \$ (91,560)           Penalty and interest         50,000         50,000         64,831         14,831           Administration fees         750,000         750,000         749,963         (37)           Licenses and permits:         Building fees and permits         640,000         640,000         743,241         103,241           Liquor licenses         24,000         24,000         24,625         625           Other permits         500         500         -         (500)           Federal grants         27,500         44,198         36,551         (7,647)           State Grants:         Revenue sharing         4,078,810         4,078,810         3,973,483         (105,327)           Criminal justice grants         10,000         10,000         15,002         5,002           Parks grants         2,500         2,500         1,875         (625)   | DEVENUE O                             | Original      | Amended       | A . ( )       | Variance with Amended Budget |
|---|---------------------------------------|---------------|---------------|---------------|------------------------------|
| Property tax collections         \$ 13,121,100         \$ 13,171,208         \$ 13,079,648         \$ (91,560)           Penalty and interest         50,000         50,000         64,831         14,831           Administration fees         750,000         750,000         749,963         (37)           Licenses and permits:         8         8         13,079,648         \$ 13,079,648         \$ 13,079,648         \$ 13,079,648         \$ 13,079,648         \$ 14,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831 | REVENUES:                             | Budget        | Budget        | Actual        | + / (-)                      |
| Property tax collections         \$ 13,121,100         \$ 13,171,208         \$ 13,079,648         \$ (91,560)           Penalty and interest         50,000         50,000         64,831         14,831           Administration fees         750,000         750,000         749,963         (37)           Licenses and permits:         8         8         13,079,648         \$ 13,079,648         \$ 13,079,648         \$ 13,079,648         \$ 13,079,648         \$ 14,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831         \$ 10,831 | Taxes:                                |               |               |               |                              |
| Penalty and interest       50,000       50,000       64,831       14,831         Administration fees       750,000       750,000       749,963       (37)         Licenses and permits:       8       8       8       100,000       743,241       103,241<  |                                       | \$ 13.121.100 | \$ 13.171.208 | \$ 13.079.648 | \$ (91.560)                  |
| Administration fees       750,000       750,000       749,963       (37)         Licenses and permits:       8       8       8       103,241  |                                       |               |               |               |                              |
| Licenses and permits:       640,000       640,000       743,241       103,241         Liquor licenses       24,000       24,000       24,625       625         Other permits       500       500       -       (500)         Federal grants       27,500       44,198       36,551       (7,647)         State Grants:       Revenue sharing       4,078,810       4,078,810       3,973,483       (105,327)         Criminal justice grants       10,000       10,000       15,002       5,002   | •                                     | •             | •             |               |                              |
| Liquor licenses         24,000         24,000         24,625         625           Other permits         500         500         -         (500)           Federal grants         27,500         44,198         36,551         (7,647)           State Grants:         Revenue sharing         4,078,810         4,078,810         3,973,483         (105,327)           Criminal justice grants         10,000         10,000         15,002         5,002   | Licenses and permits:                 | ,             | ,             | ,             | ,                            |
| Liquor licenses         24,000         24,000         24,625         625           Other permits         500         500         -         (500)           Federal grants         27,500         44,198         36,551         (7,647)           State Grants:         Revenue sharing         4,078,810         4,078,810         3,973,483         (105,327)           Criminal justice grants         10,000         10,000         15,002         5,002   | Building fees and permits             | 640,000       | 640,000       | 743,241       | 103,241                      |
| Other permits         500         500         -         (500)           Federal grants         27,500         44,198         36,551         (7,647)           State Grants:         Revenue sharing         4,078,810         4,078,810         3,973,483         (105,327)           Criminal justice grants         10,000         10,000         15,002         5,002  | · · · · · · · · · · · · · · · · · · · |               |               |               |                              |
| Federal grants       27,500       44,198       36,551       (7,647)         State Grants:       Revenue sharing       4,078,810       4,078,810       3,973,483       (105,327)         Criminal justice grants       10,000       10,000       15,002       5,002  |                                       |               |               | -             | (500)                        |
| State Grants:       4,078,810       4,078,810       3,973,483       (105,327)         Criminal justice grants       10,000       10,000       15,002       5,002  |                                       | 27,500        | 44,198        | 36,551        | ` ,                          |
| Criminal justice grants 10,000 10,000 15,002 5,002  | <u> </u>                              |               |               |               | , ,                          |
|   | Revenue sharing                       | 4,078,810     | 4,078,810     | 3,973,483     | (105,327)                    |
| Parks grants 2,500 2,500 1,875 (625)  | Criminal justice grants               | 10,000        | 10,000        | 15,002        | 5,002                        |
|   | Parks grants                          | 2,500         | 2,500         | 1,875         | (625)                        |
| Senior Center grants 61,250 61,250 47,114 (14,136)  | Senior Center grants                  | 61,250        | 61,250        | 47,114        | (14,136)                     |
| Tax audit grants - 76,759 50,604 (26,155)   | Tax audit grants                      | -             | 76,759        | 50,604        | (26,155)                     |
| Other state grants 40,000 40,000 18,413 (21,587)  | Other state grants                    | 40,000        | 40,000        | 18,413        | (21,587)                     |
| Contribution from local units 27,400 29,400 34,607 5,207  | Contribution from local units         | 27,400        | 29,400        | 34,607        | 5,207                        |
| Charges for services:   | Charges for services:                 |               |               |               |                              |
| Recreation fees 207,900 195,900 195,077 (823)   | Recreation fees                       | 207,900       | 195,900       | 195,077       | (823)                        |
| Police service fees 215,100 215,100 233,757 18,657  | Police service fees                   | 215,100       | 215,100       | 233,757       | 18,657                       |
| Planning, zoning and site fees 89,000 89,000 124,033 35,033   | Planning, zoning and site fees        | 89,000        | 89,000        | 124,033       | 35,033                       |
| Accounting and management 2,136,710 2,136,710 2,136,690 (20)  | Accounting and management             | 2,136,710     | 2,136,710     | 2,136,690     | (20)                         |
| Cemetery 56,000 56,000 49,517 (6,483)   | Cemetery                              | 56,000        | 56,000        | 49,517        | (6,483)                      |
| Court Cost Reimbursement 32,000 32,000 -  | Court Cost Reimbursement              | 32,000        | 32,000        | 32,000        | -                            |
| Senior Center 500 500 425 (75)  | Senior Center                         | 500           | 500           | 425           | (75)                         |
| Other 1,550 1,550 931 (619)   | Other                                 | 1,550         | 1,550         | 931           | (619)                        |
| Fines and forfeits 25,000 25,000 4,192 (20,808)   | Fines and forfeits                    | 25,000        | 25,000        | 4,192         | (20,808)                     |
| Interest and rents:   | Interest and rents:                   |               |               |               |                              |
| Interest on investments 150,000 150,000 278,619 128,619   | Interest on investments               |               |               |               |                              |
| Rental income 43,000 55,000 67,972 12,972   | Rental income                         | 43,000        | 55,000        | 67,972        | 12,972                       |
| Other:  | Other:                                |               |               |               |                              |
| Reimbursements:   | Reimbursements:                       |               |               |               |                              |
| Senior Center 121,200 121,200 116,929 (4,271)   | Senior Center                         | •             | ,             | ,             | (4,271)                      |
| Other reimbursements 31,900 31,900 4,852 (27,048)   |                                       |               |               |               |                              |
| Property sales 25,000 25,000 95,093 70,093  | Property sales                        |               |               |               |                              |
| Donations 14,000 14,000 7,000 (7,000)   |                                       |               |               |               |                              |
| Miscellaneous 105,600 105,600 39,905 (65,695)   | Miscellaneous                         | 105,600       | 105,600       | 39,905        | (65,695)                     |
| Total revenues 22,087,520 22,233,085 22,226,949 (6,136)   | Total revenues                        | 22.087.520    | 22,233,085    | 22,226,949    | (6.136)                      |

continued...

# General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (continued)

Fiscal Year Ended June 30, 2005

|                                 |    | Original  |    | mended    |    | Actual    |     | iance with |
|---------------------------------|----|-----------|----|-----------|----|-----------|-----|------------|
| EXPENDITURES:                   |    | Budget    |    | Budget    |    | Actual    |     | + / (-)    |
| Judicial:                       |    |           |    |           |    |           |     |            |
| District Court                  | \$ | 23,000    | \$ | 23,000    | \$ | 11,798    | \$  | 11,202     |
| Legislative:                    | Ψ  | 23,000    | Ψ  | 23,000    | Ψ  | 11,730    | Ψ   | 11,202     |
| City Council                    |    | 48,600    |    | 49,124    |    | 48,359    |     | 765        |
| General Government:             |    | 40,000    |    | 43,124    |    | 40,559    |     | 703        |
| City Manager                    |    | 743,366   |    | 865,766   |    | 809,026   |     | 56,740     |
| Finance:                        |    | 743,300   |    | 005,700   |    | 009,020   |     | 30,740     |
| Accounting                      |    | 353,956   |    | 335,956   |    | 292,937   |     | 43,019     |
| Financial management            |    | 355,409   |    | 363,548   |    | 316,445   |     | 47,103     |
| Treasury                        |    | 227,665   |    | 260,665   |    | 209,544   |     | 51,121     |
| City assessor:                  |    | 221,003   |    | 200,003   |    | 209,544   |     | 31,121     |
| Assessor                        |    | 652,642   |    | 888,249   |    | 652,486   |     | 235,763    |
| Board of review                 |    | 24,432    |    | 24,432    |    | 23,902    |     | 530        |
| City attorney                   |    | 180,464   |    | 180,464   |    | 179,631   |     | 833        |
| City clerk:                     |    | 100,404   |    | 100,404   |    | 179,031   |     | 033        |
| Elections                       |    | 163,117   |    | 192,409   |    | 179,651   |     | 12,758     |
| City clerk                      |    | 166,095   |    | 171,867   |    | 142,606   |     | 29,261     |
| Records management              |    | 56,503    |    | 60,863    |    | 55,306    |     | 5,557      |
| Human resources:                |    | 30,303    |    | 00,003    |    | 33,300    |     | 3,337      |
| Employee development            |    | 540,312   |    | 596,646   |    | 484,471   |     | 112,175    |
| Benefit services                |    | 361,409   |    | 408,333   |    | 357,631   |     | 50,702     |
| Information services:           |    | 301,409   |    | 400,333   |    | 337,031   |     | 30,702     |
| Management information services |    | 737,400   |    | 737,607   |    | 717,118   |     | 20,489     |
| Communication services          |    | 3,798     |    | 3,798     |    | (7,942)   |     | 11,740     |
| Purchasing:                     |    | 3,790     |    | 3,790     |    | (7,342)   |     | 11,740     |
| Purchasing                      |    | 182,533   |    | 250,608   |    | 194,933   |     | 55,675     |
| Risk management                 |    | 25,724    |    | 25,724    |    | 28,911    |     | (3,187)    |
| Buildings                       |    | 512,340   |    | 521,320   |    | 468,522   |     | 52,798     |
| Cemeteries                      |    | 115,521   |    | 115,639   |    | 103,462   |     | 12,177     |
| Public safety:                  |    | 110,021   |    | 115,055   |    | 100,402   |     | 12,177     |
| Police:                         |    |           |    |           |    |           |     |            |
| Administration                  |    | 669,063   |    | 692,512   |    | 682,924   |     | 9,588      |
| Youth services                  |    | 744,238   |    | 771,280   |    | 745,932   |     | 25,348     |
| Investigation                   |    | 587,803   |    | 604,738   |    | 581,874   |     | 22,864     |
| Patrol                          |    | 4,140,117 |    | 4,294,951 |    | 4,095,326 |     | 199,625    |
| Training                        |    | 172,794   |    | 181,689   |    | 173,464   |     | 8,225      |
| Central communications          |    | 906,757   |    | 911,332   |    | 906,410   |     | 4,922      |
| 911 Call Center                 |    | 66,903    |    | 66,903    |    | 71,572    |     | (4,669)    |
| Records                         |    | 625,596   |    | 674,465   |    | 696,945   |     | (22,480)   |
| Drug law enforcement            |    | 194,657   |    | 199,657   |    | 192,550   |     | 7,107      |
| Fire:                           |    | 10 1,007  |    | 100,001   |    | 102,000   |     | 7,107      |
| Administration                  |    | 623,711   |    | 649,164   |    | 586,328   |     | 62,836     |
| Operations                      |    | 3,148,942 |    | 3,216,165 |    | 3,042,948 |     | 173,217    |
| On-call                         |    | 110,926   |    | 109,446   |    | 104,015   |     | 5,431      |
| Fire marshal                    |    | 108,537   |    | 111,712   |    | 104,513   |     | 7,119      |
| Training                        |    | 128,660   |    | 128,860   |    | 120,061   |     | 8,799      |
| Trailing                        |    | 120,000   |    | 120,000   |    | 120,001   | CO  | ntinued    |
|                                 |    |           |    |           |    |           | 001 | illiaca    |

# General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (continued) Fiscal Year Ended June 30, 2005

|   | Original<br>Budget |    | mended<br>Budget | Actual          |      | iance with<br>nded Budget<br>+/(-) |
|---|--------------------|----|------------------|-----------------|------|------------------------------------|
| EXPENDITURES (continued):                     | <br>               |    |                  |                 |      |                                    |
| Community development:                        |                    |    |                  |                 |      |                                    |
| Building services                             | \$<br>638,190      | \$ | 663,319          | \$<br>602,911   | \$   | 60,408                             |
| Planning/community development                | 319,145            |    | 330,246          | 272,652         |      | 57,594                             |
| Neighborhood services                         | 246,387            |    | 256,098          | 231,495         |      | 24,603                             |
| Public works:                                 |                    |    |                  |                 |      |                                    |
| Street lighting                               | 370,000            |    | 370,000          | 339,243         |      | 30,757                             |
| Health and welfare:                           |                    |    |                  |                 |      |                                    |
| Human services                                | 126,354            |    | 141,429          | 127,516         |      | 13,913                             |
| Recreation and cultural:                      |                    |    |                  |                 |      |                                    |
| Senior citizen center                         | 410,497            |    | 416,834          | 375,277         |      | 41,557                             |
| Recreation                                    | 261,104            |    | 263,103          | 255,240         |      | 7,863                              |
| Parks   | 1,566,600          |    | 1,595,569        | 1,493,582       |      | 101,987                            |
| Transportation subsidies                      | <br>109,267        |    | 112,781          | <br>112,780     |      | 1_                                 |
| Total expenditures                            | 21,750,534         | 2  | 2,838,271        | 21,184,435      | 1    | 1,653,836                          |
| Excess of revenues over expenditures          | <br>336,986        |    | (605,186)        | <br>1,042,514   | 1    | 1,647,700                          |
| OTHER FINANCING SOURCES (USES): Transfers in: |                    |    |                  |                 |      |                                    |
| Cemetery Perpetual Care Fund Transfers out:   | 8,500              |    | 8,500            | 8,500           |      | -                                  |
| Major Street Fund                             | (270,000)          |    | (36,390)         | (36,390)        |      | -                                  |
| Local Street Fund                             | (500,000)          |    | (667,905)        | (667,905)       |      | -                                  |
| Total other financing sources and uses        | (761,500)          |    | (695,795)        | <br>(695,795)   |      |                                    |
| Net change in fund balance                    | (424,514)          | (  | (1,300,981)      | 346,719         | 1    | 1,647,700                          |
| Fund balance - beginning                      | <br>3,729,401      |    | 3,729,401        | 3,729,401       |      |                                    |
| Fund balance - ending                         | \$<br>3,304,887    | \$ | 2,428,420        | \$<br>4,076,120 | \$ 1 | 1,647,700                          |

# Major Streets Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

# Fiscal Year Ended June 30, 2005

|                                    | Original<br>Budget | Amended<br>Budget | Actual       | Variance with<br>Amended Budget<br>+ / (-) |
|------------------------------------|--------------------|-------------------|--------------|--|
| REVENUES                           |                    |                   |              |  |
| Intergovernmental:                 |                    |                   |              |  |
| State grants                       | \$ 3,059,900       | \$ 3,059,900      | \$ 2,814,003 | \$ (245,897)                               |
| Interest on investments            | 6,000              | 6,000             | 8,567        | 2,567                                      |
| Other                              |                    |                   | 1,062        | 1,062                                      |
| Total revenues                     | 3,065,900          | 3,065,900         | 2,823,632    | (242,268)                                  |
| EXPENDITURES                       |                    |                   |              |  |
| Highways and streets:              |                    |                   |              |  |
| Routine maintenance                | 644,677            | 484,196           | 397,386      | 86,810                                     |
| Traffic services                   | 543,038            | 548,963           | 466,211      | 82,752                                     |
| Winter maintenance                 | 415,038            | 415,038           | 362,342      | 52,696                                     |
| Administration                     | 764,270            | 821,315           | 764,266      | 57,049                                     |
| Total expenditures                 | 2,367,023          | 2,269,512         | 1,990,205    | 279,307                                    |
| Excess (deficiency) of revenues    |                    |                   |              |  |
| over expenditures                  | 698,877            | 796,388           | 833,427      | 37,039                                     |
| OTHER FINANCING SOURCES (USES)     |                    |                   |              |  |
| Transfers in:                      |                    |                   |              |  |
| General Fund                       | 270,000            | 36,390            | 36,390       | -  |
| Transfers out:                     |                    |                   |              |  |
| Local Street Fund                  | (200,000)          | (247,874)         | (247,874)    | -  |
| Sewer Fund                         | (19,000)           | (19,000)          | (19,000)     | -  |
| Capital Improvement Funds          | (700,000)          | (536,177)         | (536,177)    |  |
| Net other financing sources (uses) | (649,000)          | (766,661)         | (766,661)    |  |
| Net change in fund balances        | 49,877             | 29,727            | 66,766       | 37,039                                     |
| Fund balances - beginning          | 382,853            | 382,853           | 382,853      |  |
| Fund balances - ending             | \$ 432,730         | \$ 412,580        | \$ 449,619   | \$ 37,039                                  |

# Local Streets Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

# Fiscal Year Ended June 30, 2005

|                                    | <br>Original Amended<br>Budget Budget Actua |    | Actual      | Variance wi<br>Amended Bud<br>+ / (-) |           |    |          |
|------------------------------------|---|----|-------------|---------------------------------------|-----------|----|----------|
| REVENUES                           |   |    |             |                                       |           |    |          |
| Intergovernmental:                 |   | _  |             |                                       |           | _  |          |
| State grants                       | \$<br>862,000                               | \$ | 862,000     | \$                                    | 796,597   | \$ | (65,403) |
| Interest on investments            | 1,000                                       |    | 1,000       |                                       | 178       |    | (822)    |
| Other revenue                      | <br>  |    |             |                                       | 2,229     |    | 2,229    |
| Total revenues                     | <br>863,000                                 |    | 863,000     |                                       | 799,004   |    | (63,996) |
| EXPENDITURES                       |   |    |             |                                       |           |    |          |
| Highways and streets:              |   |    |             |                                       |           |    |          |
| Routine maintenance                | 558,654                                     |    | 726,680     |                                       | 685,146   |    | 41,534   |
| Traffic services                   | 75,299                                      |    | 75,299      |                                       | 48,441    |    | 26,858   |
| Winter maintenance                 | 426,186                                     |    | 426,186     |                                       | 394,217   |    | 31,969   |
| Administration                     | 632,086                                     |    | 688,461     |                                       | 636,633   |    | 51,828   |
| Total expenditures                 | 1,692,225                                   |    | 1,916,626   |                                       | 1,764,437 |    | 152,189  |
| Excess (deficiency) of revenues    |   |    |             |                                       |           |    |          |
| over expenditures                  | <br>(829,225)                               |    | (1,053,626) |                                       | (965,433) |    | 88,193   |
| OTHER FINANCING SOURCES (USES):    |   |    |             |                                       |           |    |          |
| Transfers in:                      |   |    |             |                                       |           |    |          |
| General Fund                       | 500,000                                     |    | 667,905     |                                       | 667,905   |    | -        |
| Major Street Fund                  | 200,000                                     |    | 247,874     |                                       | 247,874   |    | -        |
| Transfers out:                     |   |    |             |                                       |           |    |          |
| Sewer Operating Fund               | <br>(19,000)                                |    | (19,000)    |                                       | (19,000)  |    |          |
| Net other financing sources (uses) | <br>681,000                                 |    | 896,779     |                                       | 896,779   |    |          |
| Net change in fund balances        | (148,225)                                   |    | (156,847)   |                                       | (68,654)  |    | 88,193   |
| 140t Grange in falla balances      | (170,220)                                   |    | (100,041)   |                                       | (00,004)  |    | 00,130   |
| Fund balances - beginning          | <br>321,473                                 |    | 321,473     |                                       | 321,473   |    |          |
| Fund balances - ending             | \$<br>173,248                               | \$ | 164,626     | \$                                    | 252,819   | \$ | 88,193   |

# Statement of Net Assets Proprietary Funds

June 30, 2005

|                                    |              | siness-type Activiti | es           | Governmental<br>Activities |
|------------------------------------|--------------|----------------------|--------------|----------------------------|
|                                    | Sewer        | Water                |              | Internal                   |
|                                    | Fund         | Fund                 | Total        | Service Funds              |
| <u>ASSETS</u>                      |              |                      |              |                            |
| Current assets:                    |              |                      |              |                            |
| Cash and investments               | \$ 2,344,225 | \$ -                 | \$ 2,344,225 | \$ 990,603                 |
| Restricted cash and investments:   |              |                      |              |                            |
| Revenue bonds                      | 100,000      | 100,000              | 200,000      | -                          |
| Accounts receivable                | 1,098,843    | 1,009,647            | 2,108,490    | 631                        |
| Due from other governmental units  | 2,299        | 23,495               | 25,794       | -                          |
| Inventory                          | -            | -                    | -            | 85,270                     |
| Prepaid costs                      | 89,129       | 271,951              | 361,080      | 64,651                     |
| Current portion of hookup:         |              |                      |              |                            |
| charges receivable                 | 24,191       | 14,498               | 38,689       |                            |
| Total current assets               | 3,658,687    | 1,419,591            | 5,078,278    | 1,141,155                  |
| Noncurrent assets:                 |              |                      |              |                            |
| Hook-up charges receivable (net of |              |                      |              |                            |
| current portion)                   | 113,257      | 84,363               | 197,620      |                            |
| Total other assets                 | 113,257      | 84,363               | 197,620      | -                          |
| Capital assets:                    |              |                      |              |                            |
| Land                               | 51,495       | 166,450              | 217,945      | 22,489                     |
| Land improvements                  | -            | 90,517               | 90,517       | 123,769                    |
| Buildings                          | 690,470      | 399,031              | 1,089,501    | 1,750,596                  |
| Utility system                     | 66,570,505   | 49,279,357           | 115,849,862  | -                          |
| Machinery and equipment            | 707,282      | 451,456              | 1,158,738    | 950,256                    |
| Vehicles                           | -            | -                    | -            | 3,618,560                  |
| Less accumulated depreciation      | (17,307,043) | (8,110,571)          | (25,417,614) | (4,320,101)                |
| Total capital assets (net of       |              |                      |              |                            |
| accumulated depreciation)          | 50,712,709   | 42,276,240           | 92,988,949   | 2,145,569                  |
| Total assets                       | 54,484,653   | 43,780,194           | 98,264,847   | 3,286,724                  |

The notes to the financial statements are an integral part of this statement.

# Statement of Net Assets Proprietary Funds (continued) June 30, 2005

|  | D.            | Governmental                   |               |                     |
|--|---------------|--------------------------------|---------------|---------------------|
|  | Sewer         | usiness-type Activiti<br>Water | es            | Activities Internal |
|  | Fund          | Fund                           | Total         | Service Funds       |
| LIABILITIES                                | T unu         | T unu                          | Total         | Service i unus      |
| Current liabilities:                       |               |                                |               |                     |
| Accounts payable                           | \$ 175,038    | \$ 123,777                     | \$ 298,815    | \$ 48,471           |
| Accrued compensation                       | 9,348         | 12,901                         | 22,249        | 7,773               |
| Checks issued on future deposits           |               | 2,601,223                      | 2,601,223     |                     |
| Workers' compensation                      | _             | -                              | -             | 568,630             |
| Accrued interest payable                   | 20,320        | 87,177                         | 107,497       | 18,459              |
| Deferred revenue                           | 43,540        | 12,350                         | 55,890        | -                   |
| Current portion of long term debt          | 452,285       | 1,132,568                      | 1,584,853     | 362,324             |
| Total current liabilities                  | 700,531       | 3,969,996                      | 4,670,527     | 1,005,657           |
|  |               |                                |               |                     |
| Long term debt:                            |               |                                |               |                     |
| Revenue bonds (net of current portion)     | 2,206,539     | 13,393,461                     | 15,600,000    | -                   |
| Limited tax general obligation bonds       |               |                                |               |                     |
| (net of current portion)                   | 3,520,875     | 8,383,637                      | 11,904,512    | -                   |
| Notes payable-net of current portion       | -             | -                              | -             | 96,096              |
| Capitalized lease (net of current portion) | -             | -                              | -             | 1,558,947           |
| Accrued vacation and sick pay              | 34,847        | 34,846                         | 69,693        | 32,383              |
| Total long term debt                       | 5,762,261     | 21,811,944                     | 27,574,205    | 1,687,426           |
|  |               |                                |               |                     |
| Total liabilities                          | 6,462,792     | 25,781,940                     | 32,244,732    | 2,693,083           |
|  |               |                                |               |                     |
| NET ASSETS                                 |               |                                |               |                     |
| Invested in capital assets, net of         |               |                                |               |                     |
| related debt                               | 44,533,007    | 19,366,574                     | 63,899,581    | 128,202             |
| Restricted:                                |               |                                |               |                     |
| Restricted for revenue bond indentures     | 100,000       | 100,000                        | 200,000       | -                   |
| Unrestricted                               | 3,388,854     | (1,468,320)                    | 1,920,534     | 465,439             |
|  | <b>.</b>      | <b>A</b> 1 <b>-</b> 000 0- :   | <b>.</b>      |                     |
| Total net assets                           | \$ 48,021,861 | \$ 17,998,254                  | \$ 66,020,115 | \$ 593,641          |

# Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

# Fiscal Year Ended June 30, 2005

|                                       |               |                     |               | Governmental  |
|---------------------------------------|---------------|---------------------|---------------|---------------|
|                                       | Bu            | siness-type Activit | ies           | Activities    |
|                                       | Sewer         | Water               |               | Internal      |
| Operating revenues:                   | Fund          | Fund                | Total         | Service Funds |
| Charges for services:                 |               |                     |               |               |
| User charges                          | \$ 3,902,920  | \$ 3,475,713        | \$ 7,378,633  | \$ 2,126,836  |
| Other                                 | -             | 63,833              | 63,833        | 21,700        |
| Total operating revenues              | 3,902,920     | 3,539,546           | 7,442,466     | 2,148,536     |
| Operating expenses:                   |               |                     |               |               |
| Operations and maintenance            | 3,392,217     | 2,127,254           | 5,519,471     | 1,697,942     |
| General and administrative            | 1,066,608     | 1,337,543           | 2,404,151     | -             |
| Depreciation                          | 745,250       | 628,869             | 1,374,119     | 416,479       |
| Total operating expenses              | 5,204,075     | 4,093,666           | 9,297,741     | 2,114,421     |
| Operating income (loss)               | (1,301,155)   | (554,120)           | (1,855,275)   | 34,115        |
| Nonoperating revenues (expenses):     |               |                     |               |               |
| Interest on investments               | 65,477        | 32,349              | 97,826        | 17,543        |
| Interest and fiscal charges           | (267,990)     | (875,106)           | (1,143,096)   | (65,137)      |
| Gain on sale of fixed assets          | -             | -                   | -             | 26,355        |
| Total nonoperating revenue (expenses) | (202,513)     | (842,757)           | (1,045,270)   | (21,239)      |
| Income (loss) before contributions    |               |                     |               |               |
| and transfers                         | (1,503,668)   | (1,396,877)         | (2,900,545)   | 12,876        |
| Capital contibutions:                 |               |                     |               |               |
| Tap fees                              | 529,401       | -                   | 529,401       | -             |
| Transfers in                          | 128,000       | -                   | 128,000       | -             |
| Transfers out                         | (11,000)      | (17,000)            | (28,000)      | -             |
| Change in net assets                  | (857,267)     | (1,413,877)         | (2,271,144)   | 12,876        |
| Total net assets - beginning          | 48,879,128    | 19,412,131          | 68,291,259    | 580,765       |
| Total net assets - ending             | \$ 48,021,861 | \$ 17,998,254       | \$ 66,020,115 | \$ 593,641    |

The notes to the financial statements are an integral part of this statement.

# Statement of Cash Flows Proprietary Funds

# Fiscal Year Ended June 30, 2005

|   |                | siness-type Activiti | es             |    | vernmental<br>Activities |
|---|----------------|----------------------|----------------|----|--------------------------|
|   | Sewer          | Water                |                |    | Internal                 |
| OPERATING ACTIVITIES:   | Fund           | Fund                 | Total          |    | vice Funds               |
| Cash received from customers  | \$ 4,431,215   | \$ 3,316,342         | \$ 7,747,557   |    | 2,147,905                |
| Cash payments to suppliers  | (4,270,304)    | (3,893,375)          | (8,163,679)    | (  | (1,380,867)              |
| Cash payments to employees for services   | (366,673)      | (464,100)            | (830,773)      |    | (327,927)                |
| Cash provided (used) by operating activities  | (205,762)      | (1,041,133)          | (1,246,895)    |    | 439,111                  |
| NONCAPITAL FINANCING ACTIVITIES:  |                |                      |                |    |                          |
| Transfer from other funds   | 128,000        | -                    | 128,000        |    | _                        |
| Transfer to other funds   | (11,000)       | (17,000)             | (28,000)       |    | -                        |
| Cash provided (used) by capital and   |                |                      |                |    | ,                        |
| related financing activities  | 117,000        | (17,000)             | 100,000        |    | -                        |
| CACLLELOWO EDOM CADITAL AND   |                |                      |                |    |                          |
| CASH FLOWS FROM CAPITAL AND   |                |                      |                |    |                          |
| RELATED FINANCING ACTIVITIES:   | 404 400        | 4 650 600            | E 055 000      |    | 267.000                  |
| Issuance of debt  | 404,400        | 4,650,600            | 5,055,000      |    | 367,000                  |
| Acquisition and construction of capital assets Proceeds from sale of capital assets | (760,208)      | (2,981,733)          | (3,741,941)    |    | (455,745)<br>26,356      |
| Principal paid on bonds, notes and capital lease                                    | (379,247)      | 203,827              | (175,420)      |    | (301,153)                |
| Interest and fiscal charges paid on bonds   | (268,307)      | (846,910)            | (1,115,217)    |    | (65,137)                 |
| Cash provided (used) by capital and   | (200,007)      | (040,510)            | (1,110,217)    |    | (00,107)                 |
| related financing activities  | (1,003,362)    | 1,025,784            | 22,422         |    | (428,679)                |
| -   | (1,000,002)    |                      |                |    | (:=0,0:0)                |
| INVESTING ACTIVITIES:   |                |                      |                |    |                          |
| Interest on investments   | 65,477         | 32,349               | 97,826         |    | 17,543                   |
| Cash provided by investing activities   | 65,477         | 32,349               | 97,826         |    | 17,543                   |
| Net increase (decrease) in cash   |                |                      |                |    |                          |
| and cash equivalents  | (1,026,647)    | _                    | (1,026,647)    |    | 27,975                   |
|   | ( , , , ,      |                      | ( , , , ,      |    | ,                        |
| Cash and cash equivalents - beginning of year                                       | 3,470,872      | 100,000              | 3,570,872      |    | 962,628                  |
| Cash and cash equivalents - end of year   | \$ 2,444,225   | \$ 100,000           | \$ 2,544,225   | \$ | 990,603                  |
|   |                |                      |                |    |                          |
| Reconciliation of operating income to   |                |                      |                |    |                          |
| cash provided (used) by operating activities:                                       | Φ (4.004.45E)  | Φ (554.400)          | Φ (4 OFF O7F)  | •  | 04.445                   |
| Operating income  | \$ (1,301,155) | \$ (554,120)         | \$ (1,855,275) | \$ | 34,115                   |
| Tap fee income  | 529,401        | -                    | 529,401        |    | -                        |
| Adjustments to reconcile operating<br>income to net cash provided                   |                |                      |                |    |                          |
| by operating activities:  |                |                      |                |    |                          |
|   | 745,250        | 628,869              | 1,374,119      |    | 416,479                  |
| Depreciation  Decrease in accounts receivable                                       | (12,163)       | (226,035)            | (238,198)      |    | (631)                    |
| (Increase) in inventory   | (12,103)       | (220,033)            | (230,190)      |    | (12,442)                 |
| (Increase) in prepaid costs   | (63,940)       | (260,516)            | (324,456)      |    | (7,013)                  |
| Increase (decrease) in accounts payable   | (117,594)      | (124,794)            | (242,388)      |    | 44,992                   |
| Increase in checks issued   | (117,004)      | (121,701)            | (212,000)      |    | 11,002                   |
| against future deposits   | _              | (513,824)            | (513,824)      |    | _                        |
| (Decrease) in deferred revenue  | 11,057         | 2,831                | 13,888         |    | _                        |
| Increase (decrease) in accrued compensation   | 3,382          | 6,456                | 9,838          |    | (36,389)                 |
| Cash provided (used) by operating activities  | \$ (205,762)   | \$ (1,041,133)       | \$ (1,246,895) | \$ | 439,111                  |

The notes to the financial statements are an integral part of this statement.

# Statement of Fiduciary Net Assets Fiduciary Funds

June 30, 2005

| <u>ASSETS</u>  | ·  | ension and<br>Employee<br>Benefit<br>rust Funds | Agency<br>Funds  |
|--|----|---|--|
| Cash and investments Investments in fixed income securities Accounts receivable Accrued interest receivable Total assets                                     | \$ | 1,247,930<br>3,766,632<br>-<br>-<br>5,014,562   | \$<br>650,239<br>-<br>543,590<br>299,764<br>1,493,593            |
| LIABILITIES  Checks issued against future deposits Payroll withholdings payable Accrued interest payable Due to other governments Deposits Total liabilities |    | -<br>-<br>-<br>-<br>-<br>-                      | <br>324,064<br>156<br>299,764<br>767,268<br>102,341<br>1,493,593 |
| NET ASSETS  Restricted for retiree benefits Unrestricted Total net assets  | \$ | 5,014,562<br>-<br>5,014,562                     | \$<br>-<br>-<br>-  |

The notes to the financial statements are an integral part of this statements.

# Statement of Changes in Fiduciary Net Assets Pension Trust Funds

# Fiscal Year Ended June 30, 2005

|   | E  | ension and<br>Employee<br>Benefit<br>rust Funds |
|---|----|---|
| ADDITIONS                                     |    |   |
| Employer contributions                        | \$ | 281,814   |
| Investment income                             |    |   |
| Net increase in the fair value of investments |    | 122,381   |
| Interest income                               |    | 183,868   |
| Net investment earnings                       |    | 306,249   |
| Total additions                               |    | 588,063   |
| DEDUCTIONS                                    |    |   |
| Benefits to plan members                      |    | (210,760)                                       |
| Administrative expenses                       |    | (16,004)  |
| Total deductions                              |    | (226,764)                                       |
| Change in net assets                          |    | 361,299   |
| Net assets - beginning                        |    | 4,653,263                                       |
| Net assets - ending                           | \$ | 5,014,562                                       |

The notes to the financial statements are an integral part of this statements.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Portage was incorporated December 31, 1963, under the provisions of Act 279, P.A. 1909, as amended (Home Rule City Act). The City operates under a Council-Manager form of government, and provides services as authorized by its charter. The City Council is composed of a Mayor and six Councilmembers. The Mayor is elected for a two-year term, and the Councilmembers are elected at large for four-year staggered terms without term limits.

The City engages in a comprehensive range of municipal services including public safety, streets and highways, parks and facility management, and general administrative services. In addition, the City owns and contracts the operation of certain major enterprise activities including water and wastewater utilities. These activities are included in the accompanying financial activities.

The Charter of the City of Portage requires an annual audit by an independent certified public accountant. The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting and reporting policies and practices used by the City are described below.

As a local government, the City is exempt from federal income taxes under Internal Revenue Code Sections 115 and 501(a), and from state sales tax.

### A. Reporting Entity

As required by generally accepted accounting principles (GAAP), these financial statements present the City (the Primary Government) and its component units, entities for which the City is considered to be financially accountable. The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. Blended component units, although legally separate entities are, in substance, part of the City's operations and so data from these units are combined with data of the City. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide statements to emphasize that they are legally separate from the primary government. Each discretely presented component unit has a June 30 fiscal year-end.

# **Blended Component Units:**

**Building Authority** - The Building Authority was established by the City on May 2, 1969 under the authority contained in Act 31, Michigan Public Acts of 1948, as amended in 1969 and 1984. The Act authorized the City to incorporate an authority for the purpose or purposes as follows: to build, acquire, furnish, equip, own, improve, enlarge, lease, operate, and maintain a building or buildings, automobile parking lots or structures, recreational facilities, stadiums and the necessary site or sites therefore, together with appurtenant properties and facilities necessary or convenient for the effective use thereof, for use for any legitimate public purpose of the City of Portage. The governing body of the Authority is known as the "Commission" and consists of the City Manager, City Finance Director and the Chairperson of the Board of the Local Development Finance Authority for the City of Portage. The Building Authority is a blended component unit because, although the governing bodies of the City and the Authority are not similar, the services and benefits provided to entities other than the City are insignificant. That mandates treatment as a blended component unit under GAAP.

**Downtown Development Authority -** The Downtown Development Authority was established by the City on April 21, 1998 under the authority contained in Act No. 197 of the Public Acts of Michigan of 1975 as amended. The act authorizes the City to provide for the creation of the authority; to define the boundaries of the downtown development district; to correct and prevent deterioration in the central business district; and to authorize the issuance of bonds and other evidences of indebtedness. The taxes collected on the

increased taxable value resulting from Downtown Development Authority provided improvements are used to pay debt service. The Downtown Development Authority Board is comprised of the City Manager and eight citizen members appointed by the City Manager, subject to approval by the City Council. The Downtown Development Authority is a blended component unit because, although the governing bodies of the City and the Authority are not similar, the services and benefits provided to entities other than the City are insignificant.

Local Development Finance Authority - The Authority was established by the City on March 20, 1990, under the authority contained in Act 281 of Michigan Public Acts of 1986. The Act authorized the City to designate a specific district within its corporate limits as a Local Development Finance District. The Authority was appointed to promote the growth of specific, legally defined districts and take all steps necessary to create jobs and promote economic growth. The City Manager appoints seven members of the Authority Board of Directors. The other four members of the board of directors are appointed by Kalamazoo County (1), Kalamazoo Valley Community College (1), and Portage Public Schools (2). The Local Development Finance Authority is a blended component unit because, although the governing bodies of the City and the Authority are not similar, the City Manager appoints the voting majority of the governing body and may therefore impose the City's will on the organization. Further, because the City is financially responsible for the Authority, and because the Authority acts only to further the development aims of the consolidated plan of the City, the services and benefits provided to entities other than the City are insignificant.

## **Discretely Presented Component Units:**

Complete financial statements for the discretely presented component units can be obtained from the Department of Community Development, City of Portage, 7900 South Westnedge Avenue, Portage, Michigan 49002.

**Economic Development Corporation -** The Corporation was established by the City on November 21, 1978, under the authority contained in Act 338, Michigan Public Acts of 1974. The purpose of the Corporation is to promote the economic development of the community. To achieve this purpose, the Corporation issues bonds to private business and industry to finance projects that reduce unemployment and otherwise strengthen and revitalize the local economy. The City Council of the City of Portage appoints the Economic Development Corporation Board of Directors. Because the City appoints the voting majority of the governing body and may therefore impose its will on the organization, it has been presented as component unit. It is not a blended component unit under GAAP because the component unit's governing body is not substantially the same as the primary government, and the benefits provided to entities other than the City are significant.

Tax Increment Finance Authority - The Authority was established by the City on September 3, 1985, under the authority contained in Act 450, Michigan Public Acts of 1981. The Act authorized the City to designate a specific district within its corporate limits as a Tax Increment Finance Authority District. The Authority is appointed to preside over this specific district and it is authorized to formulate plans and secure financing for public improvements, economic development, neighborhood revitalization and historic preservation within this area. These plans must be set forth in a tax increment financing plan which must be approved by the governing body of the City. The City Council of the City of Portage also appoints the Tax Increment Finance Authority Board of Directors. Because the city appoints the voting majority of the governing body and may therefore impose its will on the organization, and because the City is financially responsible for the Tax Increment Financing Authority, it is presented as a component unit. It is not a blended component unit under GAAP because the component unit's governing body is not substantially the same as the primary government, and the benefits provided to entities other than the City are significant. However, since the Authority had no activity during the fiscal year, no data has been presented.

#### B. Basis of presentation – Government-wide Financial Statements

**Government-wide and Fund Financial Statements -** The basic financial statements include both government-wide and fund financial statements. The previous financial reporting model emphasized fund types, i.e., the total of all funds of a particular type, such as capital project funds. The new reporting model focus is on either the City as a whole or on major individual funds.

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Internal service fund asset and liability balances that are not eliminated in the statement of net assets are reported in the governmental activities column on the government-wide statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of net assets includes governmental assets and liabilities previously reported in the general fixed asset account group and the general long term debt group, in addition to infrastructure assets.

The statement of activities demonstrates the degree to which the direct expenses of a function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs are included in the program expenses of most business-type activities. Program revenues include 1) charges to customers who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

The fund level statements focus on the governmental proprietary and fiduciary funds. The accounts of the City are organized on the basis of funds. Each fund was established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions or limitations. Major individual governmental funds and major individual enterprise funds are supported as separate columns in the fund financial statements.

The city's fiduciary funds, which have been redefined and narrowed in scope, are presented in the fund financial statements by type (pension, private purpose and agency). By definition, these assets are held for the benefit of a third party and cannot be used to address activities or obligations of the government, and are therefore not included in the government-wide statements. The activities of these funds include administration of the defined benefit pension trust and retiree health care liability fund, as well as the administration of the Cemetery Permanent fund, the Historic Book fund, and the CDBG Program Income fund. Because the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements to the governmental column of the government-wide financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the flow of economic resources management focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e., both measurable and available. Revenues, other than grants, are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period (defined by the City as collected within 60 days of year-end). Revenues billed under a contractual agreement with another governmental entity, including federal and state grants, are recognized when billed and when all eligibility requirements of the provider have been met and are considered to be available if expected to be collected within one year. Expenditures generally are recorded when a liability is incurred. However, expenditures related to compensated absences or arbitrage are recorded when the liability is matured. Debt service expenditures are recognized when payment is matured. The reported fund balance of governmental funds is considered a measure of available spendable resources.

Property taxes, franchise fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

<u>General Fund</u>: The general fund is the primary operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. It includes the following activities: public safety, streets and highways, parks and facility management, and general government.

Special Assessment Fund: Although no longer required as an individual governmental fund-type after GASB Statement No. 6, *Accounting and Reporting for Special Assessments*, the City utilizes special assessments under its Charter to balance the cost of certain public improvements between private benefit and public burden, and chooses to emphasize the difference between special assessment debt and other debt issues by continuing to maintain this fund type. The public improvements subject to special assessment primarily benefit a particular property owner or group of property owners, ultimately increasing the fair market value of their property. The property owners pay the assessment over a 10-year term for street improvements, and over a 20-year term for water and sewer improvements, unless sooner paid. The activities performed by the City with regard to Special Assessments include organizing special assessment districts, overseeing the performance of the project itself, and accounting for and collecting the assessments to pay any debt incurred to finance the project.

<u>Capital Improvement Program (CIP) Fund</u>: The City assesses a dedicated tax millage to support a balanced capital investment program. The program constructs, improves and maintains the highest level of public infrastructure and community resources. The fund accounts for the collection of dedicated tax revenues, and for financing the construction of all City capital projects in excess of \$10,000. These projects include creation of or improvements to streets, parks, city buildings, and other city facilities not owned or used by the Water and Sewer utility enterprises.

<u>Major Streets Fund</u>: This fund accounts for the maintenance of major streets, as certified by the state highway commissioner, and trunklines within the City. Primary funding is from special revenues provisions of Act 51 of 1951, as amended, of the state of Michigan. This fund does not meet the criteria of a major fund as defined by GASB, but the state of Michigan requires that it be presented as a major fund.

<u>Local Streets Fund</u>: This fund accounts for the maintenance of all local streets, as certified by the state highway commissioner. It is funded by special revenues from provisions of Act 51 of 1951, as amended, of the state of Michigan. This fund does not meet the criteria of a major fund as defined by GASB, but the state of Michigan requires that it be presented as a major fund.

Proprietary and fiduciary fund financial statements are accounted for on the economic resources measurement focus and the accrual basis of accounting. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations, such as providing water and wastewater services. Other revenues or expenses are non-operating items.

The City reports the following major enterprise funds, which are also considered proprietary funds:

<u>Sewer Fund</u> - Accounts for the activities of the City-owned wastewater utility. Water Fund - Accounts for the activities of the City-owned water utility.

In addition, the City reports the following non-major governmental funds:

Special revenue funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes, including grant funds. These include cultural activities, cable television, Community Development Block Grant (CDBG), Local Development Finance Authority, West Lake weed management, curbside recycling, and the leaf pickup fund.

Debt Service Funds account for resources accumulated and payments made for general long-term debt.

Permanent Funds account for resources that are legally restricted to the extent that restrictions apply as to whether only earnings and not principal may be used for the limited and specific purposes that support the City's programs. Permanent funds account for the cemetery perpetual fund.

The City reports the following proprietary and fiduciary funds:

Enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises. Costs are financed or recovered primarily through user charges. The City has elected to follow GASB statements issued after November 30, 1989, rather than statements issued by the Financial Accounting Standards Board (FASB), in accordance with GASB Statement No. 20. The Sewer and Water funds are the City's only enterprise funds. The City reports no nonmajor enterprise funds.

Internal Service Funds account for the financing of goods or services provided by one City department or agency to other City departments or agencies or to other governmental units on a cost-reimbursement basis. These activities include, but are not limited to, fleet services. As a general rule, the effect of interfund activity has been eliminated for government-wide reporting purposes. These funds are presented on a combined basis in the Statement of Net Assets – Proprietary Funds in the Internal Service Funds column, and in detail in the Combining Statements of Net Assets – Internal Service Funds. These funds include the equipment and insurance funds.

Fiduciary Funds account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations or other governments. Fiduciary funds are not included in the government-wide financial statements. The fiduciary funds of the City include the pension trust fund, retiree health care funds, Cemetery Permanent fund, Historic Book fund, and CDBG Program Income fund. Trust Funds are accounted for in essentially the same manner as governmental funds.

Agency funds account for net assets held on behalf of others, are purely custodial (assets equal liabilities) and do not involve the measurement of results of operations.

#### D. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- (a) Prior to April 15, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing July 1. The proposed operating budget includes proposed expenditures and the means of financing them, and is adopted at the "activity" level with the exception of the capital improvement fund, which is adopted at the "project" level.
- (b) Public hearings are conducted to obtain taxpayer comments.
- (c) The budget is legally enacted through passage of an ordinance no later than the second Monday in June.

Annual budgets are legally adopted for the general fund, certain special revenue funds and debt service funds. Annual budgets are adopted for enterprise, internal service, cemetery perpetual fund, and CDBG program income funds, although they are not legally required. Multi-year budgets are adopted for capital projects and grant funds, where appropriations remain authorized for the life of the project, irrespective of fiscal year. Expenditures are appropriated on a modified accrual basis, except that commitments related to purchase orders are treated as expenditures in the year of commitment.

Formal budgetary control is employed during the year at the fund and department level as a management control device for annually budgeted funds.

Budgets are modified throughout the year. The City Manager is authorized to transfer appropriation balances within a fund and department of the City. The City Council must approve amendments to the budget and transfers of appropriations from one fund to another, or that would cause a change in fund balance. The original and final budgets for the General Fund are reported in the Statement of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual. Unencumbered appropriations for annual budgets lapse at fiscal year-end.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities. Unencumbered appropriations lapse at year-end in the General Fund. Appropriations which are encumbered at year-end are carried forward into the following year's appropriation, with the approval of City Council, to allow liquidation of the encumbrance.

#### E. Financial Statement Elements

**Pooled Investments and Cash Deposit Balances** - Cash balances of all City funds (except for certain funds having non-pooled investments) are pooled and invested. Investments purchased with pooled cash, consisting primarily of high-grade commercial paper and U.S. agency obligations, are stated at fair value. Interest earned on investments purchased with pooled cash is allocated monthly to each participating fund based upon the fund's average daily balance. Funds that incur a negative balance in pooled cash and investments are not allocated interest earnings nor charged interest expense.

**Investments** - Certain investments are required to be reported at fair value, based upon quoted market prices. Realized gains or losses resulting from the sale of investments are determined by the specific cost of the securities sold. The City carries all of its investments at fair value as of June 30, 2005.

**Accounts Receivable** - Balances of accounts receivable, reported on the government-wide statement of net assets, are aggregations of different components such as charges for services, fines, and balances due from taxpayers or other governments. In order to assist the reader, the following information has been provided regarding significant components of receivable balances as of June 30, 2005:

|  | Charges for<br><u>Services</u> | Special<br><u>Assessments</u> | Other<br>Governments | Total        |
|--|--------------------------------|-------------------------------|----------------------|--------------|
| Governmental Activities General Fund Non-major government funds Internal service funds Total | \$ 1,602,088                   | \$ 4,966,920                  | \$ 1,574,672         | \$ 8,143,680 |
|  | -                              | -                             | 91,569               | 91,569       |
|  | <u>631</u>                     | -                             | -                    | 631          |
|  | <u>\$ 1,602,719</u>            | \$ 4,966,920                  | \$ 1,666,241         | \$ 8,235,880 |

There is no provision for an allowance for doubtful accounts because Kalamazoo County guarantees payment of real property taxes, and the Ordinances of the City provide for the creation of durable tax liens for all taxes, assessments and charges putting the City in the position of eventual 100% collection.

Business-type activities are primarily comprised of charges for services.

**Elimination of Internal Activities** - The elimination of internal service fund activity is needed in order to eliminate duplicate activity in making the transition from fund level financial statements to the government-wide financial statements. In addition, the elimination of internal service fund activity requires the city to "look back" and adjust the internal service funds' internal charges. A positive change in net assets derived from internal service fund activity results in a pro rata reduction in the charges made to the participatory funds. A deficit change in net assets of internal service funds requires a pro rata increase in the amounts charged to the participatory funds.

**Internal Balances** - In the government-wide statement of net assets, internal balances are the receivables and payables between the governmental and business-type activities. There were no internal balances as of June 30, 2005.

**Interfund Activities** - In the government-wide statement of activities, the effect of interfund activity has generally been removed from the statements. Exceptions include the charge back of services, such as utilities or vehicle maintenance, and charges for central administrative costs. Elimination of these charges would distort the direct costs and program revenues of the various functions reported. The City recovers indirect costs that are incurred through a plan of allocation utilizing actual costs. These amounts are eliminated in the government wide statement of activities.

**Interfund Receivables/Payables** - During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivable and payable balances are classified as "due from other funds" or "due to other funds" on the fund-level statements when they are expected to be liquidated within one year. If receivable or payable balances are expected to be liquidated after one year, they are classified as "advances to other funds" or "advances from other funds." No interfund receivables existed as of June 30, 2005.

**Inventories** - Inventories are valued at the lower of cost (first-in - first-out) or market. Inventories for all funds use the consumption method and expenditures are recorded when issued. The enterprise funds hold the only inventory maintained by the City.

**Prepaid expenses and other assets** - The governmental activities statement of net assets includes prepaid expenses and other assets. Fund balance is reserved for prepaid expenses; fund balance is not reserved for other assets.

**Restricted assets** - Restricted assets are assets whose use is subject to constraints that are either (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

The balance of restricted asset accounts in the enterprise funds are as follows:

# Business-Type Activities

|                         |               |               | To | otal Restricted | 1 |
|-------------------------|---------------|---------------|----|-----------------|---|
|                         | Sewer         | Water         |    | Assets          |   |
| Revenue bond indentures | \$<br>100,000 | \$<br>100,000 | \$ | 200,000         |   |

Capital assets - Capital assets, which include land, facilities and improvements, machinery and equipment and infrastructure assets, are reported in the applicable governmental or business-type activity columns of the government-wide statement of net assets, and related depreciation is allocated to programs in the statement of activities. Capital assets are defined as assets with an initial individual cost of \$5,000 or more and an estimated useful life of greater than one year. Assets purchased or constructed are capitalized at historical cost. Contributed capital assets are recorded at estimated fair market value at the time of receipt, or at historical cost if historical cost is available. Capital outlay (asset purchases that do not meet the definition of a capital asset) is recorded as an expenditure in the general fund and other governmental funds, and as an asset in the government-wide financial statements and proprietary funds. Maintenance and repairs are charged to operations as incurred, and improvements and betterments that extend the useful lives of capital assets are capitalized. The City has adopted and implemented GASB Statement No. 42, Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries. No material impairments requiring disclosure or restatement of previously issued financial statements existed at the adoption date. No material impairments existed as of the statement date.

The City obtains public domain capital assets (infrastructure) through capital improvement project (CIP) construction, or through annexation or developer contribution. Infrastructure consists of certain improvements other than buildings, including streets and roads, bridges, pedestrian facilities, drainage systems and traffic signal systems.

Interest is not capitalized on governmental capital assets. For enterprise funds, interest paid on long-term debt in the enterprise funds is capitalized when it can be attributed to a specific project and when it materially exceeds the interest revenue generated by bond proceeds issued to fund the project.

Capital assets are depreciated using the straight-line method over the following estimated useful lives (in years):

| 3  |                           | Business-T | ype Activities |
|--|---------------------------|------------|----------------|
|  | Governmental              |            |                |
| Assets   | Activities <sup>(1)</sup> | Sewer      | Water          |
| Buildings                                      | 40                        | 40         | 40             |
| Equipment                                      | 5                         | 5          | 5              |
| Vehicles                                       | 5                         | 5          | 5              |
| Improvements to grounds                        | 20                        | 20         | 20             |
| Water and wastewater systems                   | -                         | 100        | 100            |
| Infrastructure                                 |                           |            |                |
| Streets and roads                              | 20                        | -          | -              |
| Retaining walls                                | 30                        | -          | -              |
| Bridges  | 50                        | -          | -              |
| Drainage systems                               | 50                        | -          | -              |
| Pedestrian facilities                          | 20                        | -          | -              |
| Traffic signals                                | 20                        | -          | -              |
| <sup>(1)</sup> Includes internal service funds |                           |            |                |

Depreciation of assets is classified by functional components. The City considers land to be inexhaustible; and therefore, these assets are reported as non-depreciable. Unallocated depreciation reported in the government-wide statement of activities consists of depreciation of infrastructure assets \$7,022,603.

In the government-wide and proprietary fund statements, the City recognizes a gain or loss on the disposal of assets when it retires or otherwise disposes of capital assets.

**Deferred Charges or Credits -** Deferred charges represent expenditure for expense prepayments that are distinguished from prepaid expenses on the basis of the time over which they will be recognized as period expenses. That is, they involve a longer period of time than prepaid expenses do. Deferred credits represent revenue received at fiscal year-end prior to the earning process being complete.

**Long Term Debt -** The debt service for general obligation bonds and other general obligation debt, including loans, issued to fund general government capital projects is paid from tax revenues, interfund transfers and intergovernmental revenues. Such general obligation debt is reported in the government-wide statements under governmental activities.

The debt service for general obligation bonds and other general obligation debt issued to fund proprietary fund capital projects is normally paid from the net revenues of the applicable proprietary fund, although such debt will be repaid from tax revenues if necessary. Such general obligation debt is shown as a specific liability of the applicable proprietary fund, which is appropriate under generally accepted accounting principals and in view of the expectation that the proprietary fund will provide resources to service the debt.

Revenue bonds that have been issued to finance capital projects of certain enterprise funds are to be repaid from net revenues of these funds. Such debt is recorded in the funds. Operating revenues and interest income that are used as security for revenue bonds are reported separately from other revenues.

The City defers and amortizes gains or losses realized by proprietary funds on refundings of debt and for governmental activities in the government-wide financial statements, and reports both the new debt liability and the related deferred amount on the funds' balance sheets. The City recognizes gains or losses on debt defeasance when funds from current operations are used.

**Operating Revenues -** Revenues are recorded net of allowances in the government-wide and proprietary fund-level statements. No allowances were necessary for the year ended June 30, 2005.

**Interfund Revenues, Expenses and Transfers -** Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the governmental unit are accounted for as revenues, expenditures, or expenses in the funds involved, such as billing for utility services. Transactions between funds that constitute reimbursements for expenditures or expenses are recorded as expenditures or expenses in the fund that is reimbursed. Transfers between funds are reported in the operations of governmental and proprietary funds.

**Intergovernmental Revenue, Receivables and Liabilities -** Intergovernmental revenues and related receivables arise primarily through funding received from federal grants and state grants. These revenues and receivables are earned through expenditure of money for grant purposes, or through consolidating settlements while acting as tax collection agency for other local government units. Intergovernmental liabilities arise primarily from funds held in an agency capacity for other local government units.

**Federal and State Grants, Entitlements and Shared Revenues -** Grants, entitlements, and shared revenues may be accounted for within any City fund. The purpose and requirements of each grant, entitlement, or shared revenue are analyzed to determine the appropriate fund statement and revenue category in which to report the related transactions. Grants, entitlements and shared revenues received for activities normally recorded in a particular fund may be accounted for in that fund, provided that applicable legal restrictions can be satisfied.

Revenues received for activities normally recorded in other governmental funds are accounted for within the nonmajor governmental fund groupings: federal grant funds, state grant funds, and other special revenue funds. Capital grants restricted for capital acquisition or construction, other than those associated with proprietary type funds, are accounted for in the applicable capital projects funds. Revenues received for operating activities of proprietary funds or revenues that may be used for either operations or capital expenditures at the discretion of the City are recognized in the applicable proprietary fund.

**Restricted Resources -** When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

**Reservations of Fund Equity** - Reservation of fund balances of the governmental funds indicate that portion of fund equity which is not available for appropriation for expenditure or is legally restricted by outside parties for use for a specific purpose. Designations of fund balance are the representations of management for the

utilization of resources in future periods. Reserves for police safety training are legally restricted to those purposes by the grantor.

**Cash and Cash Equivalents -** For purposes of the statement of cash flows, the city considers cash and cash equivalents to consist of currency on hand, cash held by trustee, demand deposits with banks, and all amounts included in pooled investments and cash accounts.

**Pension Costs** - It is the policy of the City to fund pension costs annually. Pension costs are composed of normal cost and, where applicable, amortization of unfunded actuarial accrued liability and of unfunded prior service cost (see defined benefit pension plan information in Note 11, and defined contribution pension plan information in Note 12).

**Risk Management -** The City is exposed to employee-related risks for workers' compensation, as well as to various risks of loss related to torts, including medical malpractice; theft of, damage to, or destruction of assets, errors and omissions, and natural disasters. The City continues to be self-insured for liabilities for workers' compensation claims with stop-loss provisions in place (Note 10.b.).

The City participates in a risk pool administered by the Michigan Municipal Risk Management Association for coverage to insure against property loss or damage, commercial crime, and fidelity bonds. The City complies with GASB Statement No. 10, *Accounting and reporting for Risk Financing and Related Insurance Issues* (See Note 10.b.).

# F. Comparative Data

Governments are required to present comparative data only in connection with Management's Discussion and Analysis (MD&A). They may also present comparative data on the government-wide statement of activities. Comparative data is now presented as part of the government-wide statements and the MD&A.

#### G. Use of Estimates

The preparation of financial statements in conformity with accounting principals generally accepted in the United State of America requires management to make estimates and assumptions that affect the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### H. Compensated Absences

City employees are granted compensated absences for vacation and sick leave in varying amounts based on length of service. It is the City's policy to permit employees to accumulate a limited amount of earned but unused annual and sick leave benefits, which will be utilized in future periods or will be paid to employees upon separation from City service. The estimated long-term liability for vacation and sick pay which will be paid with future Governmental-type operating resources is recorded as general long term debt. The total estimated long-term cost of employees' accumulated vacation and sick leave was approximately \$1,736,447 at June 30, 2005.

#### I. Post-Retirement Benefits

In addition to the pension benefits described in Notes 11, 12, and 13 the City provides post-retirement health care benefits under the varying terms of a number of separate union contracts, and under the employee benefit program of the City as it has existed over the years when the entitlement occurred. Currently 19 retirees meet the applicable eligibility requirements. Expenditures for post-retirement health care benefits are recognized on a pay-as-you-go basis as the premiums for coverage are paid. During the year ended June 30, 2005, expenditures of approximately \$122,600 were recognized for post-retirement health insurance premiums. Contractual payments were made directly to certain unions that negotiated to assume full responsibility for future health care benefit obligations of their members. Annual increases in premium rates for this benefit sector in the several plans the City is obligated to provide have ranged from 6% to 29% over the past several years.

#### 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Schedules that show the adjustments required to take the figures in the government-wide statements to those in the governmental fund statement presentation immediately follow those statements.

# 3. POOLED INVESTMENTS AND CASH

The following summarizes the amounts of the pooled investments and cash by fund at June 30, 2005:

| Pooled Investments and Cash      |                           |                      |                |                   |  |
|----------------------------------|---------------------------|----------------------|----------------|-------------------|--|
|                                  | Unrestricted,<br>invested | Restricted, invested | Other cash     | <u>Total</u>      |  |
| General fund                     | \$3,720,233               | -                    | \$ 4,429       | \$3,724,662       |  |
| Special assessments fund         | 2,998,379                 | -                    | -              | 2,998,379         |  |
| Capital improvement fund         | 2,579,140                 | -                    | 50,420         | 2,629,560         |  |
| Local streets fund               | 146,426                   | -                    | -              | 146,426           |  |
| Non-major governmental funds     | 2,069,276                 | -                    | 25,400         | 2,094,676         |  |
| Sewer fund                       | 2,278,010                 | 100,000              | 66,215         | 2,444,225         |  |
| Water fund                       |                           | 100,000              |                | 100,000           |  |
| Totals                           | <u>13,791,464</u>         | 200,000              | <u>146,464</u> | <u>14,137,928</u> |  |
| Total invested cash (book value) |                           | <u>13,991,464</u>    |                |                   |  |

Other cash includes retainage held in escrow, petty cash, and deposits held in escrow. The Pension and Employee Benefit Trust Funds' cash of \$1,247,930, and investments in fixed income securities of \$3,766,632, along with \$650,239 in Agency fund cash, are excluded from the above as the result of not being pooled investments and cash. Component unit cash as of June 30, 2005, totaled \$17,868.

#### 4. DEPOSITS AND INVESTMENTS

The City maintains a pool of cash and investments in which each fund participates on a dollar equivalent and daily transaction basis. Interest is distributed monthly based on average monthly balances. A "zero balance account" mechanism provides for overnight sweeps of deposits made to the City depository account, and the outstanding balance in the accounts payable checking account, resulting in an instantaneous transfer to the investment account. Thus, the majority of funds in the City's operating accounts are invested at all times.

#### A. Investments

The City's deposits and investments are invested pursuant to the City of Portage investment policy. The objective of the policy is, in order of priority, preservation of capital, liquidity and yield. The policy addresses the soundness of financial institutions in which the City will deposit funds, diversification of the portfolio composition, and the permitted types of investment instruments. The terms of policy are informed by the provisions of Chapter 129, Public Funds, of the Michigan Compiled Laws and permit investment in:

- 1. Certificates of deposit issued by banks located in Michigan;
- 2. U.S. Treasury and agency obligations;
- 3. Commercial paper at the two highest rating levels;
- 4. Domestic bankers acceptances
- 5. U.S. Treasury or agency backed repurchase agreements, and
- 6. PA 20 qualified local government investment trusts and mutual funds

Further, the City assumes that its callable investments will not be called, and that all investments will be held to maturity.

The City participates in a local government investment trust, CLASS, managed by MBIA, Municipal Investors Service Corporation. Overnight operating account balances are invested in the Comerica Bank "J" fund. The City owns 1:1 dollar interests in each fund. Both pools are composed of investment vehicles that are permissible under state of Michigan law for municipal government, and would qualify for direct investment by the City. The fair value of the City's position in these funds is equivalent to the carrying value, and, as such, is included in the cash and pooled funds category.

Pension trust fund investments, a fiduciary fund not included in the government-wide statements, must conform to the limits and standards set forth in Michigan Public Act 55 of the Public Acts of 1982, as amended, and Public Act 252 of 1988. Its' corpus is held by, and its' assets are managed by Principal Financial Group, Inc.

The component unit's funds are included in the City's pooled cash funds, and partake ratably in the City's investment portfolio.

As of June 30, 2005, the City had the following investments:

| Investment Type                     | <u>Fair Value</u>    | Weighted Average Maturity (Years) |
|-------------------------------------|----------------------|-----------------------------------|
| Certificate of Deposit              | \$ 50,581            | 0.0050                            |
| U.S. Government Agencies            | 7,928,294            | 1.1978                            |
| Commercial Paper                    | 3,955,497            | 0.1706                            |
| Investment Pools                    | 2,348,661            | 0.0027                            |
| Total Fair Value                    | <u>\$ 14,283,033</u> |                                   |
| Portfolio weighted average maturity |                      | 1.3761                            |

Fair value exceeds book value of cash and investments due to market adjustments (accrued interest) of \$272,921 and outstanding cash items of \$18,648. Adjusted fair value by the total (\$291,569) agrees to invested book value of \$13,991,464.

**Interest Rate Risk.** In accordance with its investment policy, the city minimizes investment rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates. The investment portfolio is structured so that securities mature to meet known cash requirements for ongoing operations, and the maturity of investments is limited to less than six years.

**Credit Risk.** The investment policy limits investments in commercial paper to those rated in the two highest classifications by nationally recognized statistical ratings organizations. As of June 30, 2005, investments in commercial paper were rated A1 by Standard and Poor's, F-1 by Fitch Ratings, and P-1 by Moodys Investors Service. As of June 30, 2005, the investments in the MBIA CLASS and the Comerica Bank "J" Fund investment pools were not rated.

**Concentration of Credit Risk.** The City minimizes the concentration of credit risk, which is the risk of loss attributed to the magnitude of investment in a single issuer. The investment policy requires diversification of the portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. The investment policy criteria relating to the various forms of credit risk are as follows:

| Investment type                         | Type, % of Portfolio Limit | Issuer/Broker, % of Portfolio Limit |
|---|----------------------------|-------------------------------------|
| Certificate of Deposit                  | may not exceed 60%         | may not exceed 40%                  |
| U.S. Treasury and Agency                | no limit                   | may not exceed 40% with one broker  |
| Commercial Paper                        | may not exceed 70%         | may not exceed 15%                  |
| Bankers Acceptances                     | no limit                   | may not exceed 40% with one bank    |
| Repurchase Agreements                   | may not exceed 10%         | may not exceed 40% with one bank    |
| Mutual Fund/Local Govt Investment Pools | may not exceed 80%         | may not exceed 40%                  |

**Custodial Credit Risk - Investments.** For an investment, this is the risk that, in the event of a failure of the counterparty, the City will not be able to recover the value of it's investments or collateral securities that are in the possession of an outside party. The City has a zero custodial credit risk exposure as of June 30, 2005, because all securities are registered, and are held by brokerage firms that are also the counterparty for these investments.

Foreign Currency Risk. The City is not authorized to participate in investments that have this type of risk.

# **B.** Deposits

# **Primary Government**

At year end, the uninvested carrying amount of the City deposits was \$50,000, the total book balance in the operating and overnight governmental cash investment fund was \$1,775,792 and the bank account balance was \$2,293,758. Compensating balances of \$25,000 are held in the depository account and the accounts payable checking account, making the overnight sum held by the bank \$50,000. The \$50,000 is within the \$150,000 coverage limit for FDIC insurance. The overnight sweep is invested in a governmental cash investment fund that meets the criteria for local government investment pools outlined in Public Act 367. Funds deposited in accordance with the requirements of Public Act 367 of 1982 are considered fully secured.

#### **Component Units**

The carrying value of deposits for the Economic Development Corporation was \$17,868. The Tax Increment Financing Authority is presently inactive, and has a zero deposit balance.

**Custodial Credit Risk - Deposits.** Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of June 30, 2005, none of the City's deposits were exposed to custodial credit risk because the level of cash deposits are fully covered by FDIC insurance.

#### 5. PROPERTY TAXES

Property taxes are levied and attach as an enforceable lien on property as of August 1, and are due on September 14 of each year. Real property taxes remaining unpaid on the following March 1 are turned over to the County Treasurer for collection and the City is paid in full for the taxes by the County. Therefore, amounts recorded as delinquent tax payments receivable represent only unpaid personal property taxes.

The City bills and collects its own property taxes and also collects taxes for the state education fund, district library, Kalamazoo county, community college, regional programs, and the school districts contained within the City corporate limits. Collection and remittance of the state education fund, district library, Kalamazoo county, community college, regional programs, and the school districts taxes are accounted for in the current year tax collection and in the trust and agency Funds. City property tax revenues are recognized when levied to the extent that they result in current receivables.

# 6. CAPITAL ASSETS AND INFRASTRUCTURE

Capital assets activity for the year ended June 30, 2005 was as follows:

**Primary Government** 

| _  |  |  |                                    |   |
|--|--|--|------------------------------------|---|
|  | Beginning  |  | _                                  | Ending  |
|  | Balance  | Increases  | Decreases                          | Balance   |
| Governmental activities: Capital assets, not being depreciate  | d  |  |                                    |   |
| Land   | \$ 6,419,977   | \$1,185,617  | \$ -                               | \$ 7,605,594  |
| Rights-of-way  | 4,379,048  | -  | -                                  | 4,379,048   |
| Total capital assets, not being  |  |  | _                                  |   |
| depreciated  | 10,799,025   | 1,185,617  | -                                  | 11,984,642  |
| Capital assets, being depreciated  |  |  |                                    |   |
| Land improvements  | 5,645,320  | 659,019  | -                                  | 6,304,339   |
| Buildings  | 11,376,852   | 1,957,870  | _                                  | 13,334,722  |
| Machinery and equipment  | 5,507,598  | 453,704  | (70,359)                           | 5,890,943   |
| Vehicles   | 7,228,657  | 1,685,855  | (1,186,932)                        | 7,727,580   |
| Infrastructure   | 170,826,461  | 2,948,785  | -                                  | 173,775,246   |
| Total capital assets, being  |  |  |                                    |   |
| depreciated  | 200,584,888  | 7,705,233  | (1,257,291)                        | 207,032,830   |
| Less accumulated depreciation for:   | 200,001,000  | .,,200   | (1,201,201)                        | 201,002,000   |
| Land Improvements  | (2,409,653)  | (274,104)  | _                                  | (2,683,757)   |
| •  | ,  | , ,  | 700                                |   |
| Buildings  | (3,556,281)  | (319,713)  | 738                                | (3,875,256)   |
| Machinery and equipment  | (4,293,994)  | (539,369)  | 143,709                            | (4,689,654)   |
| Vehicles   | (5,058,675)  | (902,070)  | 1,067,234                          | (4,893,511)   |
| Infrastructure   | (91,774,893)   | (7,022,880)  | - 4 044 004                        | (98,797,773)  |
| Total accumulated depreciation   | (107,093,496)  | (9,058,136)  | 1,211,681                          | (114,939,951)   |
| Total capital assets, being  |  | (, , , , , , , , , , , , , , , , , , ,   | ( )                                |   |
| depreciated, net   | 93,491,392   | (1,352,903)  | (45,610)                           | 92,092,879  |
| Governmental activities capital  |  |  |                                    |   |
| assets, net  | \$104,290,417  | \$ (167,286 <u>)</u>   | \$ (45,610)                        | \$ 104,077,521  |
|  |  |  |                                    |   |
|  | Beginning  |  |                                    | Ending  |
|  | Balance  | Increases  | Decreases                          | Balance   |
|  | Dalance  |  |                                    |   |
| Business-type activities:  | Dalatice   |  |                                    |   |
| Business-type activities: Capital assets, not being depreciate   |  |  |                                    |   |
|  |  | \$ -   | \$ -                               | \$ 217,945  |
| Capital assets, not being depreciate Land Total capital assets, not being  | d  |  | \$ -                               | \$ 217,945  |
| Capital assets, not being depreciate Land  | d  |  | \$ -                               | \$ 217,945<br>217,945   |
| Capital assets, not being depreciate Land Total capital assets, not being  | d<br>\$ 217,945  |  | \$ -                               |   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated  | d<br>\$ 217,945<br>217,945   |  | \$ -                               | 217,945   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated  | d<br>\$ 217,945<br>217,945<br>90,517   |  | \$ -                               | 217,945<br>90,517   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements  | d<br>\$ 217,945<br>217,945<br>90,517<br>1,089,501  |  | \$ -<br>-                          | 217,945<br>90,517<br>1,089,501  |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings  | d<br>\$ 217,945<br>217,945<br>90,517<br>1,089,501<br>1,158,738   | \$ -<br>-<br>-   | \$ -<br>-<br>-<br>-                | 217,945<br>90,517<br>1,089,501<br>1,158,738   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system   | d<br>\$ 217,945<br>217,945<br>90,517<br>1,089,501  |  | \$ -<br>-<br>-<br>-                | 217,945<br>90,517<br>1,089,501  |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921  | \$ -<br>-<br>3,741,941   | \$ -<br>-<br>-<br>-                | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862  |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated   | d<br>\$ 217,945<br>217,945<br>90,517<br>1,089,501<br>1,158,738   | \$ -<br>-<br>-   | \$ -<br>-<br>-<br>-<br>-           | 217,945<br>90,517<br>1,089,501<br>1,158,738   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for:  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677   | \$ -<br>-<br>3,741,941<br>3,741,941  | \$ -<br>-<br>-<br>-                | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)   | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)   | \$ -<br>-<br>-<br>-<br>-           | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)   |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)  | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)   | \$ -<br>-<br>-<br>-<br>-           | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)  |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings Machinery and equipment  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)<br>(839,479)                                       | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)<br>(60,561)                               | \$ -<br>-<br>-<br>-<br>-<br>-      | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)<br>(900,040)                                 |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)  | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)   | \$                                 | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)  |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings Machinery and equipment Water and sewer system   | 217,945<br>217,945<br>90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)<br>(839,479)<br>(22,616,214) | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)<br>(60,561)<br>(1,271,724)                | \$ -<br>-<br>-<br>-<br>-<br>-      | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)<br>(900,040)<br>(23,887,938)                 |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings Machinery and equipment Water and sewer system Total accumulated depreciation  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)<br>(839,479)                                       | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)<br>(60,561)                               | \$                                 | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)<br>(900,040)                                 |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings Machinery and equipment Water and sewer system  Total accumulated depreciation Total accumulated depreciation Total capital assets, being                  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)<br>(839,479)<br>(22,616,214)<br>(24,043,495)       | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)<br>(60,561)<br>(1,271,724)<br>(1,374,119) | \$ -<br>-<br>-<br>-<br>-<br>-<br>- | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)<br>(900,040)<br>(23,887,938)<br>(25,417,614) |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings Machinery and equipment Water and sewer system  Total accumulated depreciation Total accumulated depreciation Total capital assets, being depreciated, net | 217,945<br>217,945<br>90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)<br>(839,479)<br>(22,616,214) | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)<br>(60,561)<br>(1,271,724)                | \$ -                               | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)<br>(900,040)<br>(23,887,938)                 |
| Capital assets, not being depreciate Land Total capital assets, not being depreciated Capital assets, being depreciated Land Improvements Buildings Machinery and equipment Water and sewer system Total capital assets, being depreciated Less accumulated depreciation for: Land improvements Buildings Machinery and equipment Water and sewer system  Total accumulated depreciation Total accumulated depreciation Total capital assets, being                  | 90,517<br>1,089,501<br>1,158,738<br>112,107,921<br>114,446,677<br>(32,266)<br>(555,536)<br>(839,479)<br>(22,616,214)<br>(24,043,495)       | \$ -<br>-<br>3,741,941<br>3,741,941<br>(6,925)<br>(34,909)<br>(60,561)<br>(1,271,724)<br>(1,374,119) | \$                                 | 217,945<br>90,517<br>1,089,501<br>1,158,738<br>115,849,862<br>118,188,618<br>(39,191)<br>(590,445)<br>(900,040)<br>(23,887,938)<br>(25,417,614) |

Depreciation expense was charged to functions / programs of the primary government as follows:

| Governmental activities:                              |    |           |
|---|----|-----------|
| General government                                    | \$ | 709,342   |
| Public safety   |    | 889,546   |
| Streets and highways                                  |    | 17,969    |
| Health & welfare                                      |    | 18,511    |
| Parks/facility mgmt.                                  |    | 400,165   |
| Unallocated depreciation                              |    | 7,022,603 |
| Total depreciation expense – governmental activities  | \$ | 9,058,136 |
| Business-type activities:                             |    |           |
| Sewer   | \$ | 745,250   |
| Water   |    | 628,869   |
| Total depreciation expense – business-type activities | \$ | 1,374,119 |
| The component unit has no capital assets.             | -  |           |

# 7. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund receivables and payables at June 30, 2005 totaled \$0.00.

Transfers between funds for the year ended June 30, 2005, were as follows:

| Transfers In:   |         |         |         |           |             |         |          |           |
|-----------------|---------|---------|---------|-----------|-------------|---------|----------|-----------|
| Transfers Out:  | General | Major   | Local   | Debt      | Capital     | Sewer   | Internal | Total     |
|                 | Fund    | Streets | Streets | Service   | Improvement |         | Service  |           |
| General Fund    | -       | 36,390  | 667,905 | -         | -           | -       | -        | 704,295   |
| Major Streets   | -       | -       | 247,874 | -         | 536,177     | 19,000  | -        | 803,051   |
| Local Streets   | -       | -       | -       | -         | -           | 19,000  | -        | 19,000    |
| Capital         |         |         |         |           |             |         |          |           |
| Improvement     | -       | -       | -       | 4,024,247 | (328,218)   | 90,000  | 367,000  | 4,153,029 |
| Nonmajor        |         |         |         |           |             |         |          |           |
| Governmental    | 8,500   | -       | -       | 19,453    | 4,636       | -       | -        | 32,589    |
| Sewer Operating | -       | -       | -       | -         | 11,000      | -       | -        | 11,000    |
| Water Operating | -       | -       | -       | -         | 17,000      | -       | -        | 17,000    |
| Total           | 8,500   | 36,390  | 915,779 | 4,043,700 | 240,595     | 128,000 | 367,000  | 5,739,964 |

Interfund transfers are used to 1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, 2) move unrestricted general fund revenues to finance various programs that the government must account for in other funds, 3) transfer bond proceeds from the issuing fund to internal service funds to fund asset purchases, 4) provide remuneration to funds providing common services. Total Transfers In and Transfers Out for all Governmental Funds differ due to transfer of \$367,000 in bond proceeds to the Equipment Fund and \$100,000 in bond proceeds to the Sewer Operating Fund.

# 8. DEBT AND NON-DEBT LIABILITIES

**General Long Term Debt** - On June 30, 2005, the City issued \$7,845,000 in Capital Improvement Refunding Bonds, Series 2005 with an average interest rate of 3.8% in order to advance refund seven outstanding utility revenue bonds (Series 1992 through Series 2000) with an outstanding principal balance of \$7,525,000 and interest rates ranging between 4.36% and 6%. The net proceeds of \$7,674,406 (after payment of \$170,594 in underwriting fees, insurance, and other issuance costs) plus an additional \$90,423 of original issue premium were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the seven bonds. As a result, the bonds are considered to be defeased, the liability for the seven bonds have been removed from the government-wide statement of net assets and replaced with the 2005 Series debt.

The advance refunding of the seven bonds resulted in a difference between the reacquisition price and the net carrying amount of the old debt in the amount of \$320,000. This difference, reported in the accompanying financial statements as bond issuance costs is being charged to operations through the fiscal year 2020/2021 using the straight-line method. The City completed the advance refunding to reduce its total debt service payments over the next 16 years by \$542,048, and to obtain an economic gain (the difference between the present value of the old and the new debt service payments) of \$379,680.

# **Debt Issues:**

# **General Obligation bonds**

 Purpose
 Interest rates
 Amount

 Governmental activities
 1.50%-6.75%
 \$ 2,912,735

 Business-type activities
 1.50%-6.75%
 4,202,265

 \$ 7,115,000

Annual debt service requirements to maturity for general obligation bonds:

| Year ending | G  | Governmental Activities |    |          | Business-type Activities |                  |    |          |
|-------------|----|-------------------------|----|----------|--------------------------|------------------|----|----------|
| June 30,    |    | <u>Principal</u>        |    | Interest |                          | <u>Principal</u> |    | Interest |
| 2006        | \$ | 370,148                 | \$ | 109,140  | \$                       | 459,853          | \$ | 183,191  |
| 2007        |    | 380,318                 |    | 94,756   |                          | 464,682          |    | 163,453  |
| 2008        |    | 302,728                 |    | 81,488   |                          | 462,271          |    | 142,945  |
| 2009        |    | 303,054                 |    | 69,568   |                          | 426,946          |    | 122,905  |
| 2010        |    | 256,841                 |    | 58,635   |                          | 373,159          |    | 104,894  |
| 2011-2015   |    | 799,076                 |    | 179,860  |                          | 1,280,924        |    | 316,670  |
| 2016-2020   |    | 354,050                 |    | 75,110   |                          | 585,950          |    | 97,141   |
| 2021-2025   |    | 146,520                 |    | 10,055   |                          | 148,480          |    | 9,643    |

# **Capital Improvement Project bonds**

 Purpose
 Interest rates
 Amount

 Governmental activities
 2.00%-4.60%
 \$ 17,642,900

 Business-type activities
 2.00%-4.60%
 8,732,100

 \$ 26,375,000

Annual debt service requirements to maturity for Capital Improvement Project bonds:

| Year ending     | Governmental Activities |                  |    | Business-type Activities |    |                  | vities |                 |
|-----------------|-------------------------|------------------|----|--------------------------|----|------------------|--------|-----------------|
| <u>June 30,</u> |                         | <u>Principal</u> |    | Interest                 |    | <u>Principal</u> |        | <u>Interest</u> |
| 2006            | \$                      | 755,000          | \$ | 485,166                  | \$ | 570,000          | \$     | 287,802         |
| 2007            |                         | 1,253,889        |    | 589,771                  |    | 636,111          |        | 285,425         |
| 2008            |                         | 1.188,888        |    | 555,405                  |    | 661,112          |        | 265,588         |
| 2009            |                         | 1,188,888        |    | 521,514                  |    | 656,112          |        | 245,076         |
| 2010            |                         | 1,178,354        |    | 485,198                  |    | 646,646          |        | 224,422         |
| 2011-2015       |                         | 5,880,854        | •  | 1,840,349                |    | 3,159,146        |        | 787,920         |
| 2016-2020       |                         | 3,837,426        |    | 871,904                  |    | 2,102,574        |        | 240,819         |
| 2021-2025       |                         | 2,078,268        |    | 289,298                  |    | 266,732          |        | 27,375          |
| 2026-2030       |                         | 281,333          |    | 6,154                    |    | 33,667           |        | 737             |

# **Building Authority bonds**

PurposeInterest ratesAmountGovernmental activities3.65%-5.60%\$ 14,075,000

Annual debt service requirements to maturity for Building Authority bonds:

| Governmental Activities |                  |  |   |  |  |
|-------------------------|------------------|--|---|--|--|
|                         | <u>Principal</u> |  | <u>Interest</u>   |  |  |
| \$                      | 695,000          | \$   | 560,791   |  |  |
|                         | 770,000          |  | 644,513   |  |  |
|                         | 810,000          |  | 608,093   |  |  |
|                         | 860,000          |  | 568,563   |  |  |
|                         | 910,000          |  | 526,016   |  |  |
|                         | 4,970,000        |  | 1,917,181   |  |  |
|                         | 4,015,000        |  | 725,074   |  |  |
|                         | 1,045,000        |  | 73,125  |  |  |
|                         | \$               | \$ 695,000<br>770,000<br>810,000<br>860,000<br>910,000<br>4,970,000<br>4,015,000 | \$ 695,000 \$ 770,000 810,000 910,000 4,970,000 4,015,000 |  |  |

# Notes to Financial Statements June 30, 2005

**Downtown Development Authority bonds** 

PurposeInterest ratesAmountGovernmental activities3.00%-5.25%\$ 5,840,000

Annual debt service requirements to maturity for Downtown Development Authority bonds:

| Year ending     | Governmental Activities |                  |    |                 |  |  |
|-----------------|-------------------------|------------------|----|-----------------|--|--|
| <u>June 30,</u> |                         | <u>Principal</u> |    | <u>Interest</u> |  |  |
| 2006            | \$                      | 35,000           | \$ | 207,193         |  |  |
| 2007            |                         | 100,000          |    | 266,728         |  |  |
| 2008            |                         | 120,000          |    | 262,768         |  |  |
| 2009            |                         | 125,000          |    | 258,286         |  |  |
| 2010            |                         | 140,000          |    | 253,371         |  |  |
| 2011-2015       |                         | 1,055,000        | •  | 1,156,589       |  |  |
| 2016-2020       |                         | 2,025,000        |    | 824,579         |  |  |
| 2021-2025       |                         | 1,750,000        |    | 314,188         |  |  |
| 2026-2030       |                         | 490,000          |    | 38,850          |  |  |
|                 |                         |                  |    |                 |  |  |

# **Local Development Finance Authority bonds**

<u>Purpose</u> <u>Interest rates</u> <u>Amount</u> Governmental activities 6.10%-6.35% \$ 3,150,000

Annual debt service requirements to maturity for Local Development Finance Authority bonds:

| Year ending     | Governmental Activities |          |  |  |  |
|-----------------|-------------------------|----------|--|--|--|
| <u>June 30,</u> | <u>Principal</u>        | Interest |  |  |  |
| 2006            | -                       | 98,175   |  |  |  |
| 2007            | -                       | 196,350  |  |  |  |
| 2008            | 40,000                  | 196,350  |  |  |  |
| 2009            | 40,000                  | 193,910  |  |  |  |
| 2010            | 40,000                  | 191,470  |  |  |  |
| 2011-2015       | 230,000                 | 918,920  |  |  |  |
| 2016-2020       | 800,000                 | 783,500  |  |  |  |
| 2021-2025       | 1,000,000               | 506,000  |  |  |  |
| 2026-2030       | 1,000,000               | 190,500  |  |  |  |

# **Motor Vehicle Highway bonds**

PurposeInterest ratesAmountGovernmental activities3.50%-5.80%\$ 13,530,000

Annual debt service requirements to maturity for Motor Vehicle Highway bonds:

| Year ending     | Governmental Activities |                  |    |                 |  |
|-----------------|-------------------------|------------------|----|-----------------|--|
| <u>June 30,</u> |                         | <u>Principal</u> |    | <u>Interest</u> |  |
| 2006            | \$                      | 750,000          | \$ | 608,612         |  |
| 2007            |                         | 855,000          |    | 605,965         |  |
| 2008            |                         | 835,000          |    | 568,625         |  |
| 2009            |                         | 865,000          |    | 530,503         |  |
| 2010            |                         | 845,000          |    | 491,456         |  |
| 2011-2015       | 4                       | 4,670,000        | 1  | 1,810,356       |  |
| 2016-2020       | 4                       | 4,010,000        |    | 664,532         |  |
| 2021-2025       |                         | 700,000          |    | 28,850          |  |
|                 |                         |                  |    |                 |  |

# Notes to Financial Statements June 30, 2005

Special Assessment debt with government commitment

PurposeInterest ratesAmountWater main, sewer main, road improvements1.50%-7.20%\$ 8,054,000

Annual debt service requirements to maturity for special assessment bonds:

| Year ending     | Governmental Activities |                  |    |          |  |  |
|-----------------|-------------------------|------------------|----|----------|--|--|
| <u>June 30,</u> |                         | <u>Principal</u> |    | Interest |  |  |
| 2006            | \$                      | 919,000          | \$ | 322,855  |  |  |
| 2007            |                         | 900,000          |    | 286,542  |  |  |
| 2008            |                         | 870,000          |    | 251,145  |  |  |
| 2009            |                         | 760,000          |    | 218,483  |  |  |
| 2010            |                         | 745,000          |    | 187,729  |  |  |
| 2011-2015       |                         | 2,525,000        |    | 554,026  |  |  |
| 2016-2020       |                         | 985,000          |    | 190,727  |  |  |
| 2021-2025       |                         | 350,000          |    | 24,613   |  |  |

# **Revenue bonds**

PurposeInterest ratesAmountWater main and sewer main construction2.00%-7.00%\$16,155,000

Annual debt service requirements to maturity for revenue bonds:

| Year ending     | Business-type Activities |                  |    |           |  |
|-----------------|--------------------------|------------------|----|-----------|--|
| <u>June 30,</u> |                          | <u>Principal</u> |    | Interest  |  |
| 2006            | \$                       | 555,000          | \$ | 649,959   |  |
| 2007            |                          | 630,000          |    | 629,878   |  |
| 2008            |                          | 650,000          |    | 607,953   |  |
| 2009            |                          | 670,000          |    | 584,770   |  |
| 2010            |                          | 740,000          |    | 559,544   |  |
| 2011-2015       |                          | 3,495,000        |    | 2,379,247 |  |
| 2016-2020       |                          | 4,075,000        |    | 1,651,953 |  |
| 2021-2025       |                          | 4,840,000        |    | 618,800   |  |
| 2026-2030       |                          | 500,000          |    | 11,250    |  |

# Changes in long-term liabilities

Long-term liability activity for the year ended June 30, 2005 was as follows:

| Long torm hability doubley for the your | Beginning                             | 2000 Was as ion | <b>5110</b> .  | Ending        | Due Within   |
|---|---------------------------------------|-----------------|----------------|---------------|--------------|
|   | Balance                               | Additions       | Reductions     | Balance       | One Year     |
| Governmental activities                 |                                       |                 |                |               |              |
| Bonds payable:                          |                                       |                 |                |               |              |
| General obligation bonds                | \$ 3,280,215                          | \$ -            | \$ (367,480)   | \$ 2,912,735  | \$ 370,148   |
| Special Assessment debt                 |                                       |                 |                |               |              |
| With government                         |                                       |                 |                |               |              |
| Commitment                              | 8,314,000                             | 650,000         | (910,000)      | 8,054,000     | 919,000      |
| Building Authority bonds                | 14,745,000                            | -               | (670,000)      | 14,075,000    | 695,000      |
| Motor Vehicle Highway bonds             | 14,230,000                            | -               | (700,000)      | 13,530,000    | 750,000      |
| Downtown Development                    |                                       |                 | ,              |               |              |
| Authority bonds                         | 5,865,000                             | -               | (25,000)       | 5,840,000     | 35,000       |
| Local Development Finance               |                                       |                 |                |               |              |
| Authority bonds                         | 3,390,000                             | -               | (240,000)      | 3,150,000     | -            |
| CIP Bonds                               | 10,985,000                            | 7,412,900       | (755,000)      | 17,642,900    | 755,000      |
| Total bonds payable                     | 60,809,215                            | 8,062,900       | (3,667,480)    | 65,204,635    | 3,524,148    |
| Compensated absences                    | 1,764,516                             | 1,023,046       | (1,051,115)    | 1,736,447     | 1,051,115    |
| Retiree health care and pension         | 749,724                               | 361,326         | -              | 1,111,050     | -            |
| Governmental activity                   | · · · · · · · · · · · · · · · · · · · |                 |                |               |              |
| Long term liabilities                   | \$ 63,323,455                         | \$ 9,447,272    | \$ (4,718,595) | \$ 68,052,132 | \$ 4,575,263 |

| Julie 30, 2003               |               |               |                | (Continued)   |              |
|------------------------------|---------------|---------------|----------------|---------------|--------------|
|                              | Beginning     |               |                | Ending        | Due Within   |
|                              | Balance       | Additions     | Reductions     | Balance       | One Year     |
| Business-type activities     |               | -             |                |               |              |
| Bonds payable:               |               |               |                |               |              |
| General obligation bonds     | \$ 4,684,785  | \$ -          | \$ (482,520)   | \$ 4,202,265  | \$ 459,853   |
| CIP Utility Refunding bonds* | -             | 8,732,100     | -              | 8,732,100     | 570,000      |
| Utility revenue bonds        | 19,525,000    | 5,055,000     | (8,425,000)    | 16,155,000    | 555,000      |
| Total bonds payable          | 24,209,785    | 13,787,100    | (8,907,520)    | 29,089,365    | 1,584,853    |
| Compensated absences         | 60,012        | 28,187        | (18,506)       | 69,693        | 18,506       |
| Business-type activity       |               |               |                |               |              |
| Long term liabilities        | \$ 24,269,797 | \$ 13,815,287 | \$ (8,926,026) | \$ 29,159,058 | \$ 1,603,359 |
|                              |               |               |                |               |              |

<sup>\*</sup>See refunding discussion at the beginning of this section

The liabilities for compensated absences and net pension obligation have been liquidated out of current operations as claims arose, the cost of which is allocated among the different funds based on direct payroll allocation. The General Fund carries the largest payroll burden, and, therefore, satisfies the majority of the liability liquidation cost.

#### 9. LITIGATION

As with any municipality, claims may from time to time be asserted which allege liability on the part of the City connected with a number of different matters involving general liability. The City is involved in a number of legal proceedings; while any litigation or investigation has an element of uncertainty, the City believes the uninsured portion of any lawsuit, or claim which is pending or threatened, or all of them combined, will not have a materially adverse effect on its financial condition or operations.

On May 6, 1998, the city reached a settlement agreement with the City of Kalamazoo for litigation begun in 1995. The litigation alleged overcharging by the City of Kalamazoo for wastewater rates over an extended period of time. The settlement agreement called for a credit of \$1,000,000 to the City of Portage that will be recognized over a 20-year period. The City of Kalamazoo has accounted for this credit as a contribution in aid of construction (of the wastewater system) on behalf of the City of Portage. The City of Portage recorded the credit as a reduction of expenses in the Sewer Fund for the appropriate amount annually over the life of the settlement period. The settlement agreement was adopted by the appropriate judicial agencies.

# 10. COMMITMENTS AND CONTINGENCIES

#### A. Capital Improvement Plan

As the City has a ten year *Capital Improvement Program* (CIP capital budget) that is an anticipated spending plan for the projects in the upcoming and future years. The City's 2004/2005 Capital Budget included new appropriations of \$18,759,000, including \$6,115,000 for the City's enterprise funds and \$12,644,000 for general government projects. The City has substantial contractual commitments relating to its capital improvement program, as follows:

| CIP project:                             | Spent to date   | Remaining commitment |
|--|-----------------|----------------------|
| Water system expansion (Enterprise fund) | \$ 120,077      | \$4,185,643          |
| Sewer main additions (Enterprise fund)   | 478,884         | 205,192              |
| Street additions and improvements        | 1,303,368       | 4,938,099            |
| Sidewalk and bikeway improvements        | 37,419          | 358,581              |
| Public safety improvements - Police      | 557,276         | 213,724              |
| Public safety improvements – Fire        | 462,325         | 146,305              |
| Parks improvements                       | 189,315         | 94,980               |
| Public facility improvements             | <u> 168,507</u> | <u>175,458</u>       |
|  | \$3,317,171     | \$10,317,982         |

#### B. Risk-Related Contingencies

The City uses internal service funds to account for risks related to health benefits, third-party liability, and workers' compensation. The funds are as follows:

Fund Name Description

Liability Reserve This reserve is held by Michigan Municipal Risk Management

Association under the terms of their coverage for losses and claims related to liability for bodily injury, property damage, professional liability and certain employment liability. Excludes losses and claims related to health benefits or workers' compensation. After deductibles, experience rates dictate the

reserve funding balance.

Workers' Compensation Self-Insured. Costs are charged to other City funds each year

based on historical cost. Stop-loss protection for individual incident claims paid in excess of \$350,000 is provided by Employers

Reinsurance Corporation.

The City purchases coverage for loss or damage to real property, theft and other criminal acts, and third-party liability associated with utility operations through participation in a municipal risk pool, MMRMA. The MMRMA stop loss program consists of an annually established dollar level of reserve out of which claims are paid. When payments exceed the reserve, MMRMA satisfies the claims. The level of stop loss reserve held by MMRMA as of June 30, 2005, was \$92,882. Lingering effects of the events of September 11, 2001, combined with the impact of natural disasters at home and abroad have caused insurance costs across the board to rise, and so increases have been necessary in deductibles and self-insured retention amounts.

Contingency liabilities are reported when it is probable that a loss has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

#### 11. PENSION PLANS

The City continues to fund annuity contracts under a defined benefit pension plan covering certain employees of the City of Portage. These contracts cover certain full-time employees who were first hired prior to the years 1985 through 1989 (depending on their various employee groups), and who individually elected to remain participants in the defined benefit plan upon the City's adoption of defined contribution plans. (See Note 12.) The annuity contracts are administered by the Principal Financial Group, and are held and invested separately from all other City funds. The plan is a single-employer plan.

**Plan Description**. The plan is a single-employer public employee defined benefit pension plan established and administered by the City of Portage. The plan covers certain department heads and non-union employees who opted not to join a defined contribution plan, plus radio operators. Participants include several terminated vested persons from other employee groups. The Plan provides retirement and death benefits to plan members and beneficiaries. The authority to establish and amend the benefit provisions rests with the City Council, under City Charter Section 6.17. The plan is considered part of the City of Portage's financial reporting entity, and is disclosed as a pension trust fiduciary fund in the City's financial reports. A financial statement may be obtained by writing to City of Portage, Finance Department, 7900 South Westnedge Avenue, Portage, Michigan 49002 or by calling (269) 329 - 4456.

**Funding Policy**. There are no required contributions by plan members or the City. The contribution requirements of plan members and the employer are established and may be amended by City Council. Recommended contributions are actuarially determined. Administrative costs are funded through investment earnings.

# **Annual Pension Cost and Net Pension Obligation.**

|   | <u>June 30, 2005</u> |
|---|----------------------|
| Annual recommended contribution               | \$ -0-               |
| Interest on net pension obligation            | -0-                  |
| Annual pension cost                           | -0-                  |
| Contribution made                             | -0-                  |
| Increase (decrease) in net pension obligation | -0-                  |
| Net pension obligation, beginning of year     | -0-                  |
| Net pension obligation, end of year           | -0-                  |

The annual required contribution was determined as part of the July 1, 2005, actuarial valuation using the entry age, normal cost method with normal cost calculated on an aggregate basis. The actuarial assumptions include (a) an 8% investment rate of return, and (b) projected salary increases of 4% per year, compounded annually, attributable to inflation. The aggregate actuarial cost method is used. This method does not identify or separately amortize unfunded actuarial liabilities (or funding excess). The effect of this actuarial technique is to smooth the effects of short-term volatility in the market value over a four-year period.

# **Summary of Significant Accounting Policies:**

Basis of Accounting. The defined benefit plan is maintained as a pension trust fiduciary fund and is included as part of the City's reporting entity. The financial statements of the fund are prepared using the accrual basis of accounting. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Recommended contribution amounts to satisfy unfunded accrued pension liability are based on a 30-year amortization period. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

**Method Used to Value Investments**. Plan investments are reported at fair value. Investment value is determined according to the contract lump sum transfer provision ignoring any contract restrictions on such transfer. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national, or international, exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest, and are discounted at the prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair value.

#### **Trend Information**

| Fiscal Year | Annı  | ual Pension | Percentage of   | Net Pension       |      |
|-------------|-------|-------------|-----------------|-------------------|------|
| Ending      | Cost  | (APC)       | APC Contributed | <b>Obligation</b> |      |
| 06/30/01    | \$ 78 | ,789        | 100%            | \$ 37             | ,590 |
| 06/30/02    | \$ 75 | ,228        | 100%            | \$ 37             | ,590 |
| 06/30/03    | \$    | 0           | 100%            | \$                | 0    |
| 06/30/04    | \$    | 0           | 100%            | \$                | 0    |
| 06/30/05    | \$    | 0           | 100%            | \$                | 0    |

#### 12. DEFINED CONTRIBUTION PLANS

The City has established a number of defined contribution plans that supersede the defined benefit plan. Employees at the time had the choice of transferring to the defined contribution plans. Each employee group has its own separate plan. The non-union and department head plans are administered by the City through trust agreements with the International City/County Management Association Retirement Corporation (ICMARC). The union plans are administered by the respective unions through trust agreements with PPS&V Asset Management Consultants, Inc. Selected employees in the Police Command and Street Foreman union groups are allowed to self-direct his or her investments, however, this does not change the responsibilities of the plan administrator. Financial statements for each plan can be obtained from the Finance Director, City of Portage, 7900 South Westnedge Avenue, Portage, Michigan 49002.

**Plan Description**. The plans cover all full-time employees, except those still enrolled in the defined benefit plan. Plan members are not required to contribute. Plan provision and contribution requirements are established and may be amended by the City Council, under City Charter Section 6.17. The City is required to contribute either specific dollar amounts or specific percentages of full-time salary costs, depending on the employee group. During the fiscal year ended June 30, 2005, the City contributed \$1,659,260 to the various plans, representing an aggregate of approximately 14.65 percent of covered payroll. No contributions were made to the plans by their participants.

#### 13. DEFERRED COMPENSATION PLAN

The City provides an approved deferred compensation plan, under Section 457 of the Internal Revenue Code, which is administered by the ICMA Retirement Corporation. All City employees are eligible to participate. The Internal Revenue Code requires that the plan assets and income attributed to those assets be held in trust for the exclusive benefit of the participants and/or beneficiaries. All amounts of employees' compensation deferred under the plan are deposited with the plan trustee, ICMA Retirement Corporation, for management and investment. The plan trustee holds all assets of the plan, maintains accounting of each plan participant's accumulated assets and makes distributions to participants in accordance with the plan document.

# 14. EXPENDITURES IN EXCESS OF APPROPRIATIONS

No general fund department spent in excess of appropriations for the year ended June 30, 2005.

#### **Defined Benefit Retirement Plan**

# **Schedule of Funding Progress**

The amount shown below as actuarial accrued liability is computed using the Projected Unit Credit method of funding. The five most recent years of funding progress are as follows:

| Actuarial |            | Actuarial       |           | Excess of        |             | Excess as a     |
|-----------|------------|-----------------|-----------|------------------|-------------|-----------------|
| Valuation | Actuarial  | Accrued         | Funded    | Assets           | Annual      | Percentage of   |
| Date      | Value of   | Liability (AAL) | Ratio     | Over AAL (d)     | Covered     | Covered Payroll |
| July 1,   | Assets (a) | Entry Age (b)   | (a) / (b) | <u>(a) – (b)</u> | Payroll (e) | (d) / (e)       |
| 2001      | 2,623,874  | 2,882,224       | 91.04%    | (258,350)        | 525,911     | (49.12)%        |
| 2002      | 2,568,573  | 2,718,333       | 94.49%    | (149,760)        | 229,028     | (65.39)%        |
| 2003      | 3,925,409  | 2,475,707       | 158.56%   | 1,449,702        | 236,382     | 613.29%         |
| 2004      | 3,694,167  | 2,571,035       | 143.68%   | 1,123,132        | 174,809     | 642.49%         |
| 2005      | 3,766,632  | 2,491,619       | 151.17%   | 1,275,013        | 172,062     | 741.02%         |

Analysis of dollar amounts of plan net assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing plan net assets as a percentage of the actuarial accrued liability provides one indication of a plan's funding status on a going concern basis. Analysis of this percentage over time indicates whether the plan is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. Trends in the unfunded actuarial accrued liability and annual covered payroll are both affected by inflation.

Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation ands aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller the percentage, the stronger the plan.

## Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2005

|                                     | Special<br>Revenue<br>Funds | Debt<br>Service<br>Funds | Cemetery<br>Permanent<br>Fund | C.D.B.G.<br>Program<br>Income<br>Fund | Total        |
|-------------------------------------|-----------------------------|--------------------------|-------------------------------|---------------------------------------|--------------|
| ASSETS                              |                             |                          |                               |                                       |              |
| Cash and investments                | \$473,859                   | \$939,930                | \$ 673,511                    | \$ 7,376                              | \$ 2,094,676 |
| Accounts receivable                 | 282,198                     | -                        | -                             | 1,181,535                             | 1,463,733    |
| Due from other governments          | 90,527                      | 1,042                    | -                             | -                                     | 91,569       |
| Prepaid costs                       | 11,089                      | -                        | -                             | -                                     | 11,089       |
| Total assets                        | 857,673                     | 940,972                  | 673,511                       | 1,188,911                             | 3,661,067    |
|                                     |                             |                          |                               |                                       |              |
| LIABILITIES                         |                             |                          |                               |                                       |              |
| Accounts payable                    | 55,630                      | -                        | -                             | 716                                   | 56,346       |
| Checks issued against               |                             |                          |                               |                                       |              |
| future deposits                     | 66,144                      | _                        | -                             | -                                     | 66,144       |
| Accrued compensation                | 10,656                      | _                        | -                             | -                                     | 10,656       |
| Interest payable                    | -                           | 5,287                    | -                             | -                                     | 5,287        |
| Deferred revenue                    | 53,253                      | -                        | -                             | 1,181,535                             | 1,234,788    |
| Deposits payable                    | 25,000                      | _                        | -                             | -                                     | 25,000       |
| Total liabilities                   | 210,683                     | 5,287                    |                               | 1,182,251                             | 1,398,221    |
| FUND BALANCES                       |                             |                          |                               |                                       |              |
| Reserved for encumbrances           | 68,858                      | -                        | -                             | -                                     | 68,858       |
| Reserved for prepaid costs          | 11,089                      | -                        | -                             | -                                     | 11,089       |
| Reserved for uncompleted            |                             |                          |                               |                                       |              |
| projects                            | 112,335                     | -                        | -                             | -                                     | 112,335      |
| Reserved for debt service           | -                           | 935,685                  | -                             | -                                     | 935,685      |
| Reserved for perpetual care         | -                           | -                        | 673,511                       | -                                     | 673,511      |
| Reserved for loans                  | -                           | -                        | -                             | 6,660                                 | 6,660        |
| Unreserved and undesignated         | 454,708                     | _                        | -                             | -                                     | 454,708      |
| Total fund balances                 | 646,990                     | 935,685                  | 673,511                       | 6,660                                 | 2,262,846    |
|                                     | _                           | _                        | _                             |                                       |              |
| Total liabilities and fund balances | \$857,673                   | \$940,972                | \$ 673,511                    | \$1,188,911                           | \$3,661,067  |

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

## Fiscal Year Ended June 30, 2005

|  | Special<br>Revenue<br>Funds | Debt<br>Service<br>Funds | Cemetery<br>Permanent<br>Fund | C.D.B.G.<br>Program<br>Income<br>Fund | Total             |
|--|-----------------------------|--------------------------|-------------------------------|---------------------------------------|-------------------|
| REVENUES                               |                             |                          |                               |                                       |                   |
| Taxes and special assessments          | \$1,182,343                 | \$ 529,714               | \$ -                          | \$ -                                  | \$1,712,057       |
| Licenses and permits                   | 503,063                     | -                        | -                             | -                                     | 503,063           |
| Intergovernmental Charges for services | 423,641                     | -                        | -<br>42,125                   | -                                     | 423,641           |
| Interest and rents                     | 39,303<br>19,836            | -<br>250,150             | 42,125<br>15,144              | -                                     | 81,428<br>285,130 |
| Other                                  | 19,636                      | 250,150                  | 13,144                        | -<br>149,586                          | 266,748           |
| Total revenues                         | 2,285,348                   | 779,864                  | 57,269                        | 149,586                               | 3,272,067         |
| EXPENDITURES                           |                             |                          |                               |                                       |                   |
| Current:                               |                             |                          |                               |                                       |                   |
| General government                     | 55,167                      | -                        | -                             | -                                     | 55,167            |
| Public safety                          | 65,987                      | -                        | -                             | -                                     | 65,987            |
| Health and welfare                     | 1,417,230                   | -                        | -                             | 149,584                               | 1,566,814         |
| Recreation and cultural                | 575,336                     | -                        | -                             | -                                     | 575,336           |
| Economic development                   | -                           | 2,535,253                | -                             | -                                     | 2,535,253         |
| Debt service:                          |                             |                          |                               |                                       |                   |
| Principal                              | -                           | 2,456,328                | -                             | -                                     | 2,456,328         |
| Interest and fiscal charges            | -                           | 2,236,341                |                               |                                       | 2,236,341         |
| Total expenditures                     | 2,113,720                   | 7,227,922                |                               | 149,584                               | 9,491,226         |
| Excess (deficiency) of revenues        |                             |                          |                               |                                       |                   |
| over expenditures                      | 171,628                     | (6,448,058)              | 57,269                        | 2                                     | (6,219,159)       |
| OTHER FINANCING SOURCES (U             | ISES)                       |                          |                               |                                       |                   |
| Transfers in                           | -                           | 4,043,700                | -                             | -                                     | 4,043,700         |
| Transfers out                          | (19,453)                    | (4,636)                  | (8,500)                       |                                       | (32,589)          |
| Total other financing sources (uses)   | (19,453)                    | 4,039,064                | (8,500)                       |                                       | 4,011,111         |
| Net change in fund balances            | 152,175                     | (2,408,994)              | 48,769                        | 2                                     | (2,208,048)       |
| Fund balances - beginning              | 494,815                     | 3,344,679                | 624,742                       | 6,658                                 | 4,470,894         |
| Fund balances - ending                 | \$ 646,990                  | \$ 935,685               | \$ 673,511                    | \$ 6,660                              | \$ 2,262,846      |

## Combining Balance Sheet Nonmajor Special Revenue Funds

June 30, 2005

|    |                                |     | Cultural<br>ctivities<br>Fund |    | Cable<br>elevision<br>Fund | Dev | ommunity<br>velopment<br>ock Grant<br>Fund | Ma | est Lake<br>nagement<br>Program | Curbside<br>Recycling<br>Fund |    | eaf Pickup<br>ring Clean<br>Fund |    | Total             |
|----|--------------------------------|-----|-------------------------------|----|----------------------------|-----|--|----|---------------------------------|-------------------------------|----|----------------------------------|----|-------------------|
|    | <u>ASSETS</u>                  | _   |                               | _  |                            | _   |  | _  |                                 |                               | _  |                                  | _  |                   |
|    | Cash and investments           | \$  | 772                           | \$ | 11,387                     | \$  | -  | \$ | 137,226                         | \$219,082                     | \$ | 105,392                          | \$ | 473,859           |
|    | Accounts receivable            |     | 12,550                        |    | 239,395                    |     | 74 200                                     |    | 30,253                          | 0.704                         |    | - 0.400                          |    | 282,198           |
|    | Due from other governments     |     | 6 000                         |    | -                          |     | 71,390                                     |    | 1,273                           | 8,761                         |    | 9,103                            |    | 90,527            |
|    | Prepaid costs Total assets     |     | 6,829<br>20,151               | _  | 250,782                    |     | 71,390                                     |    | 168,752                         | 1,929<br>229,772              |    | 2,331<br>116,826                 |    | 11,089<br>857,673 |
|    | Total assets                   |     | 20,131                        | _  | 230,762                    |     | 71,390                                     |    | 100,732                         | 229,112                       |    | 110,020                          |    | 657,073           |
|    | <u>LIABILITIES</u>             |     |                               |    |                            |     |  |    |                                 |                               |    |                                  |    |                   |
|    | Accounts payable               |     | 2,226                         |    | 2,364                      |     | 719  |    | 10,314                          | 36,846                        |    | 3,161                            |    | 55,630            |
|    | Checks issued against          |     |                               |    |                            |     |  |    |                                 |                               |    |                                  |    |                   |
|    | future deposits                |     | -                             |    | -                          |     | 66,144                                     |    | -                               | -                             |    | -                                |    | 66,144            |
| 70 | Accrued compensation           |     | 3,113                         |    | 2,339                      |     | 4,527                                      |    | -                               | 106                           |    | 571                              |    | 10,656            |
|    | Deferred revenue               |     | 10,000                        |    | · -                        |     | , -  |    | 43,253                          | -                             |    | -                                |    | 53,253            |
|    | Deposits payable               |     | · -                           |    | 25,000                     |     | -  |    | -                               | -                             |    | -                                |    | 25,000            |
|    | Total liabilities              |     | 15,339                        |    | 29,703                     |     | 71,390                                     |    | 53,567                          | 36,952                        |    | 3,732                            |    | 210,683           |
|    |                                |     |                               |    |                            |     |  |    |                                 |                               |    |                                  |    |                   |
|    | FUND BALANCES                  |     |                               |    |                            |     |  |    |                                 |                               |    |                                  |    |                   |
|    | Reserved:                      |     |                               |    |                            |     |  |    |                                 |                               |    |                                  |    |                   |
|    | Reserved for encumbrances      |     | 2,200                         |    | 6,688                      |     | -  |    | 2,850                           | 57,120                        |    |                                  |    | 68,858            |
|    | Reserved for prepaid costs     |     | 6,829                         |    | -                          |     | -  |    | -<br>-                          | 1,929                         |    | 2,331                            |    | 11,089            |
|    | Reserved for lakes maintenance |     | -                             |    | -                          |     | -  |    | 112,335                         | -                             |    | -                                |    | 112,335           |
|    | Unreserved:                    |     |                               |    |                            |     |  |    |                                 |                               |    |                                  |    |                   |
|    | Undesignated                   |     | (4,217)                       |    | 214,391                    |     | -  |    | -                               | 133,771                       |    | 110,763                          |    | 454,708           |
|    | Total fund balances            |     | 4,812                         |    | 221,079                    |     | -  |    | 115,185                         | 192,820                       |    | 113,094                          |    | 646,990           |
|    | Total liabilities and          | •   | 00.45:                        | •  |                            | •   | <b>-</b> 4.000                             | •  |                                 | <b></b>                       | •  | 440.000                          | •  |                   |
|    | fund balances                  | \$_ | 20,151                        | \$ | 250,782                    | \$  | 71,390                                     | \$ | 168,752                         | \$229,772                     | \$ | 116,826                          | \$ | 857,673           |

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds

## Fiscal Year Ended June 30, 2005

|  | Cultural<br>Activities<br>Fund | Cable<br>Television<br>Fund | Community Development Block Grant Fund | West Lake<br>Management<br>Fund | Curbside<br>Recycling<br>Fund | Leaf Pickup<br>Spring Clean<br>Fund | Total        |
|--|--------------------------------|-----------------------------|--|---------------------------------|-------------------------------|-------------------------------------|--------------|
| REVENUES:  |                                |                             |  |                                 |                               |                                     |              |
| Taxes and special assessments                              | \$ -                           | \$ -                        | \$ -                                   | \$ 51                           | \$ 562,808                    | \$ 619,484                          | \$ 1,182,343 |
| Licenses and permits                                       | -                              | 503,063                     | -                                      | -                               | -                             | -                                   | 503,063      |
| Intergovernmental  | <u>-</u>                       | -                           | 423,641                                | -                               | -                             | -                                   | 423,641      |
| Charges for services                                       | 39,303                         | -                           | -                                      | -                               | -                             | -                                   | 39,303       |
| Interest on investments                                    | -                              | 2,472                       | -                                      | 2,954                           | 7,311                         | 7,099                               | 19,836       |
| Other  | 107,919                        |                             |  |                                 |                               | 9,243                               | 117,162      |
| Total revenues   | 147,222                        | 505,535                     | 423,641                                | 3,005                           | 570,119                       | 635,826                             | 2,285,348    |
| EXPENDITURES:  |                                |                             |  |                                 |                               |                                     |              |
| ☐ General government ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ | _                              | -                           | 55,167                                 | _                               | -                             | _                                   | 55,167       |
| Public safety  | _                              | -                           | 65,987                                 | _                               | -                             | _                                   | 65,987       |
| Health and welfare   | _                              | _                           | 302,487                                | _                               | 560,825                       | 553,918                             | 1,417,230    |
| Recreation and cultural                                    | 143,654                        | 405,518                     | -                                      | 26,164                          | -                             | -                                   | 575,336      |
| Total expenditures   | 143,654                        | 405,518                     | 423,641                                | 26,164                          | 560,825                       | 553,918                             | 2,113,720    |
| Excess (deficiency) of revenues                            |                                |                             |  |                                 |                               |                                     |              |
| over (under) expenditures                                  | 3,568                          | 100,017                     |  | (23,159)                        | 9,294                         | 81,908                              | 171,628      |
| OTHER FINANCING SOURCES (USES):                            |                                |                             |  |                                 |                               |                                     |              |
| Transfers out  |                                |                             |  |                                 |                               | (19,453)                            | (19,453)     |
| Total other financing sources and (uses)                   | -                              | -                           | -                                      | -                               | _                             | (19,453)                            | (19,453)     |
| Net change in fund balances                                | 3,568                          | 100,017                     |  | (23,159)                        | 9,294                         | 62,455                              | 152,175      |
| Fund balances - beginning                                  | 1,244                          | 121,062                     |  | 138,344                         | 183,526                       | 50,639                              | 494,815      |
| Fund balances - ending                                     | \$ 4,812                       | \$ 221,079                  | \$ -                                   | \$ 115,185                      | \$ 192,820                    | \$ 113,094                          | \$ 646,990   |

# Cultural Activities Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|  |                   |             |          | 2005        |      |                                    |                     |
|--|-------------------|-------------|----------|-------------|------|------------------------------------|---------------------|
|  | Amended<br>Budget |             |          | Actual      | Amen | ance with<br>ded Budget<br>+ / (-) | <br>2004<br>Actual  |
| REVENUES                                     |                   | _           | <u> </u> |             |      | _                                  | _                   |
| Charges for services Interest on investments | \$                | 48,300<br>- | \$       | 39,303<br>- | \$   | (8,997)<br>-                       | \$<br>38,449<br>353 |
| Other  |                   | 105,500     |          | 107,919     |      | 2,419                              | 99,605              |
| Total revenues                               |                   | 153,800     |          | 147,222     |      | (6,578)                            | 138,407             |
| EXPENDITURES                                 |                   |             |          |             |      |                                    |                     |
| Cultural Activities                          |                   | 174,212     |          | 143,654     |      | 30,558                             | 184,579             |
| Total expenditures                           |                   | 174,212     |          | 143,654     |      | 30,558                             | <br>184,579         |
| Excess (deficiency) of revenues              |                   | (00.440)    |          | 0.500       |      | 00.000                             | (40.470)            |
| over expenditures                            |                   | (20,412)    |          | 3,568       |      | 23,980                             | (46,172)            |
| Fund balances - beginning                    |                   | 1,244       |          | 1,244       |      |                                    | <br>47,416          |
| Fund balances - ending                       | \$                | (19,168)    | \$       | 4,812       | \$   | 23,980                             | \$<br>1,244         |

# Cable Television Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

## Fiscal Year Ended June 30, 2005 With Comparative Actual Amounts for Fiscal Year Ended June 30, 2004

|   |    |                  | 2005                 |    |                                     |    |                |
|---|----|------------------|----------------------|----|-------------------------------------|----|----------------|
|   | -  | mended<br>Budget | Actual               |    | riance with<br>nded Budget<br>+/(-) |    | 2004<br>Actual |
| REVENUE:                                |    |                  |                      |    |                                     |    |                |
| Licenses and permits:                   | _  |                  |                      | _  |                                     | _  |                |
| Annual fees                             | \$ | 524,357          | \$<br>503,063        | \$ | (21,294)                            | \$ | 498,684        |
| Interest on investments  Total revenues |    | 1,500<br>525,857 | <br>2,472<br>505,535 |    | 972 (20,322)                        |    | 533<br>499,217 |
| Total revenues                          |    | 525,657          | <br>505,555          |    | (20,322)                            |    | 499,217        |
| EXPENDITURES:                           |    |                  |                      |    |                                     |    |                |
| Recreation and cultural:                |    |                  |                      |    |                                     |    |                |
| Operations                              |    | 471,604          | <br>405,518          |    | 66,086                              |    | 392,185        |
| Total expenditures                      |    | 471,604          | <br>405,518          |    | 66,086                              |    | 392,185        |
| Excess (deficiency) of revenues         |    |                  |                      |    |                                     |    |                |
| over expenditures                       |    | 54,253           | 100,017              |    | 45,764                              |    | 107,032        |
| OTHER FINANCING USES:                   |    |                  |                      |    |                                     |    |                |
| Transfers:                              |    |                  |                      |    |                                     |    |                |
| General Fund                            |    | -                | <br>                 |    |                                     |    | (190,000)      |
| Total other financing sources (uses)    |    | -                | <br>                 |    |                                     |    | (190,000)      |
| Net change in fund balance              |    | 54,253           | 100,017              |    | 45,764                              |    | (82,968)       |
| Fund balances - beginning               |    | 121,062          | <br>121,062          |    |                                     |    | 204,030        |
| Fund balances - ending                  | \$ | 175,315          | \$<br>221,079        | \$ | 45,764                              | \$ | 121,062        |

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## **CITY OF PORTAGE, MICHIGAN**

### Community Development Block Grant Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|                                   |                      | 2005          |                                    |                    |
|-----------------------------------|----------------------|---------------|------------------------------------|--------------------|
|                                   | <br>mended<br>Budget | <br>Actual    | ance with<br>ded Budget<br>+ / (-) | <br>2004<br>Actual |
| REVENUE:                          |                      |               |                                    |                    |
| Intergovernmental:                |                      |               |                                    |                    |
| Federal grants                    | \$<br>426,475        | \$<br>423,641 | \$<br>(2,834)                      | \$<br>347,763      |
| Total revenues                    | <br>426,475          | <br>423,641   | <br>(2,834)                        | <br>347,763        |
| EXPENDITURES:                     |                      |               |                                    |                    |
| General government:               |                      |               |                                    |                    |
| Administration                    | 59,860               | 55,167        | 4,693                              | 51,337             |
| Public safety:                    |                      |               |                                    |                    |
| Code enforcement                  | 70,542               | 65,987        | 4,555                              | 61,838             |
| Health and welfare:               |                      |               |                                    |                    |
| Housing rehabilitation            | 290,953              | 265,487       | 25,466                             | 194,088            |
| Portage Community Outreach Center | <br>37,000           | <br>37,000    | <br>-                              | 40,500             |
| Total expenditures                | <br>458,355          | 423,641       | <br>34,714                         | <br>347,763        |
| Excess (deficiency) of revenues   |                      |               |                                    |                    |
| over expenditures                 | (31,880)             | -             | (31,880)                           | -                  |
| Fund balances - beginning         | <br>                 |               |                                    | <br>               |
| Fund balances - ending            | \$<br>(31,880)       | \$<br>        | \$<br>(31,880)                     | \$<br>_            |

# West Lake Management Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|  | Amended<br>Budget Actual |          |    |          |    | iance with<br>nded Budget<br>+/(-) | 2004<br>Actual |
|--|--------------------------|----------|----|----------|----|------------------------------------|----------------|
| REVENUE:                               |                          | _        |    | _        |    | _                                  | _              |
| Taxes and special assessments          | \$                       | 15,040   | \$ | 51       | \$ | (14,989)                           | \$<br>47,707   |
| Interest on investments                |                          | 1,500    |    | 2,954    |    | 1,454                              | <br>2,165      |
| Total revenues                         |                          | 16,540   |    | 3,005    | -  | (13,535)                           | <br>49,872     |
| EXPENDITURES: Recreation and Cultural: |                          |          |    |          |    |                                    |                |
| Weed control                           |                          | 40,000   |    | 26,164   |    | 13,836                             | 3,080          |
| Total expenditures                     |                          | 40,000   |    | 26,164   |    | 13,836                             | 3,080          |
| Excess (deficiency) of revenues        |                          |          |    |          |    |                                    |                |
| over expenditures                      |                          | (23,460) |    | (23,159) |    | 301                                | <br>46,792     |
| Net change in fund balance             |                          | (23,460) |    | (23,159) |    | 301                                | 46,792         |
| Fund balances - beginning              |                          | 138,344  |    | 138,344  |    |                                    | <br>91,552     |
| Fund balances - ending                 | \$                       | 114,884  | \$ | 115,185  | \$ | 301                                | \$<br>138,344  |

## **CITY OF PORTAGE, MICHIGAN**

# Curbside Recycling Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|   |    |                  |    | 2005             |    |                                      |    |                  |
|---|----|------------------|----|------------------|----|--------------------------------------|----|------------------|
|   |    | mended<br>Budget |    | Actual           |    | Variance with Amended Budget + / (-) |    | 2004<br>Actual   |
| REVENUE:  | Φ. | 500 000          | Φ. | 500 000          | Φ. | 000                                  | Φ. | 000 750          |
| Taxes and special assessments Interest on investments | \$ | 562,200<br>4,000 | \$ | 562,808<br>7,311 | \$ | 608<br>3,311                         | \$ | 628,752<br>4,738 |
| Total revenues  | -  | 566,200          |    | 570,119          |    | 3,919                                |    | 633,490          |
| Total Total Table                                     |    | 300,200          |    | 010,110          |    | 3,0.0                                |    | 000,100          |
| EXPENDITURES:  Health and welfare:                    |    |                  |    |                  |    |                                      |    |                  |
| Operations  |    | 665,160          |    | 560,825          |    | 104,335                              |    | 521,155          |
| Total expenditures                                    |    | 665,160          |    | 560,825          |    | 104,335                              |    | 521,155          |
| Excess (deficiency) of revenues over expenditures     |    | (98,960)         |    | 9,294            |    | 108,254                              |    | 112,335          |
| OTHER FINANCING SOURCES (USES): Transfer in (out):    |    |                  |    |                  |    |                                      |    |                  |
| General Fund  |    | -                |    | -                |    | -                                    |    | (6,000)          |
| Total other financing sources (uses)                  |    |                  |    |                  |    |                                      |    | (6,000)          |
| Net change in fund balance                            |    | (98,960)         |    | 9,294            |    | 108,254                              |    | 106,335          |
| Fund balances - beginning                             |    | 183,526          |    | 183,526          |    |                                      |    | 77,191           |
| Fund balances - ending                                | \$ | 84,566           | \$ | 192,820          | \$ | 108,254                              | \$ | 183,526          |

## **CITY OF PORTAGE, MICHIGAN**

# Leaf Pickup / Spring Cleanup Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|  |    | mended<br>Budget   |    | Actual             |    | riance with<br>nded Budget<br>+/(-) |    | 2004<br>Actual     |
|--|----|--------------------|----|--------------------|----|-------------------------------------|----|--------------------|
| REVENUE:   | _  |                    | _  |                    | _  |                                     | _  |                    |
| Taxes and special assessments                      | \$ | 620,300            | \$ | 619,484            | \$ | (816)                               | \$ | 653,187            |
| Interest on investments                            |    | 4,000              |    | 7,099              |    | 3,099                               |    | 3,899              |
| Other revenue  Total revenues                      |    | 15,000             |    | 9,243              |    | (5,757)                             |    | 10,517             |
| rotai revenues                                     |    | 639,300            |    | 635,826            |    | (3,474)                             |    | 667,603            |
| EXPENDITURES:  Health and welfare:                 |    |                    |    |                    |    |                                     |    |                    |
|  |    | E01 11E            |    | EE2 049            |    | 27 527                              |    | E07 000            |
| Operations  Total expenditures                     |    | 591,445<br>591,445 |    | 553,918<br>553,918 |    | 37,527<br>37,527                    |    | 507,888<br>507,888 |
| rotal experiultures                                |    | 391,443            | -  | 555,916            |    | 31,321                              |    | 307,000            |
| Excess (deficiency) of revenues                    |    |                    |    |                    |    |                                     |    |                    |
| over expenditures                                  |    | 47,855             |    | 81,908             |    | 34,053                              |    | 159,715            |
| OTHER FINANCING SOURCES (USES): Transfer in (out): |    |                    |    |                    |    |                                     |    |                    |
| General Fund                                       |    | -                  |    | -                  |    | -                                   |    | (98,913)           |
| Debt Service Fund                                  |    | (19,453)           |    | (19,453)           |    |                                     |    | (19,201)           |
| Total other financing sources (uses)               |    | (19,453)           |    | (19,453)           |    |                                     |    | (118,114)          |
| Net change in fund balance                         |    | 28,402             |    | 62,455             |    | 34,053                              |    | 41,601             |
| Fund balances - beginning                          |    | 50,639             |    | 50,639             |    |                                     |    | 9,038              |
| Fund balances - ending                             | \$ | 79,041             | \$ | 113,094            | \$ | 34,053                              | \$ | 50,639             |

## Combining Balance Sheet Nonmajor Debt Service Funds

June 30, 2005

| ASSETS  | General<br>Obligation<br>Debt<br>Fund | Motor<br>Vehicle<br>Highway<br>Fund   | Downtown<br>Development<br>Authority<br>Fund | Building<br>Authority<br>Debt Service<br>Fund | Local Development Finance Authority Debt Service Fund | Local Development Finance Authority 2 Debt Service Fund | Total                          |
|---|---------------------------------------|---------------------------------------|--|---|---|---|--------------------------------|
| Cash and investments Due from other governments Total assets  | \$ 89,001<br>-<br>89,001              | \$ 7,978<br>-<br>-<br>-<br>-<br>7,978 | \$ 271,605<br>1,042<br>272,647               | \$ 8,195<br>-<br>8,195                        | \$ -<br>-<br>-  | \$ 563,151<br>-<br>563,151                              | \$ 939,930<br>1,042<br>940,972 |
| <u>LIABILITIES</u> Interest payable Total liabilities         | 5,287<br>5,287                        |                                       | <u>-</u>                                     |   |   |   | 5,287<br>5,287                 |
| FUND BALANCES  Reserved for debt service  Total fund balances | 83,714<br>83,714                      | 7,978<br>7,978                        | 272,647<br>272,647                           | 8,195<br>8,195                                |   | 563,151<br>563,151                                      | 935,685<br>935,685             |
| Total liabilities and fund balances                           | \$ 89,001                             | \$ 7,978                              | \$ 272,647                                   | \$ 8,195                                      | \$ -  | \$ 563,151  | \$ 940,972                     |

## CITY OF PORTAGE, MICHIGAN

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds

### Fiscal Year Ended June 30, 2005

| REVENUES:   | General<br>Obligation<br>Debt<br>Fund | Motor<br>Vehicle<br>Highway<br>Fund | Downtown<br>Development<br>Authority<br>Fund | Building<br>Authority<br>Debt Service<br>Fund | Local Development Finance Authority Debt Service Fund | Local Development Finance Authority 2004 Debt Service Fund | Total       |
|---|---------------------------------------|-------------------------------------|--|---|---|--|-------------|
| Taxes and special assessments                     | \$ 819                                | \$ -                                | \$ 241,047                                   | \$ -  | \$ 236,364  | \$ 51,484  | \$ 529,714  |
| Interest on investments                           | 69                                    | 140                                 | 903  | -   | 46  | 13,639   | 14,797      |
| Rental revenue                                    | -                                     | -                                   | -  | 235,353                                       | -   |  | 235,353     |
| Other revenue                                     |                                       |                                     |  |   |   |  |             |
| Total revenues                                    | 888                                   | 140                                 | 241,950                                      | 235,353                                       | 236,410   | 65,123   | 779,864     |
| EXPENDITURES: Debt Service:                       |                                       |                                     |  |   |   |  |             |
| Principal retirement                              | 993,947                               | 700,000                             | 25,000                                       | 497,381                                       | 240,000   | -  | 2,456,328   |
| Interest and fiscal charges                       | 491,648                               | 673,597                             | 280,413                                      | 651,562                                       | 8,221   | 130,900  | 2,236,341   |
| Economic development                              |                                       |                                     |  |   |   | 2,535,253  | 2,535,253   |
| Total expenditures                                | 1,485,595                             | 1,373,597                           | 305,413                                      | 1,148,943                                     | 248,221   | 2,666,153  | 7,227,922   |
| Excess (deficiency) of revenues over expenditures | (1,484,707)                           | (1,373,457)                         | (63,463)                                     | (913,590)                                     | (11,811)  | (2,601,030)  | (6,448,058) |
| OTHER FINANCING SOURCES (USES Transfers in:       | ):                                    |                                     |  |   |   |  |             |
| Capital Improvement Fund                          | 1,545,000                             | 1,374,000                           | 255,247                                      | 850,000                                       | -   | -  | 4,024,247   |
| Special Assessment Fund                           | 19,453                                | -                                   | -  | -   | -   | -  | 19,453      |
| Operating transfers out:                          |                                       | (4.000)                             |  |   |   |  | (4.000)     |
| Capital Improvement Projects Fund                 | 1 564 452                             | (4,636)                             | 255 247                                      | 950,000                                       |   |  | (4,636)     |
| Total other financing sources (uses)              | 1,564,453                             | 1,369,364                           | 255,247                                      | 850,000                                       |   |  | 4,039,064   |
| Net change in fund balance                        | 79,746                                | (4,093)                             | 191,784                                      | (63,590)                                      | (11,811)  | (2,601,030)  | (2,408,994) |
| Fund balances - beginning                         | 3,968                                 | 12,071                              | 80,863                                       | 71,785  | 11,811  | 3,164,181  | 3,344,679   |
| Fund balances - ending                            | \$ 83,714                             | \$ 7,978                            | \$ 272,647                                   | \$ 8,195                                      | \$ -  | \$ 563,151   | \$ 935,685  |

## **CITY OF PORTAGE, MICHIGAN**

### General Obligation Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|   |                   | 2005         |                                      |                |
|---|-------------------|--------------|--------------------------------------|----------------|
|   | Amended<br>Budget | Actual       | Variance with Amended Budget + / (-) | 2004<br>Actual |
| REVENUES  | •                 | Φ 0.         | 10                                   | <b>(70)</b>    |
| Taxes Interest on investments                     | \$<br>2,00        | - \$ 81      | 19 \$ 819<br>69 (1,931)              | \$ (72)<br>261 |
| Total revenues                                    | 2,00              | _            |                                      | 189            |
| EXPENDITURES Debt Service:                        |                   |              |                                      |                |
| Principal retirement                              | 647,50            | 0 993,94     | 17 (346,447)                         | 569,498        |
| Interest and fiscal charges                       | 603,26            | 5 491,64     | 111,617                              | 299,489        |
| Total expenditures                                | 1,250,76          | 5 1,485,59   | 95 (234,830)                         | 868,987        |
| Excess (deficiency) of revenues over expenditures | (1,248,76         | 5) (1,484,70 | (235,942)                            | (868,798)      |
| OTHER FINANCING SOURCES: Transfers in:            |                   |              |                                      |                |
| Leaf Pickup/Spring Cleanup Fund                   | 19,45             | 3 19,45      | - 53                                 | 19,201         |
| Capital Improvement Funds                         | 1,239,00          | 0 1,545,00   | 306,000                              | 773,000        |
| Total other financing sources (uses)              | 1,258,45          | 1,564,45     | 306,000                              | 792,201        |
| Net change in fund balance                        | 9,68              | 8 79,74      | 70,058                               | (76,597)       |
| Fund balances - beginning                         | 3,96              | 3,96         | 68 -                                 | 80,565         |
| Fund balances - ending                            | \$ 13,65          | 6 \$ 83,7    | 14 \$ 70,058                         | \$ 3,968       |

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## **CITY OF PORTAGE, MICHIGAN**

### Motor Vehicle Highway Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|   |                   | 2005          |  |                    |
|---|-------------------|---------------|--|--------------------|
|   | Amended<br>Budget | Actual        | Variance with<br>Amended Budget<br>+ / (-) | 2004<br>Actual     |
| REVENUES  | ¢                 | ¢ 140         | ¢ 140                                      | ¢ 74               |
| Interest on investments  Total revenues   | <u>\$ -</u><br>-  | \$ 140<br>140 | \$ 140<br>140                              | \$ 74<br>74        |
| EXPENDITURES  Debt Service:  Principal retirement   | 700,000           | 700,000       |  | 670,000            |
| Interest and fiscal charges   | 674,042           | 673,597       | 445  | 704,272            |
| Total expenditures  | 1,374,042         | 1,373,597     | 445  | 1,374,272          |
| Excess (deficiency) of revenues over expenditures   | (1,374,042)       | (1,373,457)   | 585_                                       | (1,374,198)        |
| OTHER FINANCING SOURCES (USES): Transfers in: Capital Improvement Fund Special Assessment Fund Transfers out: | 1,374,000<br>-    | 1,374,000     | -<br>-                                     | 1,369,000<br>3,407 |
| Capital Improvement Fund  | -                 | (4,636)       | (4,636)                                    |                    |
| Total other financing sources (uses)  | 1,374,000         | 1,369,364     | (4,636)                                    | 1,372,407          |
| Net change in fund balance  | (42)              | (4,093)       | (4,051)                                    | (1,791)            |
| Fund balances - beginning   | 12,071            | 12,071        |  | 13,862             |
| Fund balances - ending  | \$ 12,029         | \$ 7,978      | \$ (4,051)                                 | \$ 12,071          |

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## **CITY OF PORTAGE, MICHIGAN**

### Downtown Development Authority Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|   |                   |                           |        | 2005                      |  |                         |                                   |
|---|-------------------|---------------------------|--------|---------------------------|--|-------------------------|-----------------------------------|
|   | Amended<br>Budget |                           | Actual |                           | Variance with<br>Amended Budget<br>+ / (-) |                         | 2004<br>Actual                    |
| REVENUE: Taxes Interest on investments Total revenues                       | \$                | 173,000<br>500<br>173,500 | \$     | 241,047<br>903<br>241,950 | \$   | 68,047<br>403<br>68,450 | \$<br>152,658<br>9,068<br>161,726 |
| EXPENDITURES: Debt Service: Principal Interest                              |                   | 25,000<br>280,670         |        | 25,000<br>280,413         |  | -<br>257_               | -<br>148,206                      |
| Total expenditures  |                   | 305,670                   |        | 305,413                   |  | 257                     | <br>148,206                       |
| Excess of revenues over expenditures OTHER FINANCING SOURCES                |                   | (132,170)                 |        | (63,463)                  |  | 68,707                  | 13,520                            |
| Transfers in: Capital Improvement Fund Total other financing sources (uses) |                   | 255,248<br>255,248        |        | 255,247<br>255,247        |  | (1)<br>(1)              | <br><u>-</u>                      |
| Net change in fund balance  |                   | 123,078                   |        | 191,784                   |  | 68,706                  |                                   |
| Fund balances - beginning   |                   | 80,863                    |        | 80,863                    |  | <u>-</u>                | 67,343                            |
| Fund balances - ending  | \$                | 203,941                   | \$     | 272,647                   | \$   | 68,706                  | \$<br>80,863                      |

## **CITY OF PORTAGE, MICHIGAN**

### Building Authority Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|                                       |                   |           | 2005          |    |                                     |                |
|---------------------------------------|-------------------|-----------|---------------|----|-------------------------------------|----------------|
|                                       | Amended<br>Budget |           | Actual        |    | iance with<br>ded Budget<br>+ / (-) | 2004<br>Actual |
| REVENUES                              |                   |           |               |    |                                     |                |
| Interest on investments               | \$                | 5,000     | \$<br>-       | \$ | (5,000)                             | \$<br>-        |
| Rental revenue                        |                   | 238,554   | <br>235,353   |    | (3,201)                             | <br>241,754    |
| Total revenues                        |                   | 243,554   | <br>235,353   |    | (8,201)                             | 241,754        |
| EXPENDITURES Debt Service:            |                   |           |               |    |                                     |                |
| Principal                             |                   | 497,398   | 497,381       |    | 17                                  | 478,359        |
| Interest                              |                   | 652,694   | <br>651,562   |    | 1,132                               | <br>672,110    |
| Total expenditures                    |                   | 1,150,092 | <br>1,148,943 |    | 1,149                               | <br>1,150,469  |
| Excess of revenues over expenditures  |                   | (906,538) | <br>(913,590) |    | (7,052)                             | <br>(908,715)  |
| OTHER FINANCING SOURCES Transfers in: |                   |           |               |    |                                     |                |
| Capital Improvement Fund              |                   | 939,000   | 850,000       |    | (89,000)                            | 912,000        |
| Total other financing sources (uses)  |                   | 939,000   | <br>850,000   |    | (89,000)                            | 912,000        |
| Net change in fund balance            |                   | 32,462    | (63,590)      |    | (96,052)                            | 3,285          |
| Fund balances - beginning             |                   | 71,785    | <br>71,785    |    | <u>-</u>                            | <br>68,500     |
| Fund balances - ending                | \$                | 104,247   | \$<br>8,195   | \$ | (96,052)                            | \$<br>71,785   |

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## **CITY OF PORTAGE, MICHIGAN**

### Local Development Finance Authority Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

|   |                   |          | 2005          |                                    |                    |
|---|-------------------|----------|---------------|------------------------------------|--------------------|
|   | Amended<br>Budget |          | Actual        | iance with<br>ided Budget<br>+/(-) | <br>2004<br>Actual |
| REVENUES  |                   | <u>.</u> | _             |                                    |                    |
| Taxes   | \$                | 239,354  | \$<br>236,364 | \$<br>(2,990)                      | \$<br>236,365      |
| Refund of prior tax collections                   |                   | <u>-</u> | <del>-</del>  | -                                  | (538,008)          |
| Interest on investments                           |                   | 1,000    | <br>46        | <br>(954)                          | <br>6,913          |
| Total revenues                                    |                   | 240,354  | <br>236,410   | <br>(3,944)                        | <br>(294,730)      |
| EXPENDITURES Debt Service:                        |                   |          |               |                                    |                    |
| Principal   |                   | 240,000  | 240,000       | -                                  | 270,000            |
| Interest  |                   | 7,500    | 8,221         | (721)                              | 24,925             |
| Total expenditures                                |                   | 247,500  | 248,221       | (721)                              | 294,925            |
| Excess (deficiency) of revenues over expenditures |                   | (7,146)  | <br>(11,811)  | <br>(4,665)                        | <br>(589,655)      |
| Net change in fund balance                        |                   | (7,146)  | (11,811)      | (4,665)                            | (589,655)          |
| Fund balances - beginning                         |                   | 11,811   | 11,811        | -                                  | 601,466            |
| Fund balances - ending                            | \$                | 4,665    | \$<br>        | \$<br>(4,665)                      | \$<br>11,811       |

## Local Development Finance Authority 2004 Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

## Fiscal Year Ended June 30, 2005 With Comparative Actual Amounts for Fiscal Year Ended June 30, 2004

|   |                   |           |    | 2005             |    |  |    |                |
|---|-------------------|-----------|----|------------------|----|--|----|----------------|
|   | Amended<br>Budget |           |    | Actual           |    | Variance with<br>Amended Budget<br>+ / (-) |    | 2004<br>Actual |
| REVENUES  | æ                 |           | Φ  | E4 404           | æ  | E4 404                                     | Φ  |                |
| Taxes and special assessments Interest on investments | \$                | 1,000     | \$ | 51,484<br>13,639 | \$ | 51,484<br>12,639                           | \$ | -<br>14,181    |
| Total revenues  |                   | 1,000     |    | 65,123           |    | 64,123                                     |    | 14,181         |
| EXPENDITURES Debt Service:                            |                   |           |    |                  |    |  |    |                |
| Principal   |                   | -         |    | -                |    | -  |    | -              |
| Interest  |                   | 237,500   |    | 130,900          |    | 106,600                                    |    | -              |
| Economic development                                  |                   | 102,419   |    | 2,535,253        |    | (2,432,834)                                |    |                |
| Total expenditures                                    |                   | 339,919   |    | 2,666,153        |    | (2,326,234)                                |    |                |
| Excess (deficiency) of revenues over expenditures     |                   | (338,919) |    | (2,601,030)      |    | (2,262,111)                                |    | 14,181         |
| OTHER FINANCING SOURCES Bond proceeds                 |                   |           |    |                  |    | _  |    | 3,150,000      |
| Total other financing sources (uses)                  |                   |           |    |                  |    | <del>-</del>                               |    | 3,150,000      |
| Net change in fund balance                            |                   | (338,919) |    | (2,601,030)      |    | (2,262,111)                                |    | 3,164,181      |
| Fund balances - beginning                             |                   | 3,164,181 |    | 3,164,181        |    |  |    |                |
| Fund balances - ending                                | \$                | 2,825,262 | \$ | 563,151          | \$ | (2,262,111)                                | \$ | 3,164,181      |

The accompanying notes are an integral part of these financial statements.

# Cemetery Permanent Fund Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

**CITY OF PORTAGE, MICHIGAN** 

## Fiscal Year Ended June 30, 2005 With Comparative Actual Amounts for Fiscal Year Ended June 30, 2004

|   |                   |                 |        | 2005             |                                      |                   |                       |
|---|-------------------|-----------------|--------|------------------|--------------------------------------|-------------------|-----------------------|
|   | Amended<br>Budget |                 | Actual |                  | Variance with Amended Budget + / (-) |                   | 2004<br>Actual        |
| REVENUES Charges for services Interest on investments | \$                | 54,000<br>8,500 | \$     | 42,125<br>15,144 | \$                                   | (11,875)<br>6,644 | \$<br>51,075<br>9,554 |
| Total revenues  |                   | 62,500          |        | 57,269           |                                      | (5,231)           | 60,629                |
| OTHER FINANCING SOURCES                               |                   |                 |        |                  |                                      |                   |                       |
| Transfers out:  |                   |                 |        |                  |                                      |                   |                       |
| General Fund  |                   | (8,500)         |        | (8,500)          |                                      |                   | <br>(9,553)           |
| Total other financing sources (uses)                  |                   | (8,500)         |        | (8,500)          |                                      | -                 | (9,553)               |
| Net change in fund balances                           |                   | 54,000          |        | 48,769           |                                      | (5,231)           | 51,076                |
| Fund balances - beginning                             |                   | 624,742         |        | 624,742          |                                      |                   | <br>573,666           |
| Fund balances - ending                                | \$                | 678,742         | \$     | 673,511          | \$                                   | (5,231)           | \$<br>624,742         |

The accompanying notes are an integral part of these financial statements.

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## **CITY OF PORTAGE, MICHIGAN**

### Community Development Block Grant Program Income Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

## Fiscal Year Ended June 30, 2005

|   |                   |         |    | 2005  |    |          |                |        |  |
|---|-------------------|---------|----|---|----|----------|----------------|--------|--|
|   | Amended<br>Budget |         |    | Variance with Amended Budget Actual + / (-) |    |          | 2004<br>Actual |        |  |
| REVENUES  |                   |         |    |   |    |          |                |        |  |
| Loan principal                                    | \$                | 95,000  | \$ | 129,092                                     | \$ | 34,092   | \$             | 47,576 |  |
| Loan interest                                     |                   | 22,495  |    | 20,494                                      |    | (2,001)  |                | 25,198 |  |
| Interest on investments                           |                   | 3,500   |    | _   |    | (3,500)  |                |        |  |
| Total revenues                                    |                   | 120,995 |    | 149,586                                     |    | 28,591   |                | 72,774 |  |
| EXPENDITURES                                      |                   |         |    |   |    |          |                |        |  |
| Housing rehabilitation loans                      |                   | 102,195 |    | 91,658                                      |    | 10,537   |                | 50,413 |  |
| Other   |                   | 18,800  |    | 57,926                                      |    | (39,126) |                | 21,316 |  |
| Total expenditures                                |                   | 120,995 |    | 149,584                                     |    | (28,589) |                | 71,729 |  |
| Excess (deficiency) of revenues over expenditures |                   |         |    | 2   |    | 2        |                | 1,045  |  |
| Net change in fund balances                       |                   | -       |    | 2   |    | 2        |                | 1,045  |  |
| Fund balances - beginning                         |                   | 6,658   |    | 6,658                                       |    |          |                | 5,613  |  |
| Fund balances - ending                            | \$                | 6,658   | \$ | 6,660                                       | \$ | 2        | \$             | 6,658  |  |

The accompanying notes are an integral part of these financial statements.

## CITY OF PORTAGE, MICHIGAN

## Combining Statement of Net Assets Internal Service Funds

June 30, 2005

|  | Equipment   | Insurance  |             |
|--|-------------|------------|-------------|
| ASSETS   | Fund        | Fund       | Total       |
| Current assets:  |             |            |             |
| Cash and investments                                   | \$ 323,484  | \$ 667,119 | \$ 990,603  |
| Receivables  | 631         | -          | 631         |
| Inventory  | 85,270      | -          | 85,270      |
| Prepaid costs  | 64,651      |            | 64,651      |
| Total current assets                                   | 474,036     | 667,119    | 1,141,155   |
| Capital assets:  |             |            |             |
| Land   | 22,489      | -          | 22,489      |
| Land improvements                                      | 123,769     | -          | 123,769     |
| Buildings  | 1,750,596   | -          | 1,750,596   |
| Machinery and equipment                                | 950,256     | -          | 950,256     |
| Vehicles   | 3,618,560   | -          | 3,618,560   |
| Less accumulated depreciation                          | (4,320,101) |            | (4,320,101) |
| Total capital assets (net of accumulated depreciation) | 2,145,569   | <u>-</u>   | 2,145,569   |
| Total assets   | 2,619,605   | 667,119    | 3,286,724   |
| LIABILITIES  |             |            |             |
| Current liabilities:                                   |             |            |             |
| Accounts payable                                       | 48,471      | -          | 48,471      |
| Accrued compensation                                   | 7,773       | -          | 7,773       |
| Workers' compensation                                  | -           | 568,630    | 568,630     |
| Accrued interest payable                               | 18,459      | -          | 18,459      |
| Current portion of long-term debt                      | 362,324     |            | 362,324     |
| Total current liabilities                              | 437,027     | 568,630    | 1,005,657   |
| Long term liabilities:                                 |             |            |             |
| Notes payable (net of current portion)                 | 96,096      | -          | 96,096      |
| Capital lease (net of current portion)                 | 1,558,947   | -          | 1,558,947   |
| Accrued vacation and sick pay                          | 32,383      | -          | 32,383      |
| Total long term liabilities                            | 1,687,426   | -          | 1,687,426   |
| Total liabilities                                      | 2,124,453   | 568,630    | 2,693,083   |
| NET ASSETS   |             |            |             |
| Invested in capital assets (net of related debt)       | 128,202     | -          | 128,202     |
| Unrestricted   | 366,950     | 98,489     | 465,439     |
| Total net assets                                       | \$ 495,152  | \$ 98,489  | \$ 593,641  |

## Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets Internal Service Funds

### Fiscal Year Ended June 30, 2005

|    |  | Equipment<br>Fund |    | Insurance<br>Fund |    | Total     |
|----|--|-------------------|----|-------------------|----|-----------|
|    | Operating revenues:                    | <br>              |    |                   |    |           |
|    | Charges for services:                  |                   |    |                   |    |           |
|    | User charges                           | \$<br>1,737,097   | \$ | 389,739           | \$ | 2,126,836 |
|    | Other                                  | <br>21,700        |    |                   |    | 21,700    |
|    | Total operating revenue                | <br>1,758,797     |    | 389,739           |    | 2,148,536 |
|    | Operating expenses:                    |                   |    |                   |    |           |
|    | Operations and maintenance:            |                   |    |                   |    |           |
|    | Equipment                              | 1,308,203         |    | -                 |    | 1,308,203 |
|    | Workers' compensation                  | -                 |    | 389,739           |    | 389,739   |
|    | Depreciation                           | <br>416,479       |    |                   |    | 416,479   |
| 89 | Total operating expenses               | <br>1,724,682     |    | 389,739           |    | 2,114,421 |
|    | Operating income (loss)                | <br>34,115        |    |                   |    | 34,115    |
|    | Nonoperating revenues (expenses):      |                   |    |                   |    |           |
|    | Interest on investments                | 4,667             |    | 12,876            |    | 17,543    |
|    | Interest and fiscal charges            | (65,137)          |    | -                 |    | (65,137)  |
|    | Gain (loss) on sale of fixed assets    | <br>26,355        |    |                   |    | 26,355    |
|    | Total nonoperating revenues (expenses) | <br>(34,115)      |    | 12,876            |    | (21,239)  |
|    | Change in net assets                   | -                 |    | 12,876            |    | 12,876    |
|    | Total net assets - beginning           | <br>495,152       |    | 85,613            |    | 580,765   |
|    | Total net assets - ending              | \$<br>495,152     | \$ | 98,489            | \$ | 593,641   |

## Combining Statement of Cash Flows Internal Service Funds Fiscal Year Ended June 30, 2005

|    |  | E    | quipment   | Insurance   |      |            |
|----|--|------|------------|-------------|------|------------|
|    | OPERATING ACTIVITIES:  |      | Fund       | Fund        |      | Total      |
|    | Cash received from customers   | \$ 1 | ,758,166   | 389,739     | \$ 2 | 2,147,905  |
|    | Cash payments to suppliers for goods and services  |      | (958,892)  | (421,975)   | (1   | 1,380,867) |
|    | Cash payments to employees for services  |      | (327,927)  |             |      | (327,927)  |
|    | Cash provided by (used in) operating activities  |      | 471,347    | (32,236)    |      | 439,111    |
|    | CAPITAL AND RELATED FINANCING ACTIVITIES:  |      |            |             |      |            |
|    | Proceeds from capital borrowings   |      | 367,000    | -           |      | 367,000    |
|    | Proceeds from sale of capital assets   |      | 26,356     | -           |      | 26,356     |
|    | Acquisition and construction of capital assets   |      | (455,745)  | -           |      | (455,745)  |
|    | Principal paid on capital lease  |      | (285, 137) | -           |      | (285,137)  |
|    | Principal paid on notes  |      | (16,016)   | -           |      | (16,016)   |
|    | Interest and fiscal charges paid on capital lease and notes                                    |      | (65,137)   |             |      | (65,137)   |
|    | Cash used by capital and related financing activities  |      | (428,679)  |             |      | (428,679)  |
| 90 | INVESTING ACTIVITIES:  |      |            |             |      |            |
| 0  | Interest on investments  |      | 4,667      | 12,876      |      | 17,543     |
|    | Cash provided by investing activities  | -    | 4,667      | 12,876      |      | 17,543     |
|    | Net increase (decrease) in   |      | .,         |             |      | ,          |
|    | cash and cash equivalents  |      | 47,335     | (19,360)    |      | 27,975     |
|    | Cash and cash equivalents - beginning of year  |      | 276,149    | 686,479     |      | 962,628    |
|    | Cash and cash equivalents - end of year  | \$   | 323,484    | \$667,119   | \$   | 990,603    |
|    | ·  |      |            |             |      | <u> </u>   |
|    | Reconciliation of operating income to net cash provided (used) by operating activities:        |      |            |             |      |            |
|    | Operating income (loss)  | \$   | 34,115     | \$ -        | \$   | 34,115     |
|    | Adjustments to reconcile operating income (loss) to net cash provided by operating activities: |      |            |             |      |            |
|    | Depreciation   |      | 416,479    | -           |      | 416,479    |
|    | (Increase) decrease in accounts receivable   |      | (631)      | -           |      | (631)      |
|    | (Increase) decrease in inventory   |      | (12,442)   | -           |      | (12,442)   |
|    | (Increase) in prepaid costs  |      | (7,013)    | -           |      | (7,013)    |
|    | Decrease in accounts payable   |      | 44,992     | -           |      | 44,992     |
|    | Increase (decrease) in accrued compensation  |      | (4,153)    | (32,236)    |      | (36,389)   |
|    | Net cash provided by operating activities  | \$   | 471,347    | \$ (32,236) | \$   | 439,111    |
|    |  |      |            |             |      |            |

## Combining Statement of Fiduciary Net Assets Pension Trust Funds

## June 30, 2005

| <u>ASSETS</u>   | Pension<br>Trust<br>Fund | Retiree<br>Health Care<br>Fund | Total<br>Pension and<br>Employee<br>Benefit<br>Trust Funds |  |  |
|---|--------------------------|--------------------------------|--|--|--|
| Cash and investments Investments in fixed income securities Total assets    | \$ -                     | \$ 1,247,930                   | \$ 1,247,930   |  |  |
|   | 3,766,632                | -                              | 3,766,632  |  |  |
|   | 3,766,632                | 1,247,930                      | 5,014,562  |  |  |
| LIABILITIES  Deposits  Total liabilities                                    | <u> </u>                 | <u>-</u>                       |  |  |  |
| NET ASSETS  Restricted for retiree benefits  Unrestricted  Total net assets | 3,766,632                | 1,247,930                      | 5,014,562  |  |  |
|   | -                        | -                              | -  |  |  |
|   | \$ 3,766,632             | \$ 1,247,930                   | \$ 5,014,562   |  |  |

## **CITY OF PORTAGE, MICHIGAN**

## Combining Statement of Changes in Fiduciary Net Assets Pension Trust Funds

## Fiscal Year Ended June 30, 2005

| riscal real Effect  | Pension Trust Fund |  |    |                           |    |  |  |
|---|--------------------|--|----|---------------------------|----|--|--|
| ADDITIONS Employer contributions  | \$                 | -  | \$ | 281,814                   | \$ | 281,814                                  |  |
| Investment income  Net increase (decrease) in the fair value of investments Interest income  Net investment earnings  Total additions | <u></u>            | 122,381<br>176,848<br>299,229<br>299,229 |    | 7,020<br>7,020<br>288,834 |    | 122,381<br>183,868<br>306,249<br>588,063 |  |
| DEDUCTIONS  Benefits to plan members  Administrative expenses  Total deductions   |                    | (210,760)<br>(16,004)<br>(226,764)       |    | -<br>-<br>-               |    | (210,760)<br>(16,004)<br>(226,764)       |  |
| Change in net assets  Net assets - beginning  |                    | 72,465<br>3,694,167                      |    | 288,834<br>959,096        |    | 361,299<br>4,653,263                     |  |
| Net assets - ending   | \$                 | 3,766,632                                | \$ | 1,247,930                 | \$ | 5,014,562                                |  |

## Combining Statement of Net Assets Agency Funds

June 30, 2005

| <u>ASSETS</u>  | Current<br>Year Tax<br>Collection |                    | Investment Interest Allocation |         | Payroll<br>Fund |              | Trust<br>and<br>Agency |                 | Historic<br>Book |       | Total<br>Agency<br>Funds |                    |
|--|-----------------------------------|--------------------|--------------------------------|---------|-----------------|--------------|------------------------|-----------------|------------------|-------|--------------------------|--------------------|
| Cash and investments Accounts receivable                   | \$                                | 551,529<br>215,739 | \$                             | -<br>-  | \$              | -<br>324,220 | \$                     | 96,610<br>3,631 | \$               | 2,100 | \$                       | 650,239<br>543,590 |
| Accrued interest receivable                                |                                   | -                  |                                | 299,764 |                 |              |                        |                 |                  | -     |                          | 299,764            |
| Total assets   |                                   | 767,268            |                                | 299,764 |                 | 324,220      | -                      | 100,241         |                  | 2,100 |                          | 1,493,593          |
| S <u>LIABILITIES</u> Checks issued against future deposits |                                   | _                  |                                | _       |                 | 324,064      |                        | _               |                  | _     |                          | 324,064            |
| Payroll withholdings payable                               |                                   | _                  |                                | -       |                 | 156          |                        | _               |                  | _     |                          | 156                |
| Accrued interest payable                                   |                                   | _                  |                                | 299,764 |                 | -            |                        | _               |                  | _     |                          | 299,764            |
| Due to other governments                                   |                                   | 767,268            |                                |         |                 | -            |                        | -               |                  | -     |                          | 767,268            |
| Deposits   |                                   | · -                |                                | -       |                 | -            |                        | 100,241         |                  | 2,100 |                          | 102,341            |
| Total liabilities  |                                   | 767,268            |                                | 299,764 |                 | 324,220      |                        | 100,241         |                  | 2,100 |                          | 1,493,593          |
| NET ASSETS   |                                   |                    |                                |         |                 |              |                        |                 |                  |       |                          |                    |
| Unrestricted   |                                   | -                  |                                | -       |                 | -            |                        | -               |                  | -     |                          | -                  |
| Total net assets   | \$                                | -                  | \$                             | -       | \$              | -            | \$                     | -               | \$               | -     | \$                       | -                  |

## **CITY OF PORTAGE, MICHIGAN**

## Statement of Changes in Agency Fund Assets and Liabilities Fiduciary Funds Fiscal Year Ended June 30, 2005

### **Current year Tax Collection Fund**

|                                       | Balance         |                         |       |              |    |            |     | Balance       |  |
|---------------------------------------|-----------------|-------------------------|-------|--------------|----|------------|-----|---------------|--|
|                                       | Jun             | June 30, 2004 Additions |       |              |    | Deductions |     | June 30, 2005 |  |
| <u>ASSETS</u>                         |                 |                         |       |              |    |            |     |               |  |
| Cash and investments                  | \$              | 12,938                  | \$    | 77,569,032   | \$ | 77,030,441 | \$  | 551,529       |  |
| Accounts receivable                   |                 | 214,502                 |       | 1,953,310    |    | 1,952,073  |     | 215,739       |  |
| TOTAL ASSETS                          | \$              | 227,440                 | \$    | 79,522,342   | \$ | 78,982,514 | \$  | 767,268       |  |
| <u>LIABILITIES</u>                    |                 |                         |       |              |    |            |     |               |  |
| Accounts payable                      | \$              | 227,440                 | \$    | 99,360,979   | \$ | 98,821,151 | \$  | 767,268       |  |
| TOTAL LIABILITIES                     | \$              | 227,440                 | \$    | 99,360,979   | \$ | 98,821,151 | \$  | 767,268       |  |
| Ir                                    | nvestment Inter | est Allocation          | n Fun | nd           |    |            |     |               |  |
| <del>"</del>                          |                 | Balance                 |       |              |    |            |     | Balance       |  |
|                                       | _               | e 30, 2004              |       | Additions    |    | Deductions |     | e 30, 2005    |  |
| ASSETS                                |                 | 0 00, 200 1             |       | 7 taattionio |    | Doddollono |     | 0 00, 2000    |  |
|                                       |                 |                         | _     |              | _  |            | _   |               |  |
| Accrued interest receivable           | <u>\$</u><br>\$ | 145,910                 | \$    | 525,897      | \$ | 372,043    | \$  | 299,764       |  |
| TOTAL ASSETS                          | _\$             | 145,910                 | \$    | 525,897      | \$ | 372,043    | \$  | 299,764       |  |
| LIABILITIES                           |                 |                         |       |              |    |            |     |               |  |
| Accounts payable                      | \$              | 145,910                 | \$    | 525,897      | \$ | 372,043    | \$  | 299,764       |  |
| TOTAL LIABILITIES                     | \$<br>\$        | 145,910                 | \$    | 525,897      | \$ | 372,043    | \$  | 299,764       |  |
|                                       | •               | oll Fund                |       |              |    |            |     |               |  |
|                                       |                 | Balance                 |       |              |    |            |     | Balance       |  |
|                                       | Jun             | e 30, 2004              |       | Additions    |    | Deductions | Jun | e 30, 2005    |  |
| <u>ASSETS</u>                         |                 |                         |       |              |    |            |     |               |  |
| Cash and investments                  | \$              | 33,470                  | \$    | 32,222,995   | \$ | 32,256,465 | \$  | -             |  |
| Accounts receivable                   |                 | 15,471                  |       | 554,052      |    | 245,303    |     | 324,220       |  |
| TOTAL ASSETS                          | \$              | 48,941                  | \$    | 32,777,047   | \$ | 32,501,768 | \$  | 324,220       |  |
| <u>LIABILITIES</u>                    |                 |                         |       |              |    |            |     |               |  |
| Checks issued against future deposits | \$              | -                       | \$    | 324,064      | \$ | -          | \$  | 324,064       |  |
| Accounts payable                      |                 | 48,098                  |       | 17,709,884   |    | 17,757,826 |     | 156           |  |
| Deposits                              |                 | 843                     |       | -            |    | 843        |     |               |  |
| TOTAL LIABILITIES                     | \$              | 48,941                  | \$    | 18,033,948   | \$ | 17,758,669 | \$  | 324,220       |  |

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|--------|--|
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|  | E               | Agency Fund<br>Balance<br>e 30, 2004 | i<br>           | Additions                |    | Deductions               |                 | Balance<br>e 30, 2005 |
|--|-----------------|--------------------------------------|-----------------|--------------------------|----|--------------------------|-----------------|-----------------------|
| ASSETS  Cash and investments  Accounts receivable                    | \$              | 244,497<br>3,631                     | \$              | 184,653<br>316,751       | \$ | 332,540<br>316,751       | \$              | 96,610<br>3,631       |
| TOTAL ASSETS   | \$              | 248,128                              | \$              | 501,404                  | \$ | 649,291                  | \$              | 100,241               |
| LIABILITIES Deposits TOTAL LIABILITIES                               | \$<br>\$        | 248,128<br>248,128                   | \$              | 206,076<br>206,076       | \$ | 353,963<br>353,963       | \$<br>\$        | 100,241<br>100,241    |
|  | E               | Book Fund<br>Balance<br>e 30, 2004   |                 | Additions                |    | Deductions               |                 | Balance<br>e 30, 2005 |
| <u>ASSETS</u>  |                 | 0 00, 2004                           |                 | Additions                |    | Deddellons               |                 | C 30, 2003            |
| Cash and investments TOTAL ASSETS                                    | <u>\$</u><br>\$ | <u>-</u>                             | <u>\$</u><br>\$ | 2,100<br>2,100           | \$ | <u>-</u>                 | <u>\$</u><br>\$ | 2,100<br>2,100        |
| LIABILITIES  |                 |                                      | Ψ               | 2,100                    | Ψ_ |                          | Ψ               | 2,100                 |
| Deposits   | \$              | -                                    | \$              | 2,100                    | \$ | -                        | \$              | 2,100                 |
| TOTAL LIABILITIES  | \$              | -                                    | \$              | 2,100                    | \$ |                          | \$              | 2,100                 |
|  | Combined Fi     | duciary Fun                          | ds              |                          |    |                          |                 |                       |
|  |                 | Balance                              |                 | A -1-1141                |    | Dadustiana               |                 | Balance               |
| ASSETS   | <u> Jun</u>     | e 30, 2004                           |                 | Additions                |    | Deductions               | Jun             | e 30, 2005            |
| Cash and investments Accounts receivable                             | \$              | 290,905<br>379,514                   | \$              | 109,978,780<br>3,350,010 | \$ | 109,619,446<br>2,886,170 | \$              | 650,239<br>843,354    |
| TOTAL ASSETS   | \$              | 670,419                              | \$              | 113,328,790              | \$ | 112,505,616              | \$              | 1,493,593             |
| LIABILITIES  Checks issued against future deposits  Accounts payable | \$              | -<br>421,448                         | \$              | 324,064<br>117,596,760   | \$ | -<br>116,951,020         | \$              | 324,064<br>1,067,188  |
| Deposits TOTAL LIABILITIES   | \$              | 248,971<br>670,419                   | \$              | 208,176<br>118,129,000   | \$ | 354,806<br>117,305,826   | \$              | 102,341<br>1,493,593  |
| TOTAL LIADILITIES  | Ψ               | 010,713                              | Ψ               | 110,120,000              | Ψ  | 117,000,020              | Ψ               | 1,700,000             |

# Special Assessements Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual

## Fiscal Year Ended June 30, 2005

|                                 | Original<br>Budget |           |    | Amended<br>Budget | Actual          |    | Variance with<br>Amended Budget<br>+/(-) |  |
|---------------------------------|--------------------|-----------|----|-------------------|-----------------|----|--|--|
| REVENUE:                        |                    |           |    |                   |                 |    |  |  |
| Special assessments             | \$                 | 991,690   | \$ | 991,690           | \$<br>626,428   | \$ | (365, 262)                               |  |
| Interest on special assessments |                    | 274,000   |    | 274,000           | 253,213         |    | (20,787)                                 |  |
| Interest on investments         |                    | 19,400    |    | 19,400            | 61,500          |    | 42,100                                   |  |
| Total revenues                  |                    | 1,285,090 |    | 1,285,090         | 941,141         |    | (343,949)                                |  |
| EXPENDITURES: Debt Service:     |                    |           |    |                   |                 |    |  |  |
| Principal retirement            |                    | 910,000   |    | 910,000           | 910,000         |    | -  |  |
| Interest and fiscal charges     |                    | 343,854   |    | 343,854           | 354,277         |    | (10,423)                                 |  |
| Total expenditures              |                    | 1,253,854 |    | 1,253,854         | 1,264,277       |    | (10,423)                                 |  |
| Excess (deficiency) of revenues |                    |           |    |                   |                 |    |  |  |
| over expenditures               |                    | 31,236    |    | 31,236            | (323,136)       |    | (354,372)                                |  |
| Net change in fund balance      |                    | 31,236    |    | 31,236            | (323,136)       |    | (354,372)                                |  |
| Fund balance - beginning        |                    | 3,124,284 |    | 3,124,284         | <br>3,124,284   |    |  |  |
| Fund balance - ending           | \$                 | 3,155,520 | \$ | 3,155,520         | \$<br>2,801,148 | \$ | (354,372)                                |  |

# Capital Projects Fund Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual

## Fiscal Year Ended June 30, 2005

|   | <br>Original<br>Budget | Amended<br>Budget |              | Actual |             | Variance with<br>Amended Budget<br>+/(-) |             |
|---|------------------------|-------------------|--------------|--------|-------------|--|-------------|
| REVENUE:  |                        | _                 |              | _      |             |  |             |
| Taxes and special assessments<br>Intergovernmental: | \$<br>3,462,000        | \$                | 3,462,000    | \$     | 3,504,162   | \$                                       | 42,162      |
| State grants  | -                      |                   | 3,850        |        | 62,552      |  | 58,702      |
| Interest and rents                                  | 200,000                |                   | 200,000      |        | 35          |  | (199,965)   |
| Other   | <br>1,070,000          |                   | 1,715,009    |        | 464,252     |  | (1,250,757) |
| Total revenues                                      | 4,732,000              |                   | 5,380,859    |        | 4,031,001   |  | (1,349,858) |
| EXPENDITURES:                                       |                        |                   |              |        |             |  |             |
| Capital outlay                                      | 9,092,000              |                   | 20,394,867   |        | 10,488,195  |  | (9,906,672) |
| Total expenditures                                  | 9,092,000              |                   | 20,394,867   |        | 10,488,195  |  | 9,906,672   |
| Excess (deficiency) of revenues                     |                        |                   |              |        |             |  |             |
| over expenditures                                   | <br>(4,360,000)        |                   | (15,014,008) |        | (6,457,194) |  | 8,556,814   |
| OTHER FINANCING SOURCES (USES):                     |                        |                   |              |        |             |  |             |
| Proceeds of debt obligations                        | 7,194,000              |                   | 16,189,620   |        | 8,062,900   |  | (8,126,720) |
| Transfers in  | 718,000                |                   | 1,209,034    |        | 240,595     |  | (968, 439)  |
| Transfers out                                       | <br>(3,552,000)        |                   | (3,825,783)  |        | (4,153,029) |  | (327,246)   |
| Total other financing sources and uses              | <br>4,360,000          |                   | 13,572,871   |        | 4,150,466   |  | (9,422,405) |
| Net change in fund balance                          | -                      |                   | (1,441,137)  |        | (2,306,728) |  | (865,591)   |
| Fund balance - beginning                            | <br>3,239,897          |                   | 3,239,897    |        | 3,239,897   |  |             |
| Fund balance - ending                               | \$<br>3,239,897        | \$                | 1,798,760    | \$     | 933,169     | \$                                       | (865,591)   |

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## Capital Assets Used in the Operation of Governmental Funds Comparative Schedules by Source (1) June 30, 2005

|   |    | TOTAL       |
|---|----|-------------|
| Governmental funds capital assets:                          |    |             |
| Land  | \$ | 7,867,690   |
| Land improvements   |    | 6,180,571   |
| Buildings   |    | 11,584,125  |
| Machinery and equipment                                     |    | 4,940,687   |
| Vehicles  |    | 4,109,020   |
| Infrastructure  |    | 177,869,709 |
|   |    |             |
| Total governmental funds capital assets                     | \$ | 212,551,802 |
|   |    |             |
|   |    |             |
| Investments in governmental funds capital assets by source: |    |             |
| General fund  | \$ | 34,077,282  |
| Cable television fund                                       |    | 314,355     |
| Leaf Pickup / Spring Cleanup fund                           |    | 290,456     |
| Capital projects funds                                      | _  | 177,869,709 |
| Total investment in governmental funds capital assets       | \$ | 212,551,802 |

<sup>&</sup>lt;sup>(1)</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

# Capital Assets Used in the Operation of Governmental Funds Schedules by Function and Activity (1) June 30, 2005

|  |              | Land         |               | Machinery and |              |                          |                          |
|--|--------------|--------------|---------------|---------------|--------------|--------------------------|--------------------------|
| Function and Activity                        | Land         | Improvements | Buildings     | Equipment     | Vehicles     | Infrastructure           | TOTAL                    |
| General government:                          |              |              |               |               |              |                          |                          |
| Legislative                                  | \$ -         | \$ -         | \$ -          | \$ 5,404      | \$ -         | \$ -                     | \$ 5,404                 |
| Executive                                    | -            | -            | -             | 381,362       | -            | -                        | 381,362                  |
| Clerk  | -            | -            | -             | 15,250        | -            | -                        | 15,250                   |
| Finance/treasury                             | -            | -            | -             | 1,417,625     | -            | -                        | 1,417,625                |
| Assessor                                     | -            | -            | -             | 8,546         | -            | -                        | 8,546                    |
| Community Development                        | -            | -            | -             | 148,615       | -            | -                        | 148,615                  |
| Other - unclassified                         | 5,695,403    | 339,854      | 2,978,213     | 28,106        | -            | -                        | 9,041,576                |
| Total general government                     | 5,695,403    | 339,854      | 2,978,213     | 2,004,908     |              |                          | 11,018,378               |
| Public safety:                               |              |              |               |               |              |                          |                          |
| Police                                       | 19,000       | 38,236       | 3,086,508     | 1,329,633     | 792,650      | -                        | 5,266,027                |
| Fire   | 365,036      | 77,056       | 2,971,182     | 476,153       | 3,148,992    | -                        | 7,038,419                |
| Total public safety                          | 384,036      | 115,292      | 6,057,690     | 1,805,786     | 3,941,642    | -                        | 12,304,446               |
| Public works:                                | _            |              |               | 27,805        | _            |                          | 27,805                   |
| Highways and streets:                        |              |              |               |               |              |                          |                          |
| ☐ Highways and streets:  Right of way        |              |              |               |               |              | 4,094,463                | 4,094,463                |
| Streets and alleys                           | -            | -            | -             | -             | -            | 4,094,463<br>159,647,135 | 4,094,463<br>159,647,135 |
| Bikeways                                     | -            | -            | -             | -             | -            | 396,398                  | 396,398                  |
| Sidewalks                                    | -            | -            | -             | -             | -            | 7,767,657                | •                        |
|  | -            | -            | -             | -             | -            | 1,188,922                | 7,767,657<br>1,188,922   |
| Bridges<br>Retaining walls                   | -            | -            | -             | -             | -            | 502,656                  | 502,656                  |
|  | -            | -            | -             | -             | -            | ,                        | •                        |
| Traffic signals  Total highways and streets: |              |              |               |               |              | 4,272,478<br>177,869,709 | 4,272,478<br>177,869,709 |
| •  |              |              |               |               |              | 177,009,709              | 177,009,709              |
| Recreation and cultural:                     |              |              |               |               |              |                          |                          |
| Senior Citizen Center                        | 44,000       | 38,200       | 457,452       | 25,825        | -            | -                        | 565,477                  |
| Parks and recreation                         | 1,627,503    | 5,645,395    | 2,090,770     | 797,508       | -            | -                        | 10,161,176               |
| Cable Television                             |              |              |               | 278,855       | 35,500       |                          | 314,355                  |
| Total recreation and cultural:               | 1,671,503    | 5,683,595    | 2,548,222     | 1,102,188     | 35,500       |                          | 11,041,008               |
| Health and welfare:                          |              |              |               |               |              |                          |                          |
| Leaf Pickup / Spring Clean                   | 116,748      | 41,830       |               |               | 131,878      |                          | 290,456                  |
| Total governmental funds                     |              |              |               |               |              | •                        |                          |
| capital assets:                              | \$ 7,867,690 | \$ 6,180,571 | \$ 11,584,125 | \$ 4,940,687  | \$ 4,109,020 | \$177,869,709            | \$212,551,802            |

<sup>(1)</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

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### Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function and Activity (1) Fiscal Year Ended June 30, 2005

| Function and Activity   | Capital Assets<br>July 1,<br>2004 | Transfers          | Additions          | Deductions     | Capital Assets<br>June 30,<br>2005  |
|---|-----------------------------------|--------------------|--------------------|----------------|-------------------------------------|
| General government:   | •                                 | •                  | _                  | _              |                                     |
| Legislature   | \$ 6,603                          | \$ (1,199)         | \$ -               | \$ -           | \$ 5,404                            |
| Executive   | 356,419                           | 24,943             | <u>-</u>           | -              | 381,362                             |
| Clerk   | 8,000                             | (1,000)            | 8,250              | -              | 15,250                              |
| Finance/treasury  | 1,403,398                         | 14,227             | -                  | -              | 1,417,625                           |
| Assessor  | 54,356                            | (45,810)           | -                  | -              | 8,546                               |
| Community Development   | 139,153                           | (5,701)            | 15,163             | -              | 148,615                             |
| Other - unclassified  | 8,026,195                         | (57,236)           | 1,072,617          |                | 9,041,576                           |
| Total general government  | 9,994,124                         | (71,776)           | 1,096,030          |                | 11,018,378                          |
| Public safety:  |                                   |                    |                    |                |                                     |
| Police  | 3,315,479                         | (14,334)           | 2,283,435          | (318,553)      | 5,266,027                           |
| Fire  | 6,571,626                         | 4,649              | 1,242,745          | (780,601)      | 7,038,419                           |
| Total public safety   | 9,887,105                         | (9,685)            | 3,526,180          | (1,099,154)    | 12,304,446                          |
| Public works  | 20,973                            | 6,832              |                    | <u> </u>       | 27,805                              |
| Infrastructure  | 174,920,923                       |                    | 2,948,786          |                | 177,869,709                         |
| Recreation and cultural: Senior citizen center Parks and recreation Total recreation and cultural | 565,477<br>9,202,017<br>9,767,494 | 111,040<br>111,040 | 848,119<br>848,119 | <u>-</u>       | 565,477<br>10,161,176<br>10,726,653 |
| Cable television  | 315,510                           | (17,148)           | 15,993             |                | 314,355                             |
| Leaf pickup / Spring cleanup  | 309,719                           | (19,263)           |                    |                | 290,456                             |
| Total governmental funds capital assets   | \$ 205,215,848                    | \$ -               | \$ 8,435,108       | \$ (1,099,154) | \$ 212,551,802                      |

<sup>&</sup>lt;sup>(1)</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets

(unaudited)

## General Government Expenditures by Function (1)

| Fiscal Year<br>Ended<br>June 30, | Legislative | Judicial | General<br>Government | Public<br>Works and<br>Improvements | Economic<br>Development | Recreation<br>and<br>Cultural | Debt<br>Service | Health<br>and<br>Welfare | Public<br>Safety | Total         |
|----------------------------------|-------------|----------|-----------------------|-------------------------------------|-------------------------|-------------------------------|-----------------|--------------------------|------------------|---------------|
| 2005                             | \$ 48.359   | \$11,798 | \$ 5,263,807          | \$ 14,694,860                       | \$ 2,535,253            | \$ 2,699,435                  | \$ 5,956,946    | \$1,694,330              | \$ 13,277,987    | \$ 46,182,775 |
| 2004                             | 44,582      | 7,243    | 5,047,387             | 12,211,971                          | -                       | 2,735,933                     | 5,166,810       | 1,437,435                | 12,537,815       | 39,189,176    |
| 2003                             | 50,245      | 145,259  | 4,723,590             | 13,369,077                          | -                       | 2,814,862                     | 4,188,257       | 1,862,251                | 11,529,037       | 38,682,578    |
| 2002                             | 55,757      | 358,138  | 5,792,778             | 14,179,913                          | -                       | 2,808,728                     | 3,887,366       | 1,994,101                | 11,447,030       | 40,523,811    |
| 2001                             | 57,410      | 194,246  | 4,936,218             | 12,605,596                          | -                       | 2,744,001                     | 3,882,167       | 1,401,958                | 10,913,680       | 36,735,276    |
| 2000                             | 58,565      | 105,823  | 3,876,064             | 15,901,032                          | -                       | 2,573,863                     | 3,699,630       | 1,435,645                | 10,297,861       | 37,948,483    |
| 1999                             | 55,891      | 500,565  | 3,566,601             | 8,125,513                           | -                       | 2,253,774                     | 3,895,848       | 1,163,564                | 9,589,124        | 29,150,880    |
| 1998                             | 61,524      | 828,987  | 3,237,287             | 7,041,806                           | -                       | 2,952,141                     | 3,983,981       | 1,107,991                | 9,437,412        | 28,651,129    |
| 1997                             | 53,692      | 777,535  | 3,081,970             | 8,488,729                           | -                       | 3,447,696                     | 3,931,182       | 742,315                  | 8,834,123        | 29,357,242    |
| 1996                             | 60,248      | 750,983  | 2,805,424             | 8,952,234                           | -                       | 3,268,458                     | 3,715,988       | 837,756                  | 8,331,123        | 28,722,214    |

### Note:

(1) includes General, Special Revenue, Debt Service, Capital Projects, and Expendable Trust Funds.

(unaudited)

## General Revenue by Source (1) Last Ten Fiscal Years

| Fiscal Year<br>Ended<br>June 30, | Taxes and<br>Special<br>Assessments | Licenses<br>and<br>Permits | Inter-<br>governmental | Charges<br>for<br>Services | Fines<br>and<br>Forfeits | Interest<br>and<br>Rents | Other      | Total                     |
|----------------------------------|-------------------------------------|----------------------------|------------------------|----------------------------|--------------------------|--------------------------|------------|---------------------------|
| 2005                             | \$ 19,737,089                       | \$1,270,929                | \$ 8,274,442           | \$2,853,858                | \$ 4,192                 | \$ 955,214               | \$ 998,070 | \$ 34,093,794             |
| 2004                             | 18,152,115                          | 1,184,504                  | 8,393,234              | 2,872,353                  | -                        | 879,107                  | 315,003    | 31,796,316                |
| 2003                             | 17,127,067                          | 1,176,786                  | 8,783,362              | 2,527,908                  | 116,012                  | 759,833                  | 409,217    | 30,900,185                |
| 2002                             | 17,963,616                          | 1,049,746                  | 8,806,413              | 2,061,923                  | 129,290                  | 961,362                  | 706,576    | 31,678,926                |
| 2001                             | 15,152,596                          | 1,051,444                  | 8,500,572              | 1,921,162                  | 152,802                  | 1,793,818                | 957,986    | 29,530,380                |
| 2000                             | 14,860,080                          | 711,969                    | 7,836,242              | 1,767,255                  | 132,312                  | 1,607,587                | 756,771    | 27,672,216                |
| 1999                             | 14,895,969                          | 709,625                    | 7,684,802              | 1,422,137                  | 395,799                  | 1,324,231                | 1,181,096  | 27,613,659                |
| 1998                             | 15,654,839                          | 723,996                    | 7,207,258              | 1,541,375                  | 756,629                  | 1,421,753                | 904,990    | 28,210,840                |
| 1997                             | 14,335,634                          | 676,552                    | 6,532,405              | 1,605,694                  | 740,592                  | 1,337,728                | 843,101    | 26,071,706                |
| 1996                             | 14,449,012                          | 575,765                    | 6,841,268              | 1,464,008                  | 662,096                  | 1,182,795                | 767,244    | 25,942,188 <sup>(2)</sup> |

### Notes:

- (1) Includes General, Special Revenue, Debt Service, Capital Projects, and Expendable Trust Fund.
- (2) Prior to the fiscal year ended June 30, 1997, the Tax Increment Finance Authority and the Local Development Finance Authority were classified as Special Revenue Funds

## **CITY OF PORTAGE, MICHIGAN**

(unaudited)

## Property Tax Levies and Collections Last Ten Fiscal Years

| Fiscal Year<br>Ended<br>June 30, | Total<br>Tax<br>Levy | Current Tax<br>Collections (1) | Percent<br>of Levy<br>Collected | Delinquent<br>Tax<br>Collections | Total<br>Tax<br>Collections | Ratio of Total Tax Collections to Total Tax Levy | Outstanding<br>Delinquent<br>Taxes | Ratio of Delinquent Taxes to Total Tax Levy |
|----------------------------------|----------------------|--------------------------------|---------------------------------|----------------------------------|-----------------------------|--|------------------------------------|---|
| 2005                             | \$ 17,713,879        | \$17,530,246                   | 98.96%                          | \$ 15,772                        | \$17,546,018                | 99.05%   | \$ 40,148                          | 0.23%                                       |
| 2004                             | 16,661,133           | 16,594,956                     | 99.60%                          | 24,703                           | 16,619,659                  | 99.75%   | 40,407                             | 0.24%                                       |
| 2003                             | 15,849,415           | 15,782,943                     | 99.58%                          | 22,520                           | 15,805,463                  | 99.72%   | 79,215                             | 0.50%                                       |
| 2002                             | 15,179,020           | 15,160,686                     | 99.88%                          | 18,568                           | 15,179,254                  | 100.00%  | 54,670                             | 0.36%                                       |
| 2001                             | 14,277,046           | 14,230,378                     | 99.67%                          | 9,899                            | 14,240,277                  | 99.74%   | 58,934                             | 0.41%                                       |
| 2000                             | 15,264,153           | 15,238,733                     | 99.83%                          | 9,846                            | 15,248,579                  | 99.90%   | 64,809                             | 0.42%                                       |
| 1999                             | 15,462,855           | 15,345,436                     | 99.24%                          | 8,960                            | 15,354,396                  | 99.30%   | 64,944                             | 0.42%                                       |
| 1998                             | 14,371,756           | 14,353,091                     | 99.87%                          | 10,590                           | 14,363,681                  | 99.94%   | 58,344                             | 0.41%                                       |
| 1997                             | 12,944,024           | 12,926,396                     | 99.86%                          | 7,883                            | 12,934,279                  | 99.92%   | 51,015                             | 0.39%                                       |
| 1996                             | 11,835,145           | 11,639,516                     | 98.35%                          | 6,585                            | 11,646,101                  | 98.40%   | 45,283                             | 0.38%                                       |

### Notes:

(1) Current tax collections include taxes collected from Kalamazoo County's Revolving Tax Collection Fund.

SOURCE: Treasury Office

(unaudited)

## State Equalized Property Values (1) Last Ten Fiscal Years

|                                  | Regular          | Regular Tax Roll     |                                  |            |   | cific Tax Rolls |                                     |            | _                           |  |
|----------------------------------|------------------|----------------------|----------------------------------|------------|---|-----------------|-------------------------------------|------------|-----------------------------|--|
| Fiscal Year<br>Ended<br>June 30, | Real<br>Property | Personal<br>Property | (2)<br>Tax<br>Abated<br>Property |            | Tax<br>Increment<br>Financing<br>District |                 | Local Development Finance Authority |            | State<br>Equalized<br>Value |  |
| 2005                             | \$1,633,201,500  | \$ 326,733,800       | \$                               | 27,518,600 | \$  | 26,491,700      | \$                                  | 7,849,600  | \$2,021,795,200             |  |
| 2004                             | 1,537,711,300    | 317,582,500          |                                  | 27,518,600 |   | 22,841,900      |                                     | 7,849,600  | 1,913,503,900               |  |
| 2003                             | 1,472,486,200    | 309,007,200          |                                  | 32,779,300 |   | 21,934,100      |                                     | 12,265,000 | 1,848,471,800               |  |
| 2002                             | 1,330,203,400    | 316,077,200          |                                  | 41,580,800 |   | 20,075,200      |                                     | 12,265,000 | 1,720,201,600               |  |
| 2001                             | 1,247,925,800    | 259,211,000          |                                  | 52,800,800 |   | 15,090,900      |                                     | 12,265,000 | 1,587,293,500               |  |
| 2000                             | 1,169,465,100    | 290,584,300          |                                  | 65,356,900 |   | 14,182,000      |                                     | 12,265,000 | 1,551,853,300               |  |
| 1999                             | 1,025,628,500    | 265,162,500          |                                  | 58,865,200 |   | -               |                                     | 16,870,200 | 1,366,526,400               |  |
| 1998                             | 954,481,100      | 224,545,900          |                                  | 54,416,300 |   | 2,534,000       |                                     | 17,702,800 | 1,253,680,100               |  |
| 1997                             | 869,769,900      | 217,682,400          |                                  | 65,164,800 |   | 2,650,100       |                                     | 18,738,200 | 1,174,005,400               |  |
| 1996                             | 801,217,400      | 207,155,200          |                                  | 64,077,800 |   | 2,492,800       |                                     | 17,228,000 | 1,092,171,200               |  |

- (1) According to State Statute, all property is to be assessed at 50 percent of market value (State Equalized Value).
- (2) The Industrial Facilities and Commercial Facilities Tax Acts permit certain property to be taxed at one-half the tax rate for a period of up to twelve years.

SOURCE: City Assessor's Office, L-4022 Report

Fiscal Year

## **CITY OF PORTAGE, MICHIGAN**

(unaudited)

## Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 of Taxable Value) Last Ten Fiscal Years

City of Portage

| i iscai i cai |           |             |              | City of Fortage |                |                  |                  |
|---------------|-----------|-------------|--------------|-----------------|----------------|------------------|------------------|
| Ended         | General   |             | Capital      | Debt            | Curbside       | Fall Leaf/       | Total City of    |
| June 30,      | Fund      | Library     | Improvements | Service         | Recycling      | Spring Clean (1) | Portage Tax Rate |
| 2005          | 7.4712    | -           | 2.0000       | -               | 0.3200         | 0.3530           | 10.1442          |
| 2004          | 7.3592    | -           | 2.0000       | -               | 0.3850         | 0.4000           | 10.1442          |
| 2003          | 7.4672    | -           | 2.0000       | 0.1575          | 0.2900         | 0.3870           | 10.3017          |
| 2002          | 7.1480    | -           | 2.0000       | 0.1920          | 0.3730         | 0.2870           | 10.0000          |
| 2001          | 7.0849    | -           | 2.0000       | 0.1931          | 0.4350         | 0.2870           | 10.0000          |
| 2000          | 7.1469    | -           | 2.0000       | 0.1931          | 0.3600         | 0.4000           | 10.1000          |
| 1999          | 7.1559    | -           | 2.0000       | 0.2011          | 0.4200         | 0.4000           | 10.1770          |
| 1998          | 7.2100    | 1.1570      | 2.0000       | 0.2130          | 0.4200         | 0.3340           | 11.3340          |
| 1997          | 7.0000    | 1.3800      | 2.0000       | 0.2290          | 0.3910         | -                | 11.0000          |
| 1996          | 7.0000    | 1.3700      | 2.0000       | 0.2410          | 0.3890         | -                | 11.0000          |
|               |           |             |              |                 | Kalamazoo      | Kalamazoo        | Total of All     |
| Fiscal Year   | State     | Portage     | Portage      |                 | Regional       | Valley           | Jurisdictions    |
| Ended         | Education | Public      | District     | Kalamazoo       | Educational    | Community        | (inc. City of    |
| June 30,      | Tax       | Schools (2) | Library      | County          | Service Agency | College          | Portage total)   |
| 2005          | 6.0000    | 3.7000      | 1.4900       | 6.1362          | 3.0416         | 2.8135           | 33.3255          |
| 2004          | 5.0000    | 3.7000      | 1.4900       | 6.1362          | 3.0416         | 2.8139           | 32.3259          |
| 2003          | 6.0000    | 3.7000      | 1.4900       | 6.1362          | 3.0416         | 2.8139           | 33.4834          |
| 2002          | 6.0000    | 3.7000      | 1.4900       | 6.1400          | 3.0416         | 2.8151           | 33.1867          |
| 2001          | 6.0000    | 3.7000      | 1.4900       | 6.1400          | 3.0416         | 2.8151           | 33.1867          |
| 2000          | 6.0000    | 2.6762      | 1.3800       | 6.1400          | 3.0418         | 2.8152           | 32.1532          |
| 1999          | 6.0000    | 2.6762      | 1.4200       | 6.1400          | 3.0500         | 2.8231           | 32.2863          |
| 1998          | 6.0000    | 2.6762      | -            | 5.8405          | 3.0500         | 2.8231           | 31.7238          |
| 1997          | 6.0000    | 2.6762      | -            | 6.1405          | 3.0500         | 2.8231           | 31.6898          |
| 1996          | 6.0000    | 2.6762      | -            | 6.1405          | 3.0500         | 2.8231           | 31.6898          |
|               |           |             |              |                 |                |                  |                  |

#### Notes:

SOURCE: Treasury Office

<sup>(1)</sup> This millage was passed by voters in July 1997 to provide funding for fall leaf pickup/spring recycling and yard waste cleanup initiatives

<sup>(2)</sup> Non homestead properties add 18 mills

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## CITY OF PORTAGE, MICHIGAN

(unaudited)
Principal Taxpayers

June 30, 2005

| Name                                 | Type of Business | Total Taxable Valuation | Percent of<br>City Total |
|--------------------------------------|------------------|-------------------------|--------------------------|
| Pfizer , Inc.                        | Pharmaceuticals  | \$ 305,288,102          | 16.67 %                  |
| Stryker Corporation                  | Manufacturing    | 21,379,798              | 1.17                     |
| Crossroads Mall / Portfolio One, LLC | Retail Sales     | 19,988,802              | 1.09                     |
| Consumers Power Co.                  | Utility          | 16,943,440              | 0.92                     |
| Edward Rose Associates               | Apartments       | 11,761,964              | 0.64                     |
| Mann+Hummel                          | Manufacturing    | 10,689,155              | 0.58                     |
| Meijer, Inc.                         | Retail Sales     | 8,467,573               | 0.46                     |
| State Farm Mutual Auto Insurance Co. | Insurance        | 7,329,600               | 0.40                     |
| Bowers Manufacturing                 | Manufacturing    | 7,179,467               | 0.39                     |
| Southland Mall Ltd                   | Retail Sales     | 7,036,952               | 0.38                     |
| Totals                               |                  | \$ 416,064,853          | 22.71 %                  |

SOURCE: City Assessor's Office

## (unaudited) Special Assessment Collections **Last Ten Fiscal Years**

| Fiscal Year<br>Ended<br>June 30, | Special Assessments Collections | Special Assessments<br>Billed |
|----------------------------------|---------------------------------|-------------------------------|
| 2005                             | \$ 888,774                      | \$ 853,752                    |
| 2004                             | 832,438                         | 786,281                       |
| 2003                             | 722,101                         | 761,715                       |
| 2002                             | 726,920                         | 799,296                       |
| 2001                             | 1,201,892                       | 883,117                       |
| 2000                             | 1,464,577                       | 724,856                       |
| 1999                             | 1,527,681                       | 801,746                       |
| 1998                             | 1,646,815                       | 966,614                       |
| 1997                             | 1,776,905                       | 956,414                       |
| 1996                             | 1,482,870                       | 803,667                       |

SOURCE: Treasury Office

## (unaudited) Computation of Legal Debt Margin For Special Assessment Bonds

| State Equalized Assessed Value - June 30, 2005                         | \$<br>2,076,202,500 |
|--|---------------------|
| Debt limit - twelve percent of Adjusted State Equalized Assessed Value | 249,144,300         |
| Special Assessment Bonds   | <br>8,054,000       |
| Legal debt margin  | \$<br>241,090,300   |
|  |                     |
| Computation of Legal Debt Margin For General Obligation Bonds          |                     |
| State Equalized Assessed Value - June 30, 2005                         | \$<br>2,076,202,500 |
| Debt limit - ten percent of Adjusted State Equalized Assessed Value    | 207,620,250         |
| Amount of debt applicable to debt limit: General Obligation Debt       | <br>53,364,750      |
| Legal debt margin  | \$<br>154,255,500   |

SOURCE: Assessor (SEV)

City of Portage 2005-06 Budget (debt balances)

## $\stackrel{=}{\sim}$

## **CITY OF PORTAGE, MICHIGAN**

(unaudited)

## Ratio of Net General Bonded Debt To Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

| Fiscal Year<br>Ended<br>June 30, | (1)<br>Population | State<br>Equalized<br>Assessed<br>Value<br>(000s) | (2)<br>Gross<br>Bonded<br>Debt | bt Service<br>Monies<br>vailable | froi | ebt Payable<br>n Proprietary<br>and Revenue | Net<br>Bonded Debt | Ratio of Net<br>Bonded Debt<br>to State<br>Equalized<br>Assessed<br>Value | Bonde | et<br>d Debt<br>Capita |
|----------------------------------|-------------------|---|--------------------------------|----------------------------------|------|---|--------------------|---|-------|------------------------|
| 2005                             | 45,210            | \$ 2,076,203                                      | \$ 95,349,000                  | \$<br>935,685                    | \$   | 29,089,365                                  | \$ 65,323,950      | 3.15%   | \$    | 1,445                  |
| 2004                             | 45,485            | 1,986,427   | 85,294,000                     | 180,498                          |      | 24,209,785                                  | 60,903,717         | 3.07%   |       | 1,339                  |
| 2003                             | 44,956            | 1,878,136   | 73,249,000                     | 161,770                          |      | 23,075,487                                  | 50,011,743         | 2.66%   |       | 1,112                  |
| 2002                             | 44,716            | 1,803,428   | 62,253,000                     | 77,279                           |      | 19,115,452                                  | 43,060,269         | 2.39%   |       | 963                    |
| 2001                             | 44,891            | 1,666,356   | 51,250,000                     | 159,595                          |      | 16,633,561                                  | 34,456,844         | 2.07%   |       | 768                    |
| 2000                             | 44,897            | 1,522,228   | 40,995,999                     | 196,794                          |      | 14,084,040                                  | 26,715,165         | 1.76%   |       | 595                    |
| 1999                             | 44,360            | 1,474,231   | 35,349,000                     | 172,237                          |      | 15,127,088                                  | 20,049,675         | 1.36%   |       | 452                    |
| 1998                             | 44,100            | 1,366,526   | 36,127,000                     | 28,890                           |      | 15,927,560                                  | 20,170,550         | 1.48%   |       | 457                    |
| 1997                             | 43,700            | 1,253,680   | 31,604,000                     | 436,403                          |      | 15,541,258                                  | 15,626,339         | 1.25%   |       | 358                    |
| 1996                             | 43,400            | 1,174,005   | 34,097,000                     | 762,596                          |      | 15,311,024                                  | 18,023,380         | 1.54%   |       | 415                    |

<sup>(1) 1996</sup> thru 2000 figures based on 1990 census.

<sup>(2)</sup> Includes all long-term General Obligation bonded debt, Revenue bonds, Building Authority bonds, Downtown Development Authority bonds, Motor Vehicle Highway fund bonds, and sewer fund capitalized lease. Special Assessment bonds have been excluded.

(unaudited)

# Ratio of Annual Debt Service Expenditures for General Obligation Bonded Debt <sup>(1)</sup> to Total General Expenditures Last Ten Fiscal Years

| Fiscal Year<br>Ended<br>June 30, | (2)<br>Principal |           | (2)<br>Interest | (2)<br>Total Debt Service | (3)<br>Total General<br>Expenditures | Ratio of Debt Service<br>to Total General<br>Expenditures |  |
|----------------------------------|------------------|-----------|-----------------|---------------------------|--------------------------------------|---|--|
| 2005                             | \$               | 2,456,328 | 2,236,341       | 4,692,669                 | 46,182,775                           | 0.102   |  |
| 2004                             | Ψ                | 1,987,857 | 1,849,002       | 3,836,859                 | 39,189,176                           | 0.098   |  |
| 2003                             |                  | 1,437,044 | 1,594,806       | 3,031,850                 | 38,682,578                           | 0.078   |  |
| 2002                             |                  | 1,412,892 | 1,343,601       | 2,756,493                 | 40,523,811                           | 0.068   |  |
| 2001                             |                  | 1,426,814 | 1,337,626       | 2,764,440                 | 36,747,367                           | 0.075   |  |
| 2000                             |                  | 1,611,398 | 1,109,021       | 2,720,419                 | 37,948,483                           | 0.072   |  |
| 1999                             |                  | 1,647,886 | 1,027,652       | 2,675,538                 | 29,149,881                           | 0.092   |  |
| 1998                             |                  | 1,632,423 | 996,439         | 2,628,862                 | 28,651,129                           | 0.092   |  |
| 1997                             |                  | 1,489,108 | 1,018,185       | 2,507,293                 | 29,357,242                           | 0.085   |  |
| 1996                             |                  | 1,712,278 | 1,023,255       | 2,735,533                 | 28,722,214                           | 0.095   |  |

<sup>(1)</sup> Special assessment debt with government commitment has been excluded.

<sup>(2)</sup> Prior to the fiscal year ended June 30, 1997, the Tax Increment Finance Authority and the Local Development Authority were classified as Debt Service Funds.

<sup>(3)</sup> Includes General, Special Revenue, Debt Service, Capital Projects Funds, and Expendable Trust Funds.

(unaudited)

## **Computation of Direct and Overlapping Bonded Debt**

June 30, 2005

| Name of Governmental Unit                 |    | Bonds<br>Oustanding |    | Balances<br>On Hand |    | Net Bonds<br>Outstanding | Percent Applicable to City | City's<br>Share of<br>Debt |
|---|----|---------------------|----|---------------------|----|--------------------------|----------------------------|----------------------------|
| City of Portage:                          |    |                     |    | _                   |    | _                        |                            | <br>_                      |
| General Obligation Bonds                  | \$ | 7,115,000           | \$ | 83,714              | \$ | 7,031,286                |                            |                            |
| Building Authority Bonds                  |    | 14,075,000          |    | 8,195               |    | 14,066,805               |                            |                            |
| Downtown Development Authority Bonds      |    | 5,840,000           |    | 272,647             |    | 5,567,353                |                            |                            |
| Local Development Finance Authority Bonds |    | 3,150,000           |    | 563,151             |    | 2,586,849                |                            |                            |
| Special Assessment Bonds                  |    | 8,054,000           |    | 2,801,148           |    | 5,252,852                |                            |                            |
| Motor Vehicle Highway Fund Bonds          |    | 13,530,000          |    | 7,978               |    | 13,522,022               |                            |                            |
| Capital Improvement Bonds                 |    | 26,375,000          |    | -                   |    | 26,375,000               |                            |                            |
| Revenue Bonds                             |    | 16,155,000          |    | -                   |    | 16,155,000               |                            |                            |
| Bond Anticipation Notes                   |    | 1,055,000           |    | -                   |    | 1,055,000                |                            |                            |
| Total                                     | \$ | 95,349,000          | \$ | 3,736,833           | \$ | 91,612,167               | 100.00%                    | \$<br>91,612,167           |
| Portage Public Schools <sup>(1)</sup>     |    |                     |    |                     |    | 35,168,000               | 88.35%                     | 31,070,928                 |
| Vicksburg Public Schools <sup>(1)</sup>   |    |                     |    |                     |    | 19,995,000               | 6.60%                      | 1,319,670                  |
| Comstock Public Schools <sup>(1)</sup>    |    |                     |    |                     |    | 10,181,000               | 2.73%                      | 277,941                    |
| Schoolcraft Public Schools <sup>(1)</sup> |    |                     |    |                     |    | 20,219,593               | 2.32%                      | 469,095                    |
| Kalamazoo County <sup>(1)</sup>           |    |                     |    |                     |    | 9,500,000                | 25.82%                     | 2,452,900                  |
| Total                                     |    |                     |    |                     |    | -,,                      |                            | \$<br>35,590,534           |
| Total of City's share of debt             |    |                     |    |                     |    |                          |                            | \$<br>127,202,701          |

## Note:

(1) Overlapping jurisdictions outstanding and overlapping debt as of June 1, 2005

SOURCE: Finance Director

(unaudited)

## Revenue Bond Coverage Last Ten Fiscal Years

| Fiscal Year       |                  |              | Net Revenue<br>Available |                    | Debt Service Requirements |              |          |  |  |  |  |
|-------------------|------------------|--------------|--------------------------|--------------------|---------------------------|--------------|----------|--|--|--|--|
| Ended<br>June 30, | Gross<br>Revenue | 1 3          |                          | Principal Interest |                           | Total        | Coverage |  |  |  |  |
| 2005              | \$ 7,971,867     | \$ 7,158,251 | \$ 813,616               | \$ 555,000         | \$ 649,959                | \$ 1,204,959 | 0.68     |  |  |  |  |
| 2004              | 7,449,935        | 7,636,768    | (186,833)                | 705,000            | 803,282                   | 1,508,282    | (0.12)   |  |  |  |  |
| 2003              | 7,497,504        | 5,295,319    | 2,202,185                | 555,000            | 701,049                   | 1,256,049    | 1.75     |  |  |  |  |
| 2002              | 7,692,879        | 4,389,165    | 3,303,714                | 560,000            | 704,730                   | 1,264,730    | 2.61     |  |  |  |  |
| 2001              | 7,005,338        | 5,032,540    | 1,972,798                | 410,000            | 622,729                   | 1,032,729    | 1.91     |  |  |  |  |
| 2000              | 6,516,464        | 4,857,139    | 1,659,325                | 380,000            | 482,969                   | 862,969      | 1.92     |  |  |  |  |
| 1999              | 6,805,796        | 4,276,837    | 2,528,959                | 380,000            | 501,213                   | 881,213      | 2.87     |  |  |  |  |
| 1998              | 6,189,090        | 4,244,891    | 1,944,199                | 330,000            | 491,150                   | 821,150      | 2.37     |  |  |  |  |
| 1997              | 6,043,801        | 4,659,834    | 1,383,967                | 330,000            | 462,174                   | 792,174      | 1.76     |  |  |  |  |
| 1996              | 5,920,977        | 4,528,235    | 1,392,742                | 250,000            | 294,886                   | 544,886      | 2.56     |  |  |  |  |

(unaudited)

## Demographic Statistics Last Ten Fiscal Years

| Fiscal Year<br>Ended<br>June 30, | Population* | (1)<br>Median<br>Household<br>Income* | Median<br>Age* | Education Level in<br>Years of Formal<br>Schooling* | (2)<br>School<br>Enrollment | (3)<br>Unemployment<br>Rate |
|----------------------------------|-------------|---------------------------------------|----------------|---|-----------------------------|-----------------------------|
| 2005                             | 45,210      | \$59,342                              | 35.8           | 14.0  | 8,962                       | 4.2%                        |
| 2004                             | 45,485      | 57,558                                | 35.8           | 14.0  | 8,838                       | 3.7%                        |
| 2003                             | 44,956      | 55,828                                | 35.8           | 14.0  | 8,900                       | 3.9%                        |
| 2002                             | 44,716      | 54,149                                | 35.8           | 14.0  | 8,600                       | 2.9%                        |
| 2001                             | 44,891      | 52,521                                | 35.8           | 14.0  | 8,600                       | 3.9%                        |
| 2000                             | 44,897      | 50,942                                | 35.8           | 14.0  | 8,650                       | 1.8%                        |
| 1999                             | 44,360      | 49,410                                | 35.7           | 14.0  | 8,900                       | 2.3%                        |
| 1998                             | 44,100      | 47,925                                | 35.4           | 14.0  | 8,800                       | 2.0%                        |
| 1997                             | 43,700      | 46,484                                | 35.1           | 14.0  | 8,904                       | 2.9%                        |
| 1996                             | 43,400      | 45,086                                | 34.8           | 14.0  | 8,600                       | 2.5%                        |

#### Notes:

- (1) Increases estimated at 3.1% annually
- (2) Portage Public Schools
- (3) Michigan Employment Security Commission
- \* 1996 thru 1999 figures based on 1990 census, increases estimated. 2001 thru 2004 estimates per US Census Bureau, Minor Civil Divisions

Source: Finance Director

(unaudited)

## Construction, Property Value, and Bank Deposits Last Ten Fiscal Years

|             | Construction |              |             |            |            |              | Property Value (1) |                |             |           |  |
|-------------|--------------|--------------|-------------|------------|------------|--------------|--------------------|----------------|-------------|-----------|--|
| Fiscal Year | Number       | Industrial & |             |            |            | Industrial & |                    | (2)            |             | Bank      |  |
| Ended       | of           | Commercial   | Residential | Nontaxable | Total      | Commercial   | Residential        | Nontaxable (2) | Total       | Deposits  |  |
| June 30,    | Permits      | (000)        | (000)       | (000)      | (000)      | (000)        | (000)              | (000)          | (000)       | (000)     |  |
| 2005        | 707          | \$ 51,014    | \$ 50,443   | \$ 3,527   | \$ 104,984 | \$1,131,559  | \$2,166,393        | \$144,094      | \$3,442,046 | \$754,650 |  |
| 2004        | 718          | 39,083       | 46,376      | 1,454      | 86,913     | 1,081,679    | 2,020,401          | 133,812        | 3,235,893   | 711,137   |  |
| 2003        | 778          | 33,415       | 52,195      | 3,442      | 89,051     | 1,090,614    | 1,893,126          | 128,444        | 3,112,184   | 627,594   |  |
| 2002        | 769          | 29,595       | 44,956      | 237        | 74,788     | 936,733      | 1,759,414          | 124,461        | 2,820,607   | 603,077   |  |
| 2001        | 678          | 39,405       | 37,353      | 785        | 77,542     | 825,937      | 1,488,356          | 122,602        | 2,436,896   | 511,207   |  |
| 2000        | 773          | 18,004       | 38,004      | 837        | 56,844     | 830,781      | 1,424,557          | 121,765        | 2,377,103   | 476,937   |  |
| 1999        | 766          | 15,759       | 36,132      | 2,155      | 54,045     | 796,343      | 1,360,527          | 119,611        | 2,276,481   | 440,543   |  |
| 1998        | 730          | 26,115       | 41,255      | 5,570      | 72,939     | 761,227      | 1,283,510          | 114,041        | 2,158,779   | 404,928   |  |
| 1997        | 682          | 21,957       | 41,377      | 138        | 63,472     | 733,611      | 1,205,117          | 113,904        | 2,052,632   | 384,991   |  |
| 1996        | 617          | 15,384       | 36,255      | 1,335      | 52,974     | 696,009      | 1,136,724          | 112,568        | 1,945,301   | 343,256   |  |

(1) Property Value is estimated by the Assessing Department; the data does not include personal property or IFT. Source: L-4022 (SEV totals, Commercial & Industrial)

(2) Non-taxable values are estimated as follows: Prior year's value x CPI + Current Year Building Permit Value, rounded.

SOURCES: Construction - Community Development

Property values - City Assessor's Office

Bank deposits - Michigan Department of Treasury

## CITY OF PORTAGE, MICHIGAN (unaudited)

## **Miscellaneous Statistics**

June 30, 2005

| 3 2 3 3 4 7 2 3 3   |        |
|---|--------|
| Date of incorporation - December 31, 1963 Form of government - Council/Manager Area - 35.2125 square miles Miles of streets | 210.84 |
| Employees (including police and fire):  |        |
| Full-time   | 215    |
| Part-time   | 24     |
| Seasonal & other  | 27     |
| Fire protection:  |        |
| Number of fire stations   | 3      |
| Number of employees:  |        |
| Full-time   | 35     |
| Part-time   | 1      |
| On-Call   | 23     |
| Vehicles  | 14     |
| Police protection:  |        |
| Number of employees   |        |
| Full-time   | 74     |
| Part-time   | 8      |
| Seasonal  | 12     |
| Vehicular units   | 32     |
| Recreation:   |        |
| Acres of parks  | 724    |
| Number of parks   | 15     |
| Education:  |        |
| Number of public schools:   |        |
| High schools  | 2      |
| Middle schools  | 3      |
| Elementary schools  | 8      |
| Community Education Center  | 1      |
| Public school enrollment  | 8962   |

## SOURCES:

Transportation and Utilities, Parks and Recreation, Police, Fire, Community Development and Benefit Services Departments, and Portage Public Schools.



211 East Water Street, Suite 300 Kalamazoo, Michigan 49007 Telephone: (269) 382-0170 Fax: (269) 345-1666

## Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Governmental Auditing Standards

Honorable Mayor and
Members of the City Council and City Manager
City of Portage
Portage, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Portage (the City), as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements, and have issued our report thereon dated October 10, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the Untied States.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



## **BDO Seidman, LLP**Accountants and Consultants

We noted certain matters that we reported to management of the City in a conference memorandum dated November 8, 2005.

This report is intended solely for the information and use of the City Council, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants

300 Seidman, LLP

October 10, 2005



211 East Water Street, Suite 300 Kalamazoo, Michigan 49007 Telephone: (269) 382-0170 Fax: (269) 345-1666

# Independent Auditors' Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133

Honorable Mayor and
Members of the City Council and City Manager
City of Portage
Portage, Michigan

## Compliance

We have audited the compliance of the City of Portage (the City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2005. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grant agreements applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2005.

## BDO Seidman, LLP Accountants and Consultants



#### **Internal Control Over Compliance**

The management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grant agreements applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with *OMB Circular A-133*.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grant agreements caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended June 30, 2005, and have issued our report thereon dated October 10, 2005. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by *OMB Circular A-133* and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the City Council, management and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants

BDO Seidman, LLP

October 10, 2005

## City of Portage, Michigan

Note to Schedule of Expenditures of Federal Awards Fiscal Year Ended June 30, 2005

#### 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Portage and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of *OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

## City of Portage, Michigan

## Schedule of Expenditures of Federal Awards Fiscal Year Ended June 30, 2005

| Federal Grantor/Pass-Through   | CFDA      | Federal      |
|--|-----------|--------------|
| Grantor/Program or Cluster Title                                     | Number    | Expenditures |
|  |           |              |
| U.S. Department of Housing and Urban Development -                   |           |              |
| Community Development Block Grant Community Development Block Grant- | 14.218    | \$ 423,641   |
| Revolving Loan Program   | 14.218    | 110,459      |
| U.S. Department of Justice   | 16.592    | 16,698       |
| Corporation for National and Community Service                       |           |              |
| Area agency on Aging provided through County of                      | Kalamazoo |              |
| Senior Center Staffing   | 93.044    | 12,972       |
| Transportation   | 93.044    | 6,182        |
| Disease Prevention/Health Promotion                                  | 93.043    | 9,121        |
| Medication Managament  | 93.043    | 3,779        |
| Total Federal Expenditures   |           | \$ 582,852   |

## City of Portage, Michigan

## Summary of Auditors' Results and Schedule of Findings and Questioned Costs Fiscal Year Ended June 30, 2005

## Section I - Summary of Auditors' Results

#### Financial Statements

Type of auditor's report issued:

Unqualified

Internal control over financial reporting:

Material weaknesses identified?

Reportable conditions identified that are not considered

to be material weaknesses?

No (none reported)

Noncompliance material to financial statements noted?

Federal Awards

Internal control over major programs:

Materal weaknesses identified?

Reportable conditions identified that are not considered

to be material weaknesses?

No (none reported)

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in

accordance with section 501(a) of Circular A-133?

Identification of major programs:

CFDA Number: 14.218

Name of Federal Program or Cluster: Community Development Block Grant

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee?

#### Section II - Financial Statement Findings

No matters were reported.

#### Section III - Federal Award Findings and Questioned Costs

No matters were reported.